Calendar No. 318

99TH CONGRESS, 1st Session } SENATE { REPORT 99-141

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATION BILL, 1986

SEPTEMBER 24 (legislative day, SEPTEMBER 23), 1985.—Ordered to be printed

Mr. MCCLURE, from the Committee on Appropriations, submitted the following

REPORT

together with

ADDITIONAL VIEWS

[To accompany H.R. 3011]

The Committee on Appropriations, to which was referred the bill (H.R. 3011) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1986, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

AMOUNTS IN NEW BUDGET (OBLIGATIONAL) AUTHORITY, FISCAL YEAR 1986

Amount of bill passed by House	$1,338,097,000
Consisting of:	
New budget authority	8,238,097,000
By transfer	500,000,000
Rescission	−6,900,000,000
Amount of increase by Senate	6,856,612,000
Total of bill as reported to Senate	8,113,134,000
Estimates considered by House	7,033,300,000
Estimates considered by Senate	7,187,084,000
Over the budget estimate, 1986	926,050,000
Over appropriations, 1985	273,133,000

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Summary of Bill

For this bill, estimates totaling $8,113,134,000 in new obligational authority were considered by the Committee for the programs and activities of the agencies and bureaus of the Department of the Interior, except the Bureau of Reclamation, and the following related agencies:

Department of Agriculture:
- Forest Service.

Department of Energy:
- Fossil energy.
- Naval petroleum and oil shale reserves.
- Conservation (except energy storage systems).
- Economic Regulatory Administration.
- Strategic petroleum reserve.
- SPR petroleum account.
- Energy Information Administration.

Department of Health and Human Services:
- Indian Health Service.

Department of Education:
- Indian Education Act.

Navajo and Hopi Relocation Commission.
Smithsonian Institution.
National Gallery of Art.
Woodrow Wilson International Center for Scholars.
National Foundation on the Arts and Humanities.
Institute of Museum Services.
Commission of Fine Arts.
Advisory Council on Historic Preservation.
National Capital Planning Commission.
Pennsylvania Avenue Development Corporation.
Federal Inspector for the Alaska Gas Pipeline.
Holocaust Memorial Council.

The Committee recommends appropriations totaling $8,113,134,000 for the programs and activities in this bill. This is an increase of $926,050,000 in the budget estimates and a decrease of $124,963,000 below the House allowance.

Revenue Generated by Agencies in Bill

Oil and gas leasing and other mineral leasing activities, the timber and range programs, and oil production from the naval petroleum reserves will generate income to the Government in excess of $12,400,000,000 in fiscal year 1986. These estimated receipts are tabulated below:

	Fiscal year—		
	1984	1985	1986
Department of the Interior	$8,771,872,000	$7,508,087,000	$9,737,192,000
Forest Service	1,029,857,000	1,459,853,000	1,465,251,000
Naval petroleum and oil shale reserves	1,764,500,000	1,335,700,000	1,289,700,000
Total	11,566,229,000	10,303,640,000	12,492,143,000

Major Changes Recommended in the Bill

In an effort to honor congressional spending limitations, the Committee has developed substantial revisions in both the budget and House allowance for the 1986 fiscal year.

A comparative summary of funding in the bill by agency is shown by agency or principal program in the following table:

		Committee recommendation compared with—	
	Committee recommendation	Budget estimate	House allowance
Title I—Department of the Interior:			
Bureau of Land Management	$579,014,000	$83,713,000	+ $11,988,000
Fish and Wildlife Service	376,770,000	+ 14,683,000	- 20,256,000
National Park Service	822,526,000	+ 138,340,000	- 74,102,000
Geological Survey	437,655,000	+ 22,307,000	+ 9,557,000
Minerals Management Service	171,067,000	+ 9,149,000	+ 5,949,000
Bureau of Mines	131,445,000	+ 24,385,000	+ 9,147,000
Office of Surface Mining Reclamation and Enforcement	276,333,000	- 55,179,000	- 42,790,000
Bureau of Indian Affairs	1,033,121,000	+ 82,232,000	+ 123,628,000
Territorial Affairs	158,538,000	- 103,779,000	+ 24,186,000
Departmental offices	83,619,000	+ 7,408,000	- 80,510,000
Total, title I—Department of the Interior	4,070,088,000	+ 223,259,000	- 81,575,000
Title II—Related agencies:			
Forest Service	1,493,869,000	+ 29,000,000	+ 49,171,000
Department of the Treasury			+ 6,900,000,000
Department of Energy:			
Clean coal technology reserve	100,000,000	+ 100,000,000	+ 100,000,000
Fossil energy	292,228,000	+ 116,200,000	- 7,306,000
Naval petroleum and oil shale reserves	13,668,000	- 181,000	
Energy conservation	436,587,000	+ 259,754,000	- 31,739,000
Economic Regulatory Administration	24,623,000	+ 800,000	
Emergency preparedness	6,754,000	+ 710,000	+ 2,765,000
Strategic petroleum reserve	113,043,000	+ 113,043,000	- 85,974,000
SPR petroleum account			
Energy Information Administration	60,682,000	+ 500,000	- 100,000
Total, Department of Energy	1,047,585,000	+ 590,826,000	- 22,354,000

	Committee recommendation	Committee recommendation compared with—	
		Budget estimate	House allowance
Title II—Related agencies—Continued			
Indian Health	$838,572,000	+ $71,989,000	- $59,394,000
Indian Education	67,356,000		- 300,000
Navajo and Hopi Indian Relocation Commission	22,241,000	+ 2,000,000	+ 1,799,000
Smithsonian Institution	200,644,000	- 11,172,000	- 4,381,000
National Gallery of Art	37,934,000	+ 1,230,000	+ 655,000
Woodrow Wilson International Center for Scholars	3,902,000	+ 1,050,000	+ 560,000
National Endowment for the Arts	162,900,000	+ 18,100,000	- 3,760,000
Arts and Artifacts Indemnity Fund	300,000	+ 300,000	+ 300,000
National Endowment for the Humanities	139,478,000	+ 13,148,000	
Institute of Museum Services	15,870,000	+ 15,576,000	- 5,690,000
Commission of Fine Arts	382,000	+ 8,000	+ 5,000
Advisory Council on Historic Preservation	1,585,000	+ 346,000	
National Capital Planning Commission	2,703,000		- 18,000
Franklin Delano Roosevelt Memorial Commission	21,000		
Pennsylvania Avenue Development Corporation	5,579,000	+ 108,000	+ 13,000
Federal Inspector for the Alaska Gas Pipeline	(535,000)	- 882,000	
Holocaust Memorial Council	2,125,000	+ 135,000	+ 6,000
Total, Title II—Related Agencies	4,043,046,000	+ 702,791,000	+ 6,856,612,000
Title III—General provisions			
Grand total	8,113,134,000	+ 926,050,000	+ 6,775,037,000

SUMMARY TABLE

LAND AND WATER CONSERVATION FUND

	Budget	House	Senate
Bureau of Land Management		$2,800,000	
Fish and Wildlife Service	$1,500,000	32,570,000	$31,070,000
National Park Service:			
State grants		48,350,000	48,350,000
Federal acquisitions	5,000,000	60,762,000	20,400,000
Subtotal, National Park Service	5,000,000	109,112,000	68,750,000
Forest Service		26,000,000	15,025,000
Total	6,500,000	170,482,000	114,825,000

TITLE I—DEPARTMENT OF THE INTERIOR

LAND AND WATER RESOURCES

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LAND AND RESOURCES

1985 appropriation	$501,468,000
1986 budget estimate	373,078,000
House allowance	378,556,000
Committee recommendation	403,998,000

The Committee recommends an appropriation of $403,998,000, an increase of $30,920,000 over the budget estimate and an increase of $25,442,000 over the House allowance. A comparison of Committee recommendations with the budget estimate is as follows:

	Budget estimate	Committee recommendation	Change
Energy resources	$69,975,000	$69,975,000	
Nonenergy minerals	15,255,000	15,255,000	
Lands and realty management	39,319,000	42,217,000	+$2,898,000
Forest management	6,455,000	7,775,000	+1,320,000
Range management	36,147,000	54,476,000	+18,329,000
Soil, water, and air management	13,959,000	16,490,000	+2,531,000
Wildlife habitat management	13,801,000	16,451,000	+2,650,000
Recreation management	18,850,000	18,850,000	
Fire management	8,877,000	8,877,000	
Planning and data management	22,938,000	23,638,000	+700,000
Cadastral survey	22,216,000	25,716,000	+3,500,000
Firefighting and rehabilitation	4,101,000	4,101,000	
Resource protection	3,340,000	3,340,000	
Maintenance and engineering services	11,734,000	13,234,000	+1,500,000
General administration	86,111,000	83,603,000	-2,508,000
Total, management of lands and resources	373,078,000	403,998,000	+30,920,000

Energy resources.—The Committee recommends an appropriation of $69,975,000, the same as the budget estimate and an increase of $2,771,000 over the House allowance. The Committee's recommendation provides increases over the 1986 base of $2,577,000 for oil and gas and $850,000 for coal, and a decrease of $500,000 in geothermal.

Nonenergy minerals.—The Committee recommends an appropriation of $15,255,000, the same as the budget estimate and an increase of $462,000 from the House allowance.

Lands and realty management.—The Committee recommends an appropriation of $42,217,000, an increase of $2,898,000 over the budget and an increase of $4,206,000 over the House. Included are increases of $1,700,000 for rights-of-way costs (offset by a reduction of $1,850,000 in the "Service charges, deposits, and forfeitures" account), $1,000,000 for

realty operations in Alaska, and $348,000 for withdrawal processing and review. The Committee's allowance continues an increased Desert Land Entry Program initiated in fiscal year 1985.

The Committee remains opposed to Bureau efforts to implement cost recovery efforts for rights-of-way applications filed under FLPMA. Testimony received by the Committee over the past 3 years has yet to convince the Committee that small ranchers and other small operators that need rights-of-way across Federal lands won't be faced with inflated cost recovery claims. Therefore, the Committee's allowance has reduced the funds needed to complete cost recovery regulations and to develop manual instructions by $150,000 and the Committee directs the Bureau to cease these efforts. The Committee has struck House bill language relating to this subject.

Forest management.—The Committee recommends an appropriation of $7,775,000, an increase of $1,320,000 over the budget and an increase of $564,000 over the House allowance. The Committee's allowance includes restoring the Timber Stand Improvement Program to the 1985 program level (+$400,000) and restores management responsibility for the 240,000 acres of public domain forested lands in western Oregon to the Bureau (+$920,000). Even though it was apparently supposed to include these funds, the Forest Service budget did not. Consequently, there is no offsetting reduction. Finally, the Committee intends to await Legislative Committee action prior to implementing any of the interchange proposals.

Again this year, the Committee directs the Bureau to report to the Committee with the 1987 budget its progress toward elimination of the reforestation and TSI backlog on public domain lands. The Committee's allowance continues the 1985 add-on of $1,500,000

Range management.—The Committee recommends an appropriation of $54,476,000, an increase of $18,329,000 over the budget and an increase of $17,890,000 from the House allowance. In the Wild Horse and Burro Program, an increase of $15,647,000 permits the Bureau to maintain 13,675 animals in corrals through to the end of fiscal year 1986, and to remove 17,000 excess animals during the year.

The Committee continues to support the removal of excess wild horses and burros as a method of reducing the overall resource demand on the public range. The Committee is not changing current policy regarding sales or disposal authority but remains hopeful that the appropriate authorizing committees will finish work on such a bill in the near future.

The allowance also provides restoration for the Grazing Management Program back to the base program (+$1,682,000). Further, the Committee recommends an additional increase of $1,000,000 for noxious weed control projects on BLM land and on non-BLM land that threatens BLM land. The Bureau is directed to seek cost-sharing for treating non-BLM lands threatened by noxious weeds, and to develop adequate survey data to help plan a 5-year plan to halt the spread of noxious weeds.

The Committee has recommended deletion of a House bill provision relating to subleasing, on the basis that the authorizing committees are considering changes in the rangeland authorization.

Soil, water, and air management.—The Committee recommends an appropriation of $16,490,000, the same as the 1986 base program. This is an increase of $2,531,000 over the budget and an increase of $2,100,000 over the House allowance.

The Committee's recommendation would increase both watershed activity planning and watershed improvement work. The Hazardous Waste Program, initiated by the Congress with an add-on in the 1985 budget, is still largely in a startup mode and the Committee will consider increases above the $1,300,000 in the base program at a later date.

Wildlife habitat management.—The Committee recommends an appropriation of $16,451,000, an increase of $2,650,000 over the budget and an increase of $1,216,000 over the House allowance. The allowance includes increases of $1,250,000 to the Threatened and Endangered Species Program, $500,000 for preparation and implementation of additional habitat management plans, $300,000 to continue the 1985 challenge grant for desert bighorn sheep, and $600,000 to restore 21 FTE's, to the 1985 level of 295.

Recreation management.—The Committee recommends an appropriation of $18,850,000, the same as the budget estimate and a reduction of $1,218,000 below the House allowance. Included in the allowance is an increase of $925,000 to implement the resource management plans for the Steese NCA and the White Mountains NRA.

Fire management.—The Committee recommends an appropriation of $8,877,000, the same as the budget and an increase of $167,000 from the House allowance.

Planning and data management.—The Committee recommends an appropriation of $23,638,000, an increase of $700,000 over the budget and an increase of $1,217,000 from the House allowance. The increase is for the automated land and mineral record system in Alaska.

Cadastral survey.—The Committee recommends an appropriation of $25,716,000, an increase of $3,500,000 over the budget and an increase of $2,821,000 over the House allowance. The recommendation includes an additional $3,500,000 to accelerate the Cadastral Survey Program for Alaska.

Firefighting and rehabilitation.—The Committee recommends an appropriation of $4,101,000, the same as the budget estimate and the House allowance.

Resource protection.—The Committee recommends an appropriation of $3,340,000, the same as the budget estimate and an increase of $34,000 from the House allowance. The allowance includes a budgeted increase of $1,000,000 to be used for the detection, control, and eradication of cannabis on the public lands.

Maintenance and engineering services.—The Committee recommends an appropriation of $13,234,000, an increase of $1,500,000 above the budget and an increase of $1,233,000 over the House allowance. The

Committee's recommendation includes $500,000 for increased maintenance for each of the building, recreation, and transportation programs.

General administration.—The Committee recommends an appropriation of $83,603,000, the 1986 base program level. This is a reduction of $2,508,000 below the budget and an increase of $533,000 above the House allowance. Included in the reduction is $1,820,000 related to the Forest Service/BLM interchange programs.

CONSTRUCTION AND ACCESS

1985 appropriation	$1,203,000
1986 budget estimate	1,203,000
House allowance	1,203,000
Committee recommendation	1,403,000

The Committee recommends an appropriation of $1,403,000, an increase of $200,000 over the budget estimate and the House allowance. The $200,000 will permit the Bureau to plan access and construction needs for the White Mountains and Steese areas in Alaska.

PAYMENTS IN LIEU OF TAXES

1985 appropriation	$102,900,000
1986 budget estimate	105,000,000
House allowance	102,900,000
Committee recommendation	105,000,000

The Committee recommends an appropriation of $105,000,000, the same as the budget estimate and an increase of $2,100,000 from the House allowance.

LAND ACQUISITION

1985 appropriation	$3,695,000
1986 budget estimate	
House allowance	2,800,000
Committee recommendation	

The Committee recommends no appropriation for land acquisition, the same as the budget estimate and a reduction of $2,800,000 from the House allowance.

The following table shows the effect of the Committee's recommendations:

	1986 budget	1986 House	1986 Senate
Acquisitions management		$300,000	
Acquisitions:			
King Range NCA, CA		1,000,000	
Steens Mountain Recreation Area, OR		1,000,000	
Wilderness inholdings		500,000	
Total		2,800,000	

OREGON AND CALIFORNIA GRANT LANDS

1985 appropriation	$54,289,000
1986 budget estimate [1]	
House allowance	66,140,000
Committee recommendation	54,443,000

[1] The President's budget recommended funding of $50,960,000 through the Forest Service.

The Committee recommends an appropriation of $54,443,000, an increase of $54,443,000 over the budget and a reduction of $11,697,000 from the House level.

The Committee recommends program increases of $3,283,000 to maintain the management and planning moneys at the 1985 level, including an increase of $250,000 for anadromous fish habitat improvement in western Oregon and an increase of $150,000 for camp site improvements.

The Committee has not agreed to the House proposal to transfer $8,355,000 included in the Forest Service budget for management of O&C lands currently administered by the Forest Service. The Forest Service has historically administered those lands, preparing and offering 200 million board feet of timber sales, and to appropriate the money to the BLM would complicate the administration of the program.

RANGE IMPROVEMENTS

1985 appropriation	$10,000,000
1986 budget estimate	10,000,000
House allowance	9,407,000
Committee recommendation	10,000,000

The Committee recommends an appropriation of $10,000,000, the same as the budget estimate and an increase of $593,000 over the House.

SERVICE CHARGES, DEPOSITS, AND FORFEITURES

1985 appropriation	$4,070,000
1986 budget estimate	5,920,000
House allowance	5,920,000
Committee recommendation	4,070,000

The Committee recommends an appropriation of $4,070,000, a reduction of $1,850,000 from the budget and House allowance. Language is contained in the lands and realty management activity in the "Management of lands and resources" account explaining the reduction.

The Committee has deleted House bill language which would require full recovery of all costs associated with processing of rights-of-way applications.

MISCELLANEOUS TRUST FUNDS

1985 appropriation	$100,000
1986 budget estimate	100,000
House allowance	100,000
Committee recommendation	100,000

The Committee recommends an appropriation of $100,000, the same as the budget estimate and the House allowance.

FISH AND WILDLIFE AND PARKS

FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

1985 appropriation	$305,138,000
1986 budget estimate	305,329,000
House allowance	317,202,000
Committee recommendation	303,522,000

The Committee recommends an appropriation of $303,522,000, a decrease of $1,807,000 from the budget estimate and a decrease of $13,680,000 from the House allowance.

The following table compares Committee recommendations with the budget estimates:

U.S. FISH AND WILDLIFE SERVICE

	Estimates fiscal year 1986	Recommended	Change from estimate
RESOURCE MANAGEMENT			
Habitat resources:			
Field operations	$21,770,000	$22,450,000	+ $680,000
National wetlands inventory	5,388,000	5,388,000	
Research and development	15,570,000	15,570,000	
Cooperative units	4,693,000	4,693,000	
Subtotal	47,421,000	48,101,000	+ 680,000
Wildlife resources:			
Refuge operations and maintenance	101,198,000	110,131,000	+ 8,933,000
Law enforcement and protection	10,064,000	10,064,000	
Population management	22,693,000	7,281,000	- 15,412,000
Research and development	13,505,000	9,217,000	- 4,288,000
Alaska subsistance	980,000	980,000	
Subtotal	148,440,000	137,673,000	- 10,767,000
Fishery resources:			
Hatcheries operations and maintenance	24,532,000	27,532,000	+ 3,000,000
Lower Snake River Compensation Fund	5,665,000	5,665,000	
Refuge operations and maintenance	2,177,000	2,427,000	+ 250,000
Law enforcement and protection	2,166,000	2,166,000	
Population management	1,762,000	2,162,000	+ 400,000
Research and development	11,230,000	11,730,000	+ 500,000
Subtotal	47,532,000	51,682,000	+ 4,150,000
Endangered species:			
Listing	2,994,000	2,994,000	
Law enforcement and protection	7,500,000	7,700,000	+ 200,000
Consultation	2,630,000	2,630,000	
Recovery	5,966,000	7,336,000	+ 1,370,000

U.S. FISH AND WILDLIFE SERVICE—Continued

	Estimates fiscal year 1986	Recommended	Change from estimate
RESOURCE MANAGEMENT—Con.			
Endangered species—Continued			
Research and development	$4,322,000	$4,682,000	+ $360,000
Cooperation with States	3,920,000	3,920,000	
Subtotal	27,332,000	29,262,000	+ 1,930,000
General administration:			
Executive direction	7,350,000	7,350,000	
Administrative services	10,313,000	11,313,000	+ 1,000,000
Related support services	16,941,000	18,141,000	+ 1,200,000
Subtotal	34,604,000	36,804,000	+ 2,200,000
Total, resource management	305,329,000	303,522,000	- 1,807,000

Habitat resources.—The Committee recommends an appropriation of $22,450,000, an increase of $680,000 over the budget. The allowance provides an additional $500,000 for an expansion of the Chesapeake Bay cleanup project, increasing the Service's Chesapeake Bay project to $990,000 in 1986, and $180,000 for additional contaminant evaluation work at San Francisco Bay NWR.

The Committee directs the Department to establish a cooperative fish and wildlife research unit at West Virginia University, within available funds.

Wildlife resources.—The Committee recommends an appropriation of $110,131,000 for refuge operations and management, an increase of $8,933,000 over the budget. Included in the allowance is $3,500,000 to restore base refuge operation and maintenance funding; $380,000 to expand visitor services at Kenai NWR, AK; $1,000,000 for additional Alaska marine mammal population research ($500,000 for polar bear; $300,000 for sea otter; and $200,000 for walrus); $500,000 to expand the public use program on refuges; $300,000 to continue an educational and informational program regarding the declining Arctic nesting geese; $3,000,000 for increasing the ARMM Program, including funds as needed for Alaska; $143,000 for refuge water rights; and $110,000 for the Western Hemisphere convention activities in Central and Latin America. The Service is directed to add 200 FTE's to the refuge program above current levels, including staffing as needed for base refuge operations and public use activities. The Service should provide a forester to Tensas River NWR, to help develop a forest management plan for the over 50,000 acres of bottom land hardwoods. The Service should compare the staffing needs of the Cape Romain NWR, SC, to other refuge units and should provide up to three additional FTE if warranted.

The Committee has recommended no funding for the Animal Damage Control Program, a reduction of $15,412,000 and 210 FTE for resident mammal and migratory bird operations, and of $4,288,000 and 80 FTE for animal damage control research. Instead, the Committee has

funded that program in the Agriculture appropriations bill and has recommended transfer of that program to the Department of Agriculture. It is anticipated that such a transfer will result in a more cost-effective program and reduce livestock losses as a result of wildlife-caused damage and to protect agricultural crops from damage caused by migratory birds.

The Committee recommends a wildlife resources research and development appropriation of $9,217,000. The Service is directed to increase the funding for the southeastern cooperative wildlife disease study of the College of Veterinary Medicine at the University of Georgia by $25,000. This increases the amount available to the project from $200,000 to $225,000 and continues this program, which has been ongoing for over 20 years.

The Service has budgeted an increase of $600,000 for a crippling loss study relating to the lead shot issue. The Committee is aware that a number of other crippling loss studies have been conducted and that there is no consensus on the need for an additional study. Consequently, the Committee recommends that the $600,000 be used to accelerate research on alternatives to steel as the desired nontoxic shot. The close cooperation with States, private organizations, the public, and the industry is essential if ongoing efforts to resolve the lead shot-steel shot controversy is to be resolved. The Service is directed to seek cost sharing for these research funds and shall give consideration to providing these funds directly to commercial ammunition manufacturers, on a sharing basis, if that will be the most economically efficient way to accelerate the research.

The Committee is aware that recent court action has potentially resulted in the closure of areas to hunting. In spite of the efforts of the Service and the Secretary and the Under Secretary, and the equal efforts of other private and public organizations, there is no clear-cut way for the Committee to redress that problem. As a result, the Committee has again included the bill language requiring State consultation and concurrence on the establishment of additional nontoxic shot zones. The Committee hopes that its action seeking a nontoxic alternative to steel shot will lead to a timely resoluton of this issue.

The Committee is concerned that the Service may not be respecting the intention of the Accelerated Refuge Maintenance Management Program. The ARMM Program is intended to enable the Service to make significant progress toward meeting its maintenance needs and to make it possible to give more attention to resource protection and maintenance, and to expand opportunities for the public to understand and appreciate fish and wildlife. The ARMM Program is not intended to supplement or take the place of base operating funding. The Committee urges the Director to ensure that the ARMM Program remains dedicated to that purpose and not be used to pay for FTE's other than as part of the original program intention.

Fishery resources.—The Committee recommends an appropriation of $27,532,000, an increase of $3,000,000 over the budget estimate, for the Hatchery Operation and Maintenance Program.

Included in the allowance is $2,000,000 to provide for additional maintenance and rehabilitation for the national fish hatchery system. The Service has diverted over $3,500,000 from maintenance funding to operational activities in recent years. The Committee has, over the past 4 years, closed or transferred a number of hatcheries that do not produce fish resources needed to meet the Service's responsibilities. Now that those realignments have occurred, the Committee intends to ensure that the remaining hatcheries are operated and maintained appropriately. Included in the allowance is adequate funding to rehabilitate the Nashua, NH, hatchery to facilitate production of Atlantic salmon.

The Committee has also recommended an additional $1,000,000 for hatchery operations. The Committee would expect that the operations increase would be used approximately as follows:

Pacific coast winter/spring Chinook salmon production	$280,000
Atlantic salmon production in northeastern United States	200,000
Anadromous/estuarine production for the Atlantic/Gulf Coast	140,000
Great Lakes lake trout production	260,000
Production of potentially threatened/endangered species	120,000
Total	1,000,000

Included in the increase for hatchery maintenance and hatchery operations is $480,000 for Norfork NFH and $200,000 for Greers Ferry NFH. The Service should review the potential to increase production at these two hatcheries and report to the Committee on its findings. Included in the review should be such issues as the cost of the increases, the distribution of the increases, alternatives such as private sector procurement, and other hatchery increases that may take priority to implement the FWS' revised responsibilities statement.

The Committee also recommends an appropriation of $2,427,000 for fishery management on refuges, an increase of $250,000 over the budget, to support additional fishery management activities on lower 48 State refuges.

The Committee recommends an appropriation of $2,162,000 for fishery population management, an increase of $400,000 for support, participation, and studies on the southern, Fraser River, and northern panels and the Yukon River, as provided for by the United States/Canada Pacific Salmon Treaty, Public Law 99–5.

The Committee recommends an appropriation of $11,730,000, an increase of $500,000 over the budget, for additional operational and maintenance needs of the Service's Fishery Research Program.

Endangered species.—The Committee recommends an appropriation of $29,262,000, an increase of $1,930,000 over the budget. The recovery program is recommended at $7,336,000, an increase of $1,370,000 over the budget. Recovery increases include $300,000 for the peregrine falcon through the Peregrine Fund, Inc.; $50,000 for the grizzly bear, to determine the effects of recreation and timber harvesting on grizzly habitat in Montana and Wyoming; $150,000 for the Hawaiian forest birds, for removal of feral pigs and fencing rain forest habitat; $100,000 for the whooping crane; $20,000 for the California brown pelican;

$250,000 for the Aleutian Canada geese; $200,000 to allow the Fish and Wildlife Service to conduct biological and hydrological studies on the Upper Colorado River system and to implement management actions to protect and maintain endangered fish species in the Upper Colorado River Basin; and $300,000 for the California condor.

The Committee also earmarks $120,000 from available funds to continue the work of the Upper Colorado River Federal-State working group.

The Committee understands that the Service has been slow to provide funds, as appropriated, to the Peregrine Fund, Inc., for the Peregrine Falcon Recovery Program. The Committee directs the Service to provide those funds within 60 days of the day of enactment of this act.

The Committee recommends an increase of $100,000 for additional law enforcement activities in the Caribbean and an increase of $100,000 for CITES permit processing, bringing the law enforcement allowance to $7,700,000.

The Committee recommends a research and development appropriation of $4,682,000, including increases of $110,000 for a Puerto Rico aviary; $150,000 for black-footed ferret research; and $100,000 for whooping crane.

General administration.—The Committee recommends an appropriation of $36,804,000, an increase of $2,200,000 over the budget. Included in the allowance is an increase of $1,200,000 to cover unbudgeted unemployment compensation costs, and $1,000,000 in anticipation that all of the administrative streamlining and savings projected (−$1,893,000) will not occur as planned.

The Service is directed to accumulate administrative savings throughout the year and to consider proposing these funds for deferral, to offset future year costs. That way, the Committee will be able to determine the likelihood of current year savings and the future year budget needs based on actual savings, not projections that historically have been unreliable.

CONSTRUCTION AND ANADROMOUS FISH

1985 appropriation	$24,259,000
1986 budget estimate	5,613,000
House allowance	18,209,000
Committee recommendation	15,033,000

The Committee recommends an appropriation of $15,033,000, an increase of $9,420,000 above the budget estimate and $3,176,000 below the House allowance.

The following table shows the distribution by activity:

	Budget estimate	Committee recommendation	Change
Construction and rehabilitation:			
Wildlife refuges	$1,359,000	$6,656,000	+$5,297,000
Fish hatcheries	1,156,000	1,156,000	
Research facilities		123,000	+123,000
Dam safety	2,029,000	2,029,000	
Wildlife research facility	75,000	75,000	
Capital development and maintenance management	994,000	994,000	
Anadromous fish grants		4,000,000	+4,000,000
Total	5,613,000	15,033,000	+9,420,000

Funds are included for the following projects:

Wildlife refuges—Refuge/Project:	*Cost*
Selawik NWR, AK—Two residences, Kotzebue	$865,000
Alaska Maritime NWR, AK—Bunkhouse, Homer	203,000
Kodiak NWR, AK—Bunkhouse and dock, Karluk Lake	997,000
Alaska Maritime NWR, AK—Bunkhouse, Adak	619,000
Kenai NWR, AK—Skilak loop visitor facilities	778,000
Tetlin NWR, AK—Visitor contact station	635,000
Cape Charles NWR,VA—Refuge construction	1,200,000
Total	5,297,000
Research facilities/project:	
Wellsboro, PA, National Fishery Research and Development Lab—Planning for storage facilities	47,000
Lamar, PA, Fisheries Center—Planning for pond and raceway restoration	76,000
Total	123,000

The Committee has also included $3,500,000 for the Anadromous Fish Conservation Act Grants-in-Aid Program and $500,000 for the continuation of the striped bass studies.

The Committee again recommends the budgeted amount for the Capital Development and Maintenance Management Program ($994,000). However, the Committee is concerned that this advance planning program is not well integrated with the Service's construction priority list. Therefore, the Committee directs the Service to give first priority to the planning for projects on the priority construction list, so that the Committee will be able to make construction appropriations on the basis of a sound plan and not on a poor quality estimate.

The Committee has not included funds for constructing a new visitor center/office building at the Missisquoi NWR, VT. The Service is directed to develop a plan for such a facility, including consideration of issues such as water supply, flooding, icing, adequacy of work space, and the potential utilization of a new visitor center.

The Committee also directs the Service to develop a plan for construction of a visitor's center at Bogue Chitto NWR, LA.

The Committee is concerned at the slow rate of obligations of construction money provided in fiscal year 1985 for the Tensas River NWR, LA. The Committee does not agree to delaying this project in

order to provide funding for firefighting costs and directs the Service to proceed immediately with this project. Replacement of the bridge and the headquarters facility is urgently needed.

MIGRATORY BIRD CONSERVATION ACCOUNT

(Definite Appropriation, Repayable Advance)

1985 appropriation	$21,266,000
1986 budget estimate	
House allowance	10,000,000
Committee recommendation	20,000,000

The Committee recommends an appropriation of $20,000,000 in fiscal year 1986, an increase of $10,000,000 over the House allowance and $20,000,000 over the budget estimate.

The Committee understands that the funds will be allocated as follows:

Area	Cost
California Central Valley wintering	$2,500,000
Prairie pothole breeding (SD, ND, MT, MN)	5,000,000
Bottomland hardwoods wintering (MS, LA, TN, AR)	2,500,000
Total	10,000,000

The additional $10,000,000 shall be distributed by the Migratory Bird Conservation Commission and every consideration should be given to continuing the acquisition of lands in the Anderson-Tully Bottoms area in Landerdale County, TN, and Mississippi County, AK.

LAND ACQUISITION

1985 appropriation	$64,218,000
1986 budget estimate	1,500,000
House allowance	45,970,000
Committee recommendation	32,570,000

The Committee recommends $32,570,000 for land acquisition, an increase of $31,070,000 from the budget and a reduction of $13,400,000 from the House allowance.

The following table shows the Committee's recommendations:

FISH AND WILDLIFE SERVICE

Project	1986		
	Budget	House	Senate
Acquisition management	$1,500,000	$1,500,000	$2,000,000
American crocodile, Florida		1,500,000	1,500,000
Blunt nosed leopard lizard, California		1,000,000	
Bon Secour NWR, AL		2,000,000	
Cape Charles NWR, VA		2,640,000	2,640,000
Coachella Valley/fringe-toed lizard, California		5,000,000	5,000,000
Connecticut Coastal NWR, CN		1,030,000	1,030,000
Florida panther, Fakahatchee Strand NWR, FL		6,000,000	3,000,000
Great Swamp NWR, NJ		1,000,000	1,000,000

FISH AND WILDLIFE SERVICE—Continued

Project	1986 Budget	1986 House	1986 Senate
Hawaii forest birds, Hawaii		$6,000,000	$6,000,000
Lower Rio Grande, TX		5,000,000	2,500,000
Lower Suwanee, FL		3,500,000	2,500,000
Minnesota Valley NWR, MN		2,000,000	2,000,000
National Elk Wildlife Refuge, WY		1,400,000	1,400,000
National Key Deer, Florida		2,000,000	1,000,000
Willapa NWR, WA		3,400,000	
Inholdings		1,000,000	1,000,000
Total	$1,500,000	45,970,000	32,570,000

The Committee is concerned about the delay in acquiring the Cartegena and Tortuguero Lagoons in Puerto Rico. The Service needs these properties to meet its migratory waterfowl and other resource management responsibilities and the Service is directed to accelerate its acquisition of both.

Included in the allowance is $100,000 to undertake a survey of the exterior boundary of the Tensas River NWR.

NATIONAL WILDLIFE REFUGE FUND

1985 appropriation	$5,645,000
1986 budget estimate	5,645,000
House allowance	5,645,000
Committee recommendation	5,645,000

The Committee recommends $5,645,000 for the National Wildlife Refuge Fund, the same as the budget estimate and the House allowance. These funds are used to make payments to counties in which Service lands are based in order to compensate the local units of government for lost tax revenues.

SPORT FISH RESTORATION

1985 appropriation	
1986 budget estimate	$44,000,000
House allowance	
Committee recommendation	

The Committee recommends that the Wallop-Beaux amendments to the Federal Aid in Fish Restoration Act of 1950 (the Dingell-Johnson Act) should be adhered to and does not agree with the budget proposal to appropriate the excise tax receipts. Rather, the Committee recommends that this program of user fees continue as a permanent, indefinite appropriation, as was anticipated when the sport fishermen and recreational boaters agreed to excise taxes on additional items.

NATIONAL PARK SERVICE

OPERATION OF NATIONAL PARK SYSTEM

1985 appropriation	$626,818,000
1986 budget estimate	600,808,000
House allowance	628,996,000
Committee recommendation	619,548,000

The Committee recommends an appropriation of $619,548,000, an increase of $18,740,000 from the budget estimate and a decrease of $9,448,000 from the House allowance. The following table provides a comparison of Committee recommendations to the budget estimate:

	Budget estimate	Committee recommendation	Change
Park management:			
Management of park areas	$61,427,000	$61,175,000	- $252,000
Concessions management	3,569,000	3,569,000	
Interpretation and visitor services	65,252,000	65,252,000	
Visitor protection and safety	81,510,000	81,510,000	
Maintenance	218,223,000	236,247,000	+ 18,024,000
Resources management	94,056,000	94,980,000	+ 924,000
Informational publications	2,909,000	2,909,000	
International park affairs	406,000	765,000	+ 359,000
Volunteers-in-parks	490,000	490,000	
Subtotal	527,842,000	546,897,000	+ 19,055,000
Forest fire suppression and rehabilitation	1,176,000	1,176,000	
Park recreation and wilderness planning:			
Water resources	1,921,000	1,921,000	
General management plans	2,346,000	2,346,000	
Subtotal	4,267,000	4,267,000	
Statutory and contractual aid:			
Roosevelt Campobello International Park Commission	410,000	410,000	
Ice Age National Scientific Reserve	576,000	576,000	
Lowell Historic Preservation Canal Commission	540,000	540,000	
Folger Theater	343,000		- 343,000
Corcoran Gallery	343,000		- 343,000
Martin L. King, Jr., NHS	98,000	200,000	+ 102,000
Phillips Gallery			
Arena Stage			
National Building Museum			
Children's Museum			
Mary McLeod Bethune NHS		100,000	+ 100,000
Jubilee Hall, Fisk University		169,000	+ 169,000
Subtotal	2,310,000	1,995,000	- 315,000
General administration	65,213,000	65,213,000	
Total, operation of the National Park System	600,808,000	619,548,000	+ 18,740,000

Management of park areas.—The Committee recommends $61,175,000, a reduction of $252,000 from the budget estimate and an increase of $1,102,000 from the House allowance. The Committee recommends a

reduction of the $407,000 budgeted for the activities of the Student Conservation Association, and increases of $75,000 for the Grand Canyon NP campground reservation system, and $80,000 for reintroduction of bighorn sheep in Yosemite NP. The Service is directed to cooperate with the Bureau of Land Management in the bighorn reintroduction program and to seek matching funds from non-Federal sources. The Committee also will consider matching non-Federal contributions for various Yosemite Park rehabilitation projects, including building removal, maintenance, et cetera. The Service is urged to include such initiatives, perhaps on a servicewide basis, in its 1987 budget estimate.

Concessions management.—The Committee recommends $3,569,000, the same as the budget and an increase of $91,000 over the House allowance.

Interpretation and visitor services.—The Committee recommends $65,252,000, the same as the budget estimate and an increase of $1,914,000 from the House allowance.

The Committee notes that the following activities are included in the budget estimate:

Capitol Hill concerts	$294,000
Support for concerts	49,000
Wolf Trap program support	172,000
Wolf Trap stagehands	441,000
Ford's Theatre program support	196,000
Ford's Theatre ushers	24,000
Carter Barron program support	34,000
Television coverage for the July 4th concert	245,000
Total	1,455,000

Included in the allowance is $150,000 for the completion of a historic structures report for the New River Gorge NP, WV.

Visitor protection and safety.—The Committee recommends $81,510,000, the same as the budget estimate and an increase of $2,476,000 from the House allowance.

The Committee will wait for the GAO audit concerning the U.S. Park Police to be completed before it considers adding additional funding for an additional rookie class in 1986. The Committee shares the concerns of members about inadequate protection in the National Capital region and urges the Service to consider alternative means of increasing protection without additional Park Police funding.

Included in the allowance is $85,000 to continue assistance to the Harpers Ferry, WV, Police Department. Bill language is also included.

Maintenance.—The Committee recommends an appropriation of $236,247,000, an increase of $18,024,000 from the budget and $660,000 over the House allowance. An increase of $17,374,000 is recommended to restore the 1985 base program; $250,000 is recommended for the Grand Canyon NP for trail maintenance; and an increase of $400,000 is recommended for Yosemite NP's Mariposa Grove and for building removal.

The Committee reviewed the Service's Cyclic Maintenance Program in some detail at this year's hearing. The justification for the cyclic program reads as follows:

> Cyclic maintenance is defined as specific maintenance activities performed on a fixed periodic basis when the work is predictable and the cycle is longer than once a year. Programs for cyclic maintenance are based on functional inventories and accumulated project lists developed on a specific park-by-park basis. Projects undertaken in this program are performed as often as once in every 2 years and as infrequently as once in every 10 years. The type of resource or facility, its importance to park management and visitor accommodation, its age, and other factors determine the frequency that cyclic maintenance is performed. Typical examples of cyclic maintenance projects include road resealing, repainting, and reroofing of buildings, trail brushing, and sign replacement and repair. The work performed may require the preparation of minimal design and specifications prepared by engineers, architects, or landscape architects. The Cyclic Maintenance Program is managed by the regional offices. The work is usually performed by day labor or contract under the supervision of park staff.

To the Committee's dismay, it appears that the Service has been using cyclic money for significantly upgrading or building new facilities such as restrooms, information kiosks, and other structures and for funding FTE's that should not be funded from cyclic funds. The Committee has granted the Service considerable latitude in prior years to manage its cyclic program from the regional offices, but it appears that this has not resulted in the appropriate distribution of funds. Some funds are provided to almost every park unit, where they are not necessarily expended on cyclic projects, while cyclic maintenance needs remain unmet at other units.

The Committee directs the Service to review and revise its Cyclic Maintenance Program, limiting it to existing facilities and to projects which meet the Service's own justification description, including projects which are included in the Service's maintenance management system. Significant upgrading or newly constructing facilities cannot be justified with cyclic moneys while other pure cyclic needs remain unmet. The Service should recommend revisions to the Committee with the fiscal year 1987 budget so that the Committee will retain its confidence in the utilization of funds as provided.

As a result of the Committee's concerns, the Service is directed to allocate $40,000,000 from regionally managed programs into the base program for park units and field offices. This will leave the regional offices about $100,000,000 to manage in support of the system and will also reduce the incidence of cyclic maintenance abuse. Funds are currently retained in the regional offices for cyclic maintenance and other activities which are programmed every year to the same park units. This reallocation will put a larger percentage of funds available for activities such as cyclic maintenance, concessions management, cyclic maintenance for historic properties, health and safety programs, natural sciences, park professional services and support operations, property re-

placement, cultural resources preservation, natural resources preservation, sciences, and other activities into the base program for park units. The Committee's allowance retains funds necessary to administer the Service's regional offices. However, the Committee understands that the Service may be considering some regional office consolidaton. The Committee would like to be consulted in such a review. The Committee's allowance includes up to $157,000 to supplement park base funding at Jean Lafitte NP; $150,000 for Saguaro NM; $600,000 for Glen Canyon NRA; and $150,000 to continue the add-on for New River Gorge, WV.

Resources management.—The Committee recommends $94,980,000, an increase of $924,000 over the budget and $540,000 over the House allowance. The increase will restore both the natural and cultural resource management programs to the 1985 level.

Informational publications.—The Committee recommends $2,909,000, the same as the budget estimate and an increase of $24,000 over the House allowance.

International park affairs.—The Committee recommends an appropriation of $765,000, an increase of $359,000 over the budget and $250,000 over the House. The recommendation includes $109,000 to restore funding for United States/ICOMOS to the fiscal year 1985 level and $250,000 to expand Service efforts in the area of Latin America and the Caribbean in furtherance of its Western Hemisphere technical assistance projects. The Committee has recommended similar increases for the Forest Service and the Fish and Wildlife Service and directs those agencies to coordinate their efforts and submit a joint report to the Committee with the 1987 budget explaining the 1986 projects undertaken with the increase.

Volunteers-in-parks.—The Committee recommends $490,000, the same as the budget and the House.

Forest fire suppression and rehabilitation.—The Committee recommends $1,176,000, the same as the budget and the House.

Water resources.—The Committee recommends $1,921,000, the same as the budget and an increase of $14,000 from the House.

General management plans.—The Committee recommends $2,346,000, the same as the budget and an increase of $64,000 from the House.

The city of Rocks is located southwest of Almo, ID, near the juncture of the Idaho-Utah-Nevada boundaries. It has been determined to be nationally significant and is listed in both the natural and historic registers, a rare and distinctive combination.

The natural values are the hundreds of quartz monzonite domes and spires which contrast sharply with the gentle mountains and plains characteristic of this expansive ranching area. It is an outdoor geological laboratory spanning billions of years. The Twin Sisters, adjacent spires near the south edge of the city of Rocks are particularly significant; the youngest is 25 million years old, the oldest 2½ billion years.

The historic trails used by pioneers enroute to California and southern Oregon are threatened by indiscriminate off-road vehicles, particu-

larly motorcycles. Inscriptions written on rocks by the pioneers are being obliterated at a constant pace by modern-day visitors using spray paint to leave their messages. This degradation is not deliberate vandalism, but thoughtlessness.

There is general agreement among the citizens of Idaho that the area should be protected and that the story of the pioneers should be told but there is no concensus on how that should be done. Therefore, the Committee directs the National Park Service to study, at a cost not to exceed $150,000, the feasibility of several management alternatives, which would include management by the U.S. Forest Service, the Bureau of Land Management, the National Park Service, or by State or local units of government or combinations of these.

Statutory and contractual aid.—The Committee recommends an appropriation of $1,995,000, a reduction of $315,000 from the budget and $2,535,000 from the House action. The recommendations are as follows:

Activity	Enacted 1985	1986		
		Budget	House	Senate
Roosevelt Campobello Park International Park Commission	$410,000	$410,000	$410,000	$410,000
Ice Age National Scientific Reserve	576,000	576,000	576,000	576,000
Lowell Historic Preservation Commission	526,000	540,000	525,000	540,000
Folger Theater	343,000	343,000	350,000	
Corcoran Gallery of Art	343,000	343,000	350,000	
Mary McLeod Bethune NHS	98,000		100,000	100,000
Martin Luther King, Jr., Center for Nonviolent Social Change	98,000	98,000	200,000	200,000
Phillips Gallery	343,000		350,000	
Arena Stage	343,000		350,000	
National Building Museum	343,000		350,000	
Children's Museum	343,000		350,000	
William McKinley Tomb			450,000	
Jubilee Hall, Fisk University			169,000	169,000
Total	3,766,000	2,310,000	4,530,000	1,995,000

General administration.—The Committee recommends $65,213,000, the same as the budget and an increase of $1,075,000 from the House allowance.

The Committee notes that $71,000 is budgeted for operation of the Anchorage Interagency Visitor Center and that $100,000 is budgeted for operation of the Fairbanks Interagency Visitor Center.

The Committee has not, at this time, restored any of the 10-percent administrative savings (−$5,133,000) assumed in the budget. Pending the resolution of the Committee's proposal to shift funds from regional offices to park base programs, the amount of savings that can be anticipated cannot be predicted. The Committee will address this issue again in conference.

The Committee directs the Service to provide $1,318,000 to support the Presidential Commission on Americans Outdoors from available funds in this appropriation account and provide the Committee with a statement of the source of funds.

NATIONAL RECREATION AND PRESERVATION

1985 appropriation	$11,111,000
1986 budget estimate	9,547,000
House allowance	11,467,000
Committee recommendation	10,828,000

The Committee recommends an appropriation of $10,828,000 for the National Recreation and Preservation Program in fiscal year 1986, an increase of $1,281,000 over the budget and a reduction of $639,000 from the House allowance. The following table shows the recommended distribution:

Program	Budget estimate	Committee recommendation	Change
Recreation programs	$231,000	$463,000	+ $232,000
Natural programs	541,000	1,563,000	+ 1,022,000
National Register programs	6,885,000	6,885,000	
Environmental and compliance review	402,000	402,000	
Grant administration	1,488,000	1,515,000	+ 27,000
Total	9,547,000	10,828,000	+ 1,281,000

The recreation program recommendation includes an increase of $232,000 to continue the Recreation Statistics and Information Program. The Surplus Real Property Program is continued at the budgeted level ($215,000), as is the Recreation Fee Program ($10,000).

The natural program recommendation includes $377,000 for river and trail studies, $1,033,000 for technical assistance, and $153,000 for the National Landmarks Program.

The National Register Program recommendation includes $6,885,000, the same as the budget estimate.

The Environmental and Compliance Review Program is to be carried out at the budget level of $402,000.

The Committee recommends an increase of $27,000 in the Grants Administration Program to continue the Historic Preservation Grants Administration Program.

HISTORIC PRESERVATION FUND

1985 appropriation	$25,480,000
1986 budget estimate	
House allowance	24,410,000
Committee recommendation	25,480,000

The Committee recommends an appropriation of $25,480,000 for the Historic Preservation Fund in fiscal year 1986, an increase of $25,480,000 from the budget estimate and an increase of $1,070,000 from the House recommendation. The amount recommended maintains the grants to the States at the fiscal 1985 level.

VISITOR FACILITIES FUND

1985 appropriation	$5,800,000
1986 budget estimate	8,500,000
House allowance	7,070,000
Committee recommendation	

The Committee recommends no appropriation for the Visitor Facilities Fund in 1986, a reduction of $8,500,000 from the budget and $7,070,000 from the House allowance.

The Committee has moved all of these projects to the Service's construction appropriation account and will derive the $8,500,000 needed to finance the program from the Visitor Facilities Fund.

The VFF Program has been running for 2 years and has been plagued by program shifts and poor estimates. The Committee reviewed the program in detail in its hearing and concluded that the best way to continue the program is through the Service's construction program. The National Park Foundation will be expected to continue its role in project selection but will no longer be required to incur significant costs.

CONSTRUCTION

1985 appropriation	$111,442,000
1986 budget estimate	49,456,000
House allowance	104,069,000
Committee recommendation	86,220,000

The Committee recommends an appropriation of $86,220,000, an increase of $36,764,000 from the budget and a decrease of $17,849,000 from the House allowance.

The following table provides a detailed comparison of the budget estimate with the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Advance and project planning	$9,000,000	$10,338,000	+$1,338,000
Emergency projects	3,000,000	3,000,000	
Line item construction	37,456,000	64,382,000	+26,926,000
Visitor Facilities Fund transfer	(8,500,000)	8,500,000	+8,500,000
Total	49,456,000	86,220,000	+36,764,000

The Committee recommends the following changes to the fiscal year 1986 construction program:

Project	*Amount*
Planning:	
Fort Union Trading Post NHS, ND	$988,000
Women's Rights NHP, NY	350,000
Subtotal	1,338,000
Construction:	
Grand Canyon, AZ, power system—North Rim	3,900,000
Apostle Islands NL, WI	458,000
Burr Trail Scenic Road—Glen Canyon NRA and Capitol Reef NP, UT	8,700,000
Hot Springs bathhouse, AR	2,100,000
Kenai Fjords, AK, visitor facility and storage/maintenance facility	750,000
Arctic NPP, AK	−1,890,000
Sitka NP, Russian Bishop's House	742,000
Klondike Gold Rush NHP—Building restoration	820,000
Federal Hall National Memorial, NY	1,000,000
Jean Lafitte NP, LA:	
Eunice cooperative unit—A&E	250,000
Chalmette and Barataria-Interpret exhibits and A/V programs	561,000
Natchez Trace Parkway—Palmetto crossing ($1,180,000) and the Bay Springs area access ($300,000)	1,480,000
Naval Live Oaks—Visitor Center	2,800,000
Buffalo National River	1,635,000
Fort Larned NHS, KS—Blockhouse reconstruction	262,000
Gateway NRA, NY—Great kills seawall	5,100,000
Slippage	−1,742,000
Subtotal	26,926,000
Total	28,264,000

The Committee has recommended $5,100,000 for repairs to the seawall at Gateway National Recreation Area in New York. The Committee recognizes that the House of Representatives has provided additional funds for further repairs at Gateway. However, the Committee believes that the seawall repairs are the most urgently needed and that funding for the remaining parts of the project could be considered at a later date.

The Committee recognizes the important role of the Knife River Indian Village in our Nation's history. It is the intention of the Committee to revisit the possibility of providing funds for planning, design, and archeological studies for a visitor's center at the Knife River Indian Village site in fiscal year 1987.

Additionally, the Committee recommends that the projects budgeted from the Visitor Facilities Fund be carried out through the Service's construction program, and bill language has been proposed to derive the $8,500,000 from the fund to finance the following projects:

Park	Project	Amount
Badlands NP, SD	Rehab Cedar Pass Lodge	$300,000
Bryce Canyon NP, Utah	Rehab boys dormitory campers store, employee recreation hall, and provide construction drawings and specifications for the rehab of Bryce Canyon Lodge.	500,000
Glacier NP, MT	Rehab Lake McDonald Lodge, Granits Park Lodge/annex, construct one employee dormitory, and provide construction drawings and specifications for a new dormitory complex.	1,600,000
Grand Canyon NP, AZ	Rehab 40 cabins and the North Rim Inn	1,200,000
Hot Spring NP, AK	Correct deficiencies in the Libbey Center bathhouse.	200,000
Mount Rainier NP, WA	Rehab Paradise Inn and provide construction drawings and specification for the rehab of the Longmire Hotel.	1,000,000
Padre Island NS, TX	Demolish existing Malaquite Beach Center	200,000
Voyageurs NP, MN	Rehab Kettle Falls Hotel and provide construction drawings and specifications for relocating guest lodging from the hotel cabins 44, 53, 61, and 62.	1,100,000
Subtotal		6,100,000
Program contingency		880,000
Preplanning/design		450,000
National Park Foundation		170,000
Construction supervision		900,000
Subtotal		2,400,000
Total		8,500,000

The Surface Transportation Assistance Act of 1982 (Public Law 97–424) makes $100,000,000 available to the National Park Service in fiscal year 1986 without the need for any additional congressional action. The following table shows how these funds will be distributed by park unit:

Armistad National Recreation Area	$246,000
Assateague Island National Seashore	660,000
Big Bend National Park	1,540,000
Blue Ridge Parkway	2,420,000
Canyonlands National Park	3,410,000
Cape Hatteras National Seashore	2,350,000
Capulin Mountain National Monument	825,000
Chattahoochee River National Recreation Area	1,980,000
Death Valley National Monument	638,000
Denali National Park and Preserve	9,700,000
Eleanor Roosevelt National Historic Site	550,000
Fire Island National Seashore	330,000
Foothills Parkway	10,000,000
Fort Point National Historic Site	1,100,000
Fossil Butte National Monument	2,750,000
Gateway National Recreation Area	440,000
Glacier National Park	1,980,000
Great Smoky Mountains National Park	550,000
Harpers Ferry National Historical Park	3,630,000
Hot Springs National Park	1,100,000
Joshua Tree National Monument	3,300,000
Lake Meredith Recreation Area	2,530,000
Mesa Verde National Park	5,170,000

Moores Creek National Military Park	$550,000
Mount Rainier National Park	5,280,000
Natchez Trace Parkway	8,800,000
National Capital Regional-Central	4,400,000
National Capital Region-East	6,600,000
Nez Perce National Historical Park	66,000
Petersburg National Battlefield	95,000
Rocky Mountain National Park	77,000
Shenandoah National Park	3,300,000
Sleeping Bear Dunes National Lakeshore	3,300,000
Subtotal, construction	89,667,000
Other components:	
FHWA administrative expenses and research and development	1,200,000
NPS Program administration, engineering studies, traffic safety studies	2,660,000
FHWA Road and Bridge Inspection Program, advance engineering studies	1,000,000
Advance on project planning for FLHP construction projects	5,473,000
Total program	100,000,000

The Committee also recommends that the Park Service utilize $500,000 within available Federal Lands Highway Program planning funds to begin the relocation of the beach access road in Canaveral National Seashore necessitated by security demands for future space shuttle launches from the Kennedy Space Center. It is the Committee's understanding that the relocation of the beach access road will be funded from the Federal Lands Highway Program and, therefore, urges the Service and the Federal Highway Administration to initiate planning as soon as possible so as to avoid limitation on beach access in 1988 when the existing beach access road will have to be closed 200 days a year.

The Committee has reviewed the entire planning and construction program for the past 5 years in an effort to see how the Service's completed projects have met their plans. It is obvious that the Service has improved their management of the planning and construction program over that period—each year, the percent of funds available that has been obligated has increased.

However, the Service has not been complying with the use of funds pursuant to sections 101 and 102 of the bill. Reports have not been provided to the Committee as required and the Service has used the emergency law enforcement authority to transfer unobligated construction funds to meet needs that are not emergencies. A good example is the use of several hundred thousand dollars of construction project savings to offset Park Police overtime costs attributable to the Inauguration, which can hardly qualify as an emergency that could not have been budgeted. The Committee is concerned that it is not being kept informed and that the transfer authority is being abused. Therefore, the Committee directs the Service to notify the Committee as each transfer is made and the Committee will not agree to those transfers that clearly are not eligible.

The Committee concurs with the House for an additional $10,300,000 for work on the Cumberland Gap Tunnel, to be derived from the high-

way trust fund. Bill language is included to make new funds contingent upon an agreement by the States of Kentucky and Tennessee with the Secretary of Interior for operating and maintaining the tunnel and its access roads.

The Committee notes that the House has provided $75,000 for a historic structures report for the restoration of the Little Kinnakeet lifesaving station at Cape Hatteras National Seashore. The Committee supports this effort and directs the Service to submit a copy to the Committee when complete, including a list of future year projects and estimated costs.

The Committee has provided $300,000 to build an access road in the vicinity of the Bay Springs lock and dam to obtain the maximum benefit from recreational activities in the areas.

LAND ACQUISITION AND STATE ASSISTANCE

1985 appropriation	$147,216,000
1986 budget estimate	11,275,000
House allowance	115,762,000
Committee recommendation	75,400,000

The Committee recommends an appropriation of $75,400,000, an increase of $64,125,000 over the budget and a reduction of $40,362,000 from the House allowance.

The following table shows the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Assistance to States:			
Matching grants		$48,350,000	+ $48,350,000
Administrative expenses	$1,275,000	1,650,000	+ 375,000
Subtotal	1,275,000	50,000,000	+ 48,725,000
Federal programs: National Park Service	5,000,000	20,400,000	+ 15,400,000
Acquisition management	5,000,000	5,000,000	
Total	11,275,000	75,400,000	+ 64,125,000

The Committee recommends the following projects:

	Budget estimate	House recommendation	1986 Senate
Assistance to States:			
Matching grants		$48,350,000	$48,350,000
Administrative expenses	$1,275,000	1,650,000	1,650,000
Total, assistance to States	1,275,000	50,000,000	50,000,000
National Park Service:			
Acquisition management	5,000,000	5,000,000	5,000,000
Alaskan areas		2,000,000	
Appalachian Trail		7,000,000	7,000,000
Big Cypress NP		2,000,000	2,000,000
Big Thicket NP		5,000,000	1,000,000
Biscayne NP		500,000	

	Budget estimate	House recommendation	1986 Senate
National Park Service—Continued			
Chaco Culture NHP, NM			$500,000
Cuyahoga Valley NRA		$5,000,000	
Delaware Water Gap NRA		3,500,000	
Golden Gate NRA		3,000,000	
Lake Clark NPP, AK			1,500,000
Lowell NHP, MA		762,000	
Mound City Group NM		1,000,000	
New River Gorge NP, WV			300,000
North Cascades, WA		1,000,000	
Olympic NP		2,000,000	
Point Reyes NS		1,000,000	
Salinas NM, NM			600,000
San Antonio Missions NHS		2,000,000	2,000,000
Santa Monica Mountains NRA		12,000,000	
Sleeping Bear Dunes NL		3,000,000	
Inholdings		5,000,000	3,000,000
Emergencies, hardships, deficiencies, and relocations	$5,000,000	5,000,000	2,500,000
Subtotal, NPS	10,000,000	65,762,000	25,400,000
Total, National Park Service	11,275,000	115,762,000	75,400,000

The Committee has not included a general provision carried in prior years requiring written approval of the Committees on Appropriations prior to the acquisition of any land over the appraised value as existing reprogramming guidelines cover such acquisitions. The Department shall continue to forward such requests which will be processed in a timely fashion.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

1985 appropriation	$4,529,000
1986 budget estimate	4,600,000
House allowance	4,529,000
Committee recommendation	4,800,000

The Committee recommends an appropriation of $4,800,000, an increase of $200,000 over the budget estimate and an increase of $271,000 over the House allowance. The increase is to be used to install insulation, which has already been acquired, which will significantly reduce the utility costs accruing to the Kennedy Center.

The Committee notes that a number of cyclic maintenance projects were delayed in 1985 and may necessitate shifting other projects to 1987. Therefore, the Committee urges the Service to accomplish as many of those projects as is possible within available funds, including any savings available from the $200,000 added for insulation installation.

ILLINOIS AND MICHIGAN CANAL NATIONAL HERITAGE CORRIDOR

1985 appropriation	$245,000
1986 budget estimate	.....
House allowance	250,000
Committee recommendation	250,000

The Committee recommends an appropriation of $250,000 for the Illinois and Michigan Canal National Heritage Corridor, an increase of $250,000 over the budget and the same as the House allowance.

JEFFERSON NATIONAL EXPANSION MEMORIAL COMMISSION

1985 appropriation	$73,000
1986 budget estimate	.....
House allowance	75,000
Committee recommendation	.....

The Committee has not recommended any funding for the Jefferson National Expansion Memorial Commission, the same as the budget and a reduction of $75,000 from the House allowance.

The Service's budget estimate for fiscal year 1986 indicates that continued funding for the Commission is more appropriately provided by private organizations.

ENERGY AND MINERALS

GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1985 appropriation	$416,368,000
1986 budget estimate	415,348,000
House allowance	428,098,000
Committee recommendation	437,655,000

The Committee recommends an appropriation of $437,655,000, an increase of $22,307,000 above the budget estimate and an increase of $9,557,000 above the House allowance. The following table provides a comparison of the Committee's fiscal year 1986 recommendations and the budget estimates:

	Budget estimate	Committee recommendation	Change
National mapping, geography, and surveys:			
Primary mapping and revision	$37,863,000	$37,863,000	.....
Digital cartography	13,530,000	13,530,000	.....
Receipts for printing and distribution	9,500,000	9,500,000	.....
Small, intermediate, and special mapping	14,116,000	14,116,000	.....
Advanced cartographic systems	7,451,000	7,451,000	.....
Earth resources observation system	9,425,000	9,425,000	.....
Cartographic and geographic information	3,543,000	3,543,000	.....

	Budget estimate	Committee recommendation	Change
National mapping, geography, and surveys—Continued			
Side-looking airborne radar		$4,000,000	+$4,000,000
Subtotal, national mapping, graphy, and surveys	$95,428,000	99,428,000	+4,000,000
Geologic and mineral resource surveys and mapping:			
Earthquake hazards reduction	35,092,000	37,592,000	+2,500,000
Volcano hazards	10,682,000	10,682,000	
Landslide hazards	2,049,000	3,000,000	+951,000
Geologic framework	19,089,000	19,589,000	+500,000
Geomagnitism	2,159,000	2,159,000	
Climate change	994,000	994,000	
Mineral resource surveys	46,259,000	48,659,000	+2,400,000
Energy geologic surveys	27,494,000	27,494,000	
Offshore geologic surveys	25,089,000	28,089,000	+3,000,000
Subtotal, geologic and mineral resource surveys and mapping	168,907,000	178,258,000	+9,351,000
Water resources investigations:			
Federal program	72,759,000	74,109,000	+1,350,000
State water resource research institutes	7,664,000	15,270,000	+7,606,000
Federal/State program	52,324,000	52,324,000	
Subtotal, water resources investigations	132,747,000	141,703,000	+8,956,000
General administration	13,503,000	13,503,000	
Facilities	14,263,000	14,263,000	
Map sales receipts	-9,500,000	-9,500,000	
Total, surveys, investigations, and research	415,348,000	437,665,000	+22,307,000

National mapping, geography, and surveys.—The Committee recommends an increase of $4,000,000 to continue the acquisition of mapping data using side-looking airborne radar. The Mississippi Embayment region, the Black Warrior Basin, the Black Hills, and Igloo areas of South Dakota are appropriate areas for SLAR coverage.

Geologic and mineral resource surveys and mapping.—The Committee's recommendation for geologic and mineral resource surveys and mapping is $178,258,000, an increase of $9,351,000 above the budget estimate. An increase of $2,500,000 is provided for additional earthquake prediction instrumentation to be located primarily around Parkfield, CA. The increase for landslide hazards will continue the program at the current level. In agreement with the House, an additional $500,000 is provided to expand the Cooperative Cost-Shared Geological Mapping Program.

An increase of $2,400,000 is provided for mineral resource surveys in the Steese and White Mountain areas of Alaska. A further increase of $3,000,000 is provided to support geological studies of sand movement and erosion around coastal barriers along the Louisiana coastline.

Water resources investigations.—The Committee recommends an increase of $7,606,000 for programs authorized by the Water Resources Research Act of 1984. The distribution of the funds is as follows:

Activity	Budget estimate	Committee recommendation	Change
State water resources research institutes	$5,158,000	$6,480,000	+$1,322,000
National water resources research and technical development grant programs	2,506,000	7,500,000	+4,994,000
Administration	(1,290,000)	1,290,000	+1,290,000
Total	7,664,000	15,270,000	+7,606,000

In fiscal year 1985, the Survey was able to fund only 22 competitive proposals from the 368 applications submitted. With a portion of the additional funds provided, the Committee urges increased support for ground water studies.

The U.S. Geological Survey, in cooperation with the university community, is directed to study ways to focus a portion of its section 105 research grants onto critical national water problems, and to make findings from such work available to the Nation. Included in any such examination would be an analysis by USGS to determine whether it is feasible and desirable to augment funding for a small number of the section 104 institutes, or other qualified universities, to enable them to serve more effectively as regional water science centers, each focusing on a specific water problem of national significance.

The Survey had not budgeted administrative funds separately. The Committee has provided these funds separately and directs that no additional assessments be made against the other two program elements.

For the Federal program, the Committee recommends an increase of $600,000 to drill test wells to define the hydrological makeup of the San Andreas-Glorieta acquifer system in the Grants-Blue Water area of New Mexico and an increase of $750,000 for the Core Hydrologic Program to support additional ground water research.

Minerals Management Service

MINERALS AND ROYALTY MANAGEMENT

1985 appropriation	$162,560,000
1986 budget estimate	161,118,000
House allowance	165,118,000
Committee recommendation	170,267,000

The Committee recommends an appropriation of $170,267,000, an increase of $9,149,000 above the budget estimate and $5,149,000 above the House allowance. The Committee recommendations compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Outer Continental Shelf lands:			
Leasing and Environmental Program	$42,644,000	$43,924,000	+$1,280,000
Resource evaluation	21,249,000	26,163,000	+4,914,000
Regulatory Program	32,095,000	32,095,000	
Subtotal, Outer Continental Shelf lands	95,988,000	102,182,000	+6,194,000
Royalty management:			
Mineral revenue collections	13,850,000	15,170,000	+1,320,000
Mineral revenue compliance	10,526,000	10,526,000	
Systems development and operation	18,164,000	19,799,000	+1,635,000
Subtotal, royalty management	42,540,000	45,495,000	+2,955,000
General administration:			
Executive direction	3,279,000	3,279,000	
Administrative operations	9,465,000	9,465,000	
General support services	9,846,000	9,846,000	
Subtotal, general administration	22,590,000	22,590,000	
Total, minerals and royalty management	161,118,000	170,267,000	+9,149,000

The Minerals Management Service was created on January 19, 1982, by Secretarial Order 3071. Secretarial Order 3071 was subsequently amended on May 10, 1982, and the role of MMS was further delineated by Secretarial Order 3087 issued December 3, 1982. The Service is responsible for the collection of royalties due the Government from the production of petroleum, gas, coal, and other energy and nonenergy minerals on Federal and Indian lands, and for the management of all Interior Department functions directly related to the Outer Continental Shelf Lands Leasing and Regulatory Program.

The Committee has added $1,280,000 for a total of $1,500,000 for the South Central Coast Cooperative Aeromatic Monitoring Program [SCCCAMP]. SCCCAMP is a multigovernmental and industry program designed to monitor the impact of air emissions offshore California from leasing, exploration, and development of the OCS. The Committee has also added $4,914,000 to provide reimbursement to permitees for processing costs related to geologic and geophysical data.

MMS proposed a $6,835,000 budget amendment to the Office of Management and Budget to improve its Revenue Collection Program. OMB subsequently approved only $4,200,000 of that request. The Committee fails to see the wisdom in not approving the entire request and has added the remaining $2,635,000: $1,000,000 in mineral revenue collections and $1,635,000 in systems development and operations. MMS anticipates generating revenues of $9,750,000 from the $1,000,000 addition in mineral revenue collections.

The Committee recommends an increase of $320,000 in the Royalty-In-Kind Program. This will provide a total of $570,000 in the program.

The Committee expects MMS to examine the possibility of charging an administrative fee for this program in fiscal year 1987.

Minerals Management Service has again proposed to deduct relevant Federal onshore mineral leasing costs of the MMS, Bureau of Land Management, and the Forest Service from revenues. Under this proposal, States would share in net revenues rather than gross revenues. The Committee fails to see why States should be forced to bear the burden of the Federal Government costs and has deleted the proposed bill language.

Outer Continental Shelf leasing.—It is the Committee's understanding that extensive discussions have been held between members of the California congressional delegation and the administration that have, so far, failed to produce an acceptable compromise. Consequently, the Committee has proposed no OCS moratorium for California but urges the continuation of such discussions.

PAYMENTS TO STATES FROM RECEIPTS UNDER MINERAL LEASING ACT

1985 appropriation	$800,000
1986 budget estimate	800,000
House allowance	
Committee recommendation	800,000

The Committee recommends an appropriation of $800,000, the same as the budget request and an increase of $800,000 above the House allowance. The Committee remains concerned that the establishment of an indefinite appropriation account to make late interest payments does not provide adequate incentive for MMS to make timely payments.

Bureau of Mines

1985 appropriation	$135,927,000
1986 budget estimate	107,060,000
House allowance	122,298,000
Committee recommendation	131,445,000

The Committee recommends an appropriation of $131,445,000, an increase of $24,385,000 over the budget estimate and an increase of $9,147,000 above the House allowance.

The distribution by activity is as follows:

	Budget estimate	Committee recommendation	Change
Minerals research:			
Health and safety technology	$25,219,000	$28,819,000	+$3,600,000
Mining technology:			
Advanced mining technology	8,112,000	8,112,000	
Resource conservation technology	1,548,000	4,548,000	+3,000,000
Subtotal, mining technology	9,660,000	12,660,000	+3,000,000
Minerals and materials research	25,508,00	34,208,000	+8,700,000
Subtotal, minerals research	60,387,000	75,687,000	+15,300,000
Minerals information and analysis:			
Minerals information	10,617,000	10,617,000	
Minerals data analysis	17,141,000	19,581,000	+2,440,000
Subtotal	27,758,000	30,198,000	+2,440,000
Mineral institutes		8,000,000	+8,000,000
General administration	18,915,000	18,915,000	
Bruceton construction			
Program offset		-1,355,000	-1,355,000
Total, Bureau of Mines	107,060,000	131,445,000	+24,385,000

The basic mineral industries of the United States rely heavily on the excellent research performed by the Bureau of Mines. Moreover, it is the responsibility of the Bureau to help ensure a dependable supply of minerals to meet the defense and economic requirements of the Nation. Our increasing dependence upon foreign imports of strategic and critical minerals and the related, depressed state of our domestic mineral industry, requires the continued support by the Bureau of this vital industry.

It is the responsibility of the Bureau of Mines to help ensure the United States of a dependable supply of mineral materials sufficient to meet its defense and economic requirements. The current economic situation of the mining industry magnifies that responsibility. Therefore, the Committee has added adequate funding to restore 125 of the 155 FTE's proposed to be eliminated. With this funding level, the closure or consolidation of research centers should not be necessary.

Health and safety technology.—The $3,600,000 increase will provide $2,000,000 for early fire detection research of fires; $1,600,000 for respirable dust research. Research by the Respirable Dust Generic Center will be supported out of the funds for respirable dust research.

Due to the recent fire disaster in the Wilberg Mine, in Utah, the Committee believes that early fire detection research should be accelerated.

Mining technology.—The Committee recommends an additional $3,000,000 in mining technology. This will provide $1,000,000 for acid mine drainage control; $500,000 to continue research on subsidence prediction including subsidence modeling in other coal fields similar to

that currently underway in northern Appalachia; adapt the northern Appalachian subsidence prediction model to other coal fields around the country; $500,000 to accelerate research in situ leaching research; and $1,000,000 for design/engineering of an in situ copper mining pilot demonstration at a site in Casa Grande, AZ.

Minerals and materials research.—The Committee recommends an additional $8,700,000 for research in strategic and critical materials; $5,000,000 of this is for the continuation of the Strategic and Critical Materials Program at the Idaho National Engineering Laboratory. In fiscal year 1985 INEL submitted a research proposal which allows the Bureau to conduct long-range, high-risk research. The objective of this research is the production and substitution of materials which are strategic or critical to the United States. The Committee feels that it would be unwise to stop this program before benefits can be obtained. In addition, $700,000 is provided for the St. Joe Flame reactor, a metal refining technology that can recover strategic materials from a wide variety of sources, including hazardous wastes.

Minerals information and analysis.—The Committee has recommended an increase of $2,400,000; $1,200,000 is for the Bureau's Alaska Field Operation Center. This increase will allow the Bureau to continue its vital mineral assessment work in Alaska. The remaining $1,200,000 is for mineral data analysis other than the work in Alaska.

Mineral institutes.—The Committee believes that mineral institutes continue to provide a valuable service to the country. They have demonstrated ability to conduct competent research and investigations while providing valuable training to mineral engineers and scientists. The Committee has recommended $8,000,000 for the mineral institutes. Of that amount, $3,875,000 is to be allocated equally among the 31 mineral institutes and $4,125,000 is for generic research technology centers.

Office of Surface Mining, Reclamation and Enforcement

REGULATION AND TECHNOLOGY

1985 appropriation	$79,921,000
1986 budget estimate	80,788,000
House allowance	85,538,000
Committee recommendation	85,038,000

The Committee recommends an appropriation of $85,038,000, an increase of $4,250,000 above the budget estimate and a decrease of $500,000 below the House allowance. A comparison of the budget estimates and the Committee recommendation is as follows:

	Budget estimate	Committee recommendation	Change
State regulatory programs grants	$38,100,000	$37,200,000	- $900,000
Federal regulatory programs:			
Program operations and inspection	23,030,000	27,130,000	+ 4,100,000
Technical services and research	12,318,000	13,018,000	+ 700,000
Subtotal	35,348,000	40,148,000	+ 4,800,000
General administration	7,340,000	7,690,000	+ 350,000
Total, regulation and technology	80,788,000	85,038,000	+ 4,250,000

The Office of Surface Minings' fiscal year 1986 budget assumed the State of Tennessee would resume primacy by June 1, 1986, and the State of Oklahoma would resume primacy before the beginning of fiscal year 1986. For different reasons, neither State will accomplish those deadlines.

In State regulatory grants the Committee recommends a reduction of $900,000, the amount requested for Tennessee.

The Committee recommends an increase of $5,500,000 in program operations and inspections; $1,300,000 of this increase is to provide 23 FTE's for program operations and inspections of 2-acre mine sites in Virginia and Kentucky. A recent court settlement requires OSM to develop an accurate inventory of all mining sites in Kentucky and Virginia that had claimed or currently claim the 2-acre exemption from SMCRA and conduct adequate inspections of these sites. It is estimated that, based on the potential number of these sites and the rate of inspection required by the court order, it could take OSM over 4 years to conduct the inventory. The additional inspectors will allow OSM to accomplish this task in 2 rather than 4 years. The sum of $700,000 is for 11 FTE's in Kentucky and Virginia to examine all bond forfeiture records at these sites. The remaining $1,300,000 is for expansion of the computer system used to block issuance of permits to applicants without standing violations by gathering data from noncomputerized States.

The remaining $2,200,000 is recommended in program operations and inspection to continue inspection and enforcement functions in Tennessee and Oklahoma: $1,700,000 for Tennessee and $500,000 for Oklahoma.

The Committee does not agree with the need to establish a separate legal services department in OSM for the increased legal activities associated with the assumption of regulatory functions in Tennessee and Oklahoma and the implementation of the court settlement concerning the assessment and collection of civil penalties. Accordingly, the Committee has deleted $1,400,000 in OSM and has added it back to the Office of the Solicitor.

The Committee recommends an increase of $700,000 in technical services and research to support mine plan review and permitting activities in Tennessee.

The amount of $350,000 is recommended for the development of an in-house ADP oversight staff to monitor all OSM computer system contracts.

The Committee has included bill language prohibiting planning, developing, revising, finalizing, or implementing any proposed rule, or take any other action which would result in the adoption by the Office of Surface Mining Reclamation and Enforcement of a rule or regulation pursuant to section 507(a) of Public Law 95–87. The Committee views this approach to cost recovery inappropriate because it imposes the total economic burden on a specific industry that is regulated by Federal statute which benefits the entire general public.

ABANDONED MINE RECLAMATION FUND

(Definite, Trust Fund)

1985 appropriation	$296,941,000
1986 budget estimate	250,724,000
House allowance	233,589,000
Committee recommendation	191,295,000

The Committee recommends an appropriation of $191,295,000, a decrease of $59,429,000 below the budget estimate and a decrease of $42,290,000 below the House allowance. The Committee recommendation is compared to the budget estimate as follows:

	Budget estimate	Committee recommendation	Change
State Reclamation Program grants	$211,200,000	$150,000,000	-$61,200,000
Federal reclamation programs:			
Reclamation fund management	6,979,000	6,979,000	
Federal reclamation projects	21,513,000	26,513,000	+5,000,000
Rural Abandoned Mine Program	3,480,000	3,480,000	
Technical support			
Subtotal, Federal reclamation programs	31,972,000	36,972,000	+5,000,000
Small operator assistance	3,100,000	3,100,000	
General administration	4,456,000	4,456,000	
Program offset		-3,233,000	3,233,000
Total, Abandoned Mine Reclamation Fund	250,724,000	191,295,000	-59,429,000

The Committee recommends an appropriation of $150,000,000 for State reclamation program grants. This level of funding is justified because of the large unobligated balance in the Abandoned Mine Reclamation Fund. In recent years, State obligation rates indicate that additional funding is not required. In fact, 30 to 40 percent of 1983 and 70 percent of 1984 grants remain unobligated. It is not the Committee's goal to reduce the State Reclamation Program. If the States can demonstrate a capability to use additional funds, the Committee will consider providing these funds in the next relevant appropriation bill.

The Committee recommends an additional $5,000,000 for emergency projects. The Committee hopes that at this level, funding will be more in line with the requirements. New emergency projects guidelines being established by OSM should help OSM accurately reflect the funding requirements of emergency projects and bring costs down. Costs for

emergency projects have increased from $3,900,000 in fiscal year 1980 to an estimated $22,000,000 in fiscal year 1986. Historically, OSM has underestimated the funding required for this program.

The Committee agrees with the Commonwealth of Virginia's request to include $815,000 in its request to OSM for the South Clinchfield water project in Russell County. The Committee concurs with the action of the Commonwealth of Kentucky to include $2,400,000 for the Big Creek water line extension and $1,600,000 for the Buskirk/Blackberry water line extension in its request to OSM for its fiscal year 1986 reclamation grant. It is the Committee's understanding that these projects can be accommodated within the State grant requests.

The Committee disagrees with bill and report language included by the House that would base allocations from the abandoned mine reclamation fund on State inventories of specific sites. The inventory system was not originally designed as an allocation tool and the quality and detail of the inventories vary substantially from State to State. Therefore, the Committee recommends against the use of the inventory at this time and has struck bill language included by the House in this regard. The Committee directs the Office of Surface Mining to submit an analysis of the merits of any particular allocation formulas which have been generally discussed to date or which it wishes to propose. This analysis should provide information on the perceived need for reclamation by State, taking into account differences in the quality of each State's inventory. The analysis should also report on variations in typical reclamation costs by State and any special characteristics which apply to a particular State. The analysis should be submitted to the Committee prior to hearings on the fiscal year 1987 OSM budget. In the meantime, the OSM should refrain from adopting any long-term formula for the distribution of AML grants to the States.

INDIAN AFFAIRS

Bureau of Indian Affairs

OPERATION OF INDIAN PROGRAMS

1985 appropriation	$908,373,000
1986 budget estimate	867,117,000
House allowance	857,303,000
Comparable House allowance	(902,303,000)
Committee recommendation	877,780,000

The Committee recommends an appropriation of $877,780,000, an increase of $10,663,000 above the budget estimate and $20,477,000 above the House allowance. The Committee recommendations compared with the budget estimate are displayed in the following table:

	Budget estimate	Committee recommendation	Change
Education:			
School operations	$194,093,000	$189,726,000	- $4,367,000
Johnson-O'Malley educational assistance		20,000,000	+ 20,000,000
Continuing education	56,279,000	56,579,000	+ 300,000
Subtotal, education	250,372,000	266,305,000	+ 15,993,000
Indian services:			
Tribal government services	32,306,000	32,306,000	
Social services	114,332,000	113,732,000	- 600,000
Law enforcement	48,863,000	48,863,000	
Self-determination services	21,607,000	20,966,000	- 641,000
Navajo-Hopi Settlement Program	2,949,000	2,449,000	- 500,000
Subtotal, Indian services	220,057,000	218,316,000	- 1,741,000
Economic development and employment programs:			
Employment development	26,359,000	27,059,000	+ 700,000
Business enterprise development	15,658,000	14,258,000	- 1,400,000
Road maintenance	23,208,000	23,208,000	
Subtotal, economic development and employment programs	65,225,000	64,525,000	- 700,000
Natural resources development:			
Natural resources, general	2,422,000	2,422,000	
Agriculture	23,399,000	23,399,000	
Forestry	32,199,000	32,499,000	+ 300,000
Water resources	9,248,000	9,248,000	
Wildlife and parks	23,804,000	25,026,000	+ 1,222,000
Fire suppression	422,000	422,000	
Minerals and mining	8,547,000	8,547,000	
Irrigation and power	7,988,000	7,988,000	
Subtotal, natural resources development	108,029,000	109,551,000	+ 1,522,000
Trust responsibilities:			
Rights protection	19,447,000	20,197,000	+ 750,000
Real estate and financial trust services	31,870,000	30,032,000	- 1,838,000
Contract support			
Subtotal, trust responsibilities	51,317,000	50,229,000	- 1,088,000
Facilities management	91,699,000	89,102,00	- 2,597,000
General administration:			
Management and administration	50,306,000	49,640,000	- 666,000
ADP services	18,042,000	18,042,000	
Program management	4,547,000	4,547,000	
Employee compensation payments	7,523,000	7,523,000	
Subtotal, general administration	80,418,000	79,752,000	- 666,000
Total, operation of Indian programs	867,117,000	877,780,000	+ 10,663,000

Education.—The Committee recommends a net decrease of $4,367,000 for school operations which consists of an increase of $273,000 for school boards and decreases of: $100,000 for declining enrollment adjustments; $540,000 for program expansions; $2,200,000 for general pro-

gram enhancements; $1,000,000 for transportation costs; $300,000 for institutionalized handicapped; and $500,000 for contract support.

With respect to school board expenses, the Committee requests the Bureau to review the proposed distribution which has been based solely on school size and day versus boarding programs. No education funds other than those specifically provided for school board expenses and contract support shall be used to pay any legal fees. The Bureau should also ensure that all school boards are aware of and abide by the prohibitions contained in 18 United States Code 1913.

Since fiscal year 1982, 45 Bureau schools have been closed and enrollment has declined by approximately 1,500 students. This year's enrollment is expected to be down by at least 600 students. Nonetheless, the budget requests a general increase of $3,118,000 for enhancement and $1,900,000 for implementation of standards. A reduction of $2,200,000 has been applied to the requested increase for enhancement.

The Committee allowance includes $500,000 for declining enrollment adjustments. Once the enrollment figures have been determined for the current year, the Bureau is requested to notify the Committee of the schools receiving this adjustment and the enrollment figures for those schools for the past 3 years.

Program expansions on the Navajo Reservation were never intended to draw additional students into the Bureau system, but rather to allow students in boarding schools to receive an education closer to home. In response to Committee questions, the Bureau justified only $25,000 of the amount requested so the Committee has reduced the budget by $540,000.

The reduction applied to transportation leaves an increase of $700,000 over the amount currently available. That amount, combined with improved cost accounting for personnel changes which have been incorrectly attributed to transportation, should be more than sufficient.

As part of the review of the Navajo social services contract, the inspector general found that enrollment of institutionally handicapped children has been substantially overstated. A reduction of $300,000 has been applied to education and a similar reduction assessed to social services. The Bureau is directed to more closely monitor actual enrollments as compared to claimed costs.

The reduction for contract support is based on the fact that there are six fewer contract schools in operation this year than last. These funds have been transferred to Indian services to support new contracts. The Bureau has been paying contract support costs for programs funded by the Department of Education. The Committee directs that all costs associated with pass-through funds be supported from Department of Education resources.

The Committee has included bill language to effect the closure of the Snowflake dormitory. This facility has a capacity of 130 students with a current enrollment of 10 students and a staff of 12. Space is available in the nearby Holbrook dormitory and the Bureau has agreed to provide daily bus transportation from Holbrook so that those 10 students may

continue attending the same school in which they are presently enrolled.

The Pinon Public School District counted students attending the BIA boarding school in Pinon for the purpose of obtaining impact aid construction funds to add eight classrooms to the public school. Once that expansion project is completed, the Bureau shall operate Pinon Boarding School only as a peripheral dormitory. The Bureau shall advise the Committee of the estimated date of such action and shall report monthly until the directive has been implemented.

During the 1984–85 school year, the Committee was notifed that consideration was being given to the following changes in the status of Bureau schools:

The Committee urges the Bureau to continue efforts to effect closures and consolidations which will reduce underutilized facilities and provide a sufficent enrollment at remaining schools to assure that the student count will support a viable education program.

The Committee allowance includes $20,000,000 to continue the Johnson-O'Malley Program. The Bureau is directed to maximize the benefit of available funds by stressing projects with an educational rather than a recreational purpose.

The Committee has included bill language to hold harmless at the fiscal year 1985 level all contracts in States which have no schools operated directly or through contract by the BIA and all programs which are contracted directly by public school districts, or State departments of education.

An increase of $500,000 is recommended for tribally controlled community colleges, an increase of approximately $150 per FTE over the current level. A reduction of $200,000 is recommended for special higher education. The Bureau plans to contract for a single program which would reduce administrative costs and the Committee supports that initiative. Further, a recent report by the inspector general indicates that the success rates of these programs have been greatly overstated as has the demand for funds. The Bureau shall require improved reporting requirements as part of any new contract.

Indian services.—The Committee allowance includes a reduction of $300,000 for institutionally handicapped children, a decrease of $500,000 in general assistance payments, and an increase of $200,000 to initiate a quality control program for the Social Services Program. As part of the quality control program, the Bureau shall collect data on assistance payments for the entire year, rather than just the first two quarters as is the current practice.

Revised regulations have been prepared to better control the general assistance program in line with congressional directives. This program is not an entitlement, although the Bureau continues to treat it as such by not controlling expenditures through the year. To remedy this, bill language is included limiting to 75 percent, the amount of general assistance funds which can be obligated during the first three quarters of the fiscal year.

The distribution of the increase provided for law enforcement in fiscal year 1985 appears to have been inequitable in several areas. To partially remedy this situation, the Committee directs that of the $500,000 identified as having been retained in the central office $50,000 be provided to the Miccousukee Tribe, $125,000 be provided to the seven western Nevada tribes which have 638 law enforcement contracts, $200,000 be provided for the operation of the Gila River juvenile detention facility, and $125,000 be provided to the Mississippi Choctaw Tribe. The Navajo Tribe has a contract with the Bureau for the provision of law enforcement on the Navajo Reservation. No further contract shall be made by the Bureau unless the tribe agrees to provide required law enforcement services on the new lands taken into trust for the

Navajo Tribe under the provisions of the Navajo and Hopi Indian Relocation Act.

The Committee recommends a decrease of $641,000 for self-determination services consisting of an increase of $500,000 transferred from education for contract support, a decrease of $341,000 in small tribe core management grants and a decrease of an $800,000 unjustified increase for training and technical assistance.

In view of delays which have been encountered, the Committee recommends a decrease of $500,000 for the Navajo and Hopi Relocation activity.

Economic development and assistance programs.—An increase of $700,000 is provided as a one-time grant to the Crownpoint Institute of Technology (formerly the Navajo Skills Center) in Crownpoint, NM. These funds shall be used to upgrade equipment used for training and to further equip the library to meet accreditation standards. The Bureau shall require this Institute to submit an application for these funds which shall be reviewed according to established BIA procedures prior to release of the funds.

An increase of $400,000 is provided under business enterprise development to complete the Choctaw Land Acquisition Program which is designed to support industrial and housing programs. The Choctaw Tribe should not have used Federal funds to repay tribal land acquisition costs, therefore, the Committee directs that the tribe complete the acquisition program with tribal resources.

The Committee recommends a decrease of $1,800,000 for the Economic Development Grant Program. Less than one-half of the available funds were required in fiscal year 1985 and the Bureau has not yet published new regulations which would expand program eligibility to individuals. Within the amount provided for employment development, $1,238,200 is to continue the United Tribes Educational Technical Center and $100,000 is available for the United Sioux Tribe's employment assistance contract.

Natural resources development.—The Committee recommends an increase of $1,000,000 for reforestation activities and a decrease of $700,000 for timber sales administration which will maintain this activity at the fiscal year 1985 level.

For wildlife and parks, the Committee recommends the following increases: $320,000 for the Columbia River Intertribal Fish Commission and $690,000 for the Northwest Indian Fish Commission for implementation of the United States-Canada Pacific Salmon Treaty; $245,000 to restore base funding for the Jamestown-Klallam Tribe; $17,000 for the Mescalero fish hatchery; $25,000 for the Alchesay/Williams Creek complex; and $185,000 for a fish and wildlife program for Fort Hall Reservation. In view of the recent decision by the Supreme Court denying the claim of the Klamath Tribe to 700,000 acres of ceded land, the Committee has reduced the request by $260,000. This shall not affect the base program available to the tribe.

Contract support funds for Pacific Salmon Treaty activities are available, subject to standard procedures, through the funds identified to support new contracts.

The Committee urges the Bureau to increase the amount of tribal contracting in the area of water resources and mining and minerals.

Trust responsibilities.—The Committee recommends a decrease of $1,088,000 for trust responsibilities consisting of an increase of $750,000 to reimburse certain Alaska Native groups for land selection costs and a decrease of $1,838,000 for cadastral survey activity in Alaska. This work will continue to be the responsibility of the Bureau of Land Management.

A number of reports have been filed by the Office of the Inspector General which highlight serious shortcomings in the Bureau's handling of supervised individual Indian moneys accounts. Expenditures have been made from these funds which clearly violate Bureau standards. The Committee directs that control of supervised accounts be reviewed, including the possibility of contracting with financial institutions to ensure proper fiduciary responsibilities are provided. A report should be submitted in conjunction with the fiscal year 1987 budget.

Facilities management.—The Committee recommends a reduction of $2,597,000. A decrease of $2,000,000 has been made based on increased quarters rentals which resulted from a change in the law last year. Two projects for which new O&M funding was provided in fiscal year 1985 have not been built (−$107,000) and an adjustment has been made for the transfer of the Wyoming Indian School and the Labre Indian School (−$290,000). More than one-half of the new facilities for which additional operation funds were requested do not yet have construction funds, so the Committee has reduced that request by $200,000.

General administration.—A reduction of $666,000 has been made in the request for the Contract Oversight/Cost Determination Office. This activity has been funded for 2 years and the Bureau has yet to hire a single person for this office.

The amount for executive direction and equal employment opportunity includes $300,000 for the Congressional and Legislative Affairs Office.

The Committee disagrees with a directive issued by the Bureau of Indian Affairs which grandfathers all contract support funds on an individual contract basis. It was agreed that the contract support funds be transferred to the programs which has been accomplished. That action, however, does not relieve the Bureau and the Inspector General's Office of the responsibility to review these costs, determine new rates, recover overpayments from prior years or any other requirements with respect to contract support. The Bureau is also directed to determine allowable contract support costs with respect to contract schools and to provide a formula mechanism for the distribution of these funds in accordance with the law.

The Committee has agreed with the House in not continuing the bill language providing a moratorium on new school starts, but wishes to

reemphasize House report language directing that no applications for new schools be approved until such time as new regulations are in place.

Language is included under title III extending the timeframe in which non-Indian employees of the Indian Health Service and BIA must retire in order to receive additional benefits provided subsequent to the court decision affirming Indian preference in hiring, promotions, and transfers. Neither agency has made any substantial effort to provide the requisite training for Indian employees to be in a position to meet a great number of retirements of nonpreference employees without serious disruption to the programs.

The Bureau is directed to aggressively implement an understudy program, although the Committee has serious reservations about placing the program at Haskell. On-the-job training would probably be more useful.

CONSTRUCTION

1985 appropriation	$107,492,000
1986 budget estimate	70,410,000
House allowance	45,195,000
Comparable House allowance	(87,195,000)
Committee recommendation	141,254,000

The Committee recommends an appropriation of $141,254,000, an increase of $70,844,000 above the budget estimate and $96,059,000 above the House allowance.

The following table provides a comparison of the budget estimate with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Buildings and utilities	$37,490,000	$38,190,000	+$700,000
Irrigation systems	15,828,000	18,328,000	+2,500,000
Housing	17,092,000	87,736,000	+70,644,000
Program offset		-3,000,000	-3,000,000
Total	70,410,000	141,254,000	+70,844,000

Buildings and utilities.—The Committee recommends an increase of $700,000 to plan a replacement for the Turtle Mountain Middle School. No funds are recommended for construction of Rocky Boys or Two Eagle River Schools as the planning and design for these schools will not be completed until the fourth quarter of fiscal year 1986.

The Committee has not approved the House transfer of funds for buildings and utilities to the Office of Construction Management. The Committee does, however, share the concern expressed by the House in the lack of progress made by the Bureau in reforming the facilities operation and maintenance and construction programs of the Bureau. In a continued effort to improve this situation, the Committee directs that the policy and direction for these programs be placed in Washington.

During fiscal year 1985, approximately $1,800,000 was spent for repairs and improvements to the Oglala Community School. An additional $2,000,000 would provide a facility that meets all applicable standards. The Committee directs the Bureau to proceed with the originally planned renovation project rather than pursue new construction which is estimated to cost $10,000,000.

Within the amount provided for facility repair and improvement, the Bureau shall provide a modular multipurpose room at the Bullhead School.

Irrigation systems.—The Committee recommends an increase of $2,500,000 for continuing rehabilitation of the San Carlos irrigation project. In view of the deferral of funds appropriated for the Navajo Indian irrigation project for 10 months during fiscal year 1985, the Committee does not recommend any additional funds for this project in fiscal year 1986.

The Inspector General's Office has raised serious concerns over the cost, scope, and benefits associated with the Milk River irrigation project in Montana. Until these problems have been addressed, no additional funds can be recommended for this project. Further, the Bureau should not commit any more available funds from the fiscal year 1985 appropriation for this project until a review has been completed and a report submitted to the Committee.

Housing.—The increase recommended for housing restores the fiscal year 1985 funding and FTE's (+$8,472,000) and places within the BIA the primary responsibility for housing construction required under the provisions of the Navajo and Hopi Indian Relocation Act (+$65,000,000). Within this allowance, an additional three FTE's are provided for necessary inspection work. Bill language has been included to allow for the efficient implementation of this added responsibility.

The Committee allowance does not include any funds for contract support (−$2,828,000). Contract support funds are provided only in the programs funded under the "Operation of Indian programs" account.

The BIA shall ensure that the Blackfeet Housing Improvement Program, within its regular allocation, builds at least three homes this year and two next year for the victims of the 1974 flood.

Program offset.—The Committee has applied a reduction of $3,000,000 which was deferred as part of the fiscal year 1985 supplemental appropriation bill.

The Bureau is directed to submit a report to the Committee in conjunction with the fiscal year 1987 budget on the Miner Flat Dam and the current plans for the Canyon Day irrigation project. Such report shall provide a complete review of the costs, benefits, and scope of the project. The report shall also address the possibility of transferring responsibilities for construction of this project to the Bureau of Reclamation. None of the remaining balances available to that project shall be obligated pending Committee review of the project.

ROAD CONSTRUCTION

1985 appropriation	$5,580,000
1986 budget estimate	
House allowance	785,000
Committee recommendation	

The Committee recommends no appropriation for road construction, the same as the budget estimate and a decrease of $785,000 below the House allowance.

As the necessary clearances have not been provided for construction of a road from AZ Route 264 toward Hard Rocks, the Committee directs that these funds be reprogrammed for use on the new lands acquired pursuant to the Navajo and Hopi Indian Relocation Act.

The Committee has included bill language earmarking $3,200,000 of the funds available to the Navajo area under the Federal Lands Highway Program for use on the new lands.

ALASKA NATIVE ESCROW ACCOUNT

1985 appropriation	
1986 budget estimate	$7,877,000
House allowance	
Committee recommendation	7,877,000

The Committee recommends an appropriation of $7,877,000, the same as the budget estimate and an increase of $7,877,000 over the House allowance. These funds are provided pursuant to Public Laws 94–204 and 96–487. This payment will return to the Alaska Natives income that was collected by the Federal Government from 1971 to 1976 while certain lands were in the process of being transferred to the Alaska Natives.

TRIBAL TRUST FUNDS

1985 appropriation	$4,000,000
1986 budget estimate	4,000,000
House allowance	4,000,000
Committee recommendation	4,000,000

The Committee recommends an appropriation of $4,000,000 in trust funds, the same as the budget estimate and the House allowance.

REVOLVING FUND FOR LOANS

(LIMITATION OF DIRECT LOANS)

1985 appropriation	($18,600,000)
1986 budget estimate	(16,300,000)
House allowance	(16,300,000)
Committee recommendation	(16,300,000)

The Committee recommends a limitation on direct loans of $16,300,000, the same as the budget estimate and the House allowance.

The Committee has included bill language authorizing a direct loan for the purchase of private lands in the Zuni Heavens area by the Zuni Pueblo.

INDIAN LOAN GUARANTEE AND INSURANCE FUND

1985 appropriation	
1986 budget estimate	$1,485,000
House allowance	2,210,000
Committee recommendation	2,210,000

The Committee recommends a limitation on subsidies on guaranteed loans of $2,210,000, the same as the House allowance and an increase of $725,000 over the budget estimate. This will allow for an additional $43,500,000 in loans to be guaranteed in fiscal year 1986.

TERRITORIAL AFFAIRS

The Congress of the United States has placed in the Secretary of the Interior certain authority and responsibility concerning the territories of the United States—including Guam, the Virgin Islands, American Samoa, and the Commonwealth of the Marianas—as well as the Trust Territory of the Pacific Islands. While under the jurisdiction of the Secretary, *these island governments are not entities of the Department of the Interior, nor are they agencies or instrumentalities of the Federal Government.*

The broad objectives of the Secretary of the Interior are to promote the economic, social, and political development of the people of each of the island governments, leading toward greater self-government, and to further international peace and security by conducting territorial affairs in close coordination with the defense and foreign policies of the United States.

ADMINISTRATION OF TERRITORIES

1985 appropriation	$75,557,000
1986 budget estimate	70,067,000
House allowance	74,752,000
Committee recommendation	80,366,000

The Committee recommends an appropriation of $80,366,000, an increase of $10,299,000 above the budget estimate and an increase of $5,614,000 above the House allowance. The amounts recommended by the Committee compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Guam:			
Construction grants	$1,650,000	$4,583,000	+$2,933,000
Subtotal, Guam	1,650,000	4,583,000	+2,933,000
American Samoa:			
Operations grants	20,776,000	20,776,000	
Construction grants	3,746,000	5,922,000	+2,176,000
Subtotal, American Samoa	24,522,000	26,698,000	+2,176,000

	Budget estimate	Committee recommendation	Change
Virgin Islands:			
College of Virgin Islands Eastern Caribbean Center		$490,000	+ $490,000
Loan		2,000,000	+ 2,000,000
Subtotal, Virgin Islands		2,490,000	+ 2,490,000
Northern Mariana Islands:			
Convenant grants	$27,726,000	27,726,000	
Construction grants, other	2,850,000	2,850,000	
Subtotal, Northern Mariana Islands	30,576,000	30,576,000	
Territorial administration:			
Office of Territorial and International Affairs	2,473,000	2,473,000	
Technical assistance	2,200,000	4,900,000	+ 2,700,000
Guam power authority loan assistance	8,646,000	8,646,000	
Subtotal, territorial administration	13,319,000	16,019,000	+ 2,700,000
Total, administration of territories	70,067,000	80,366,000	+ 10,299,000

Guam.—The Committee recommends an increase for Guam of $2,933,000. Included is $1,278,000 to construct a 48-bed dormitory for the Guam penitentiary. The Committee expects that Guam will provide local revenues and build a second 48-bed dormitory. The Committee recommends $200,000 for design work on a mental health/drug abuse facility. Upon completion of design work the Committee will review a request for construction of a building for patients. It is not the intent of the Committee to fund an administration building, landscaping, or driveways. In addition, the Committee recommends $3,105,000 for water projects the priority of which shall be determined by the Secretary of the Interior.

American Samoa.—An increase of $2,176,000 is recommended for American Samoa. This includes $1,000,000 for rehabilitation and construction of additional classrooms for the American Samoa schools. Part of these funds may be used to provide one gymnasium; and $976,000 for hospital equipment and renovation. In addition, the Committee recommends $200,000 to complete improvements to the Ta'u Island Airport. The Committee understands that the total cost of this project will be $430,000, but $230,000 is available from other sources.

The Committee agrees with the administration's request of $1,500,000 for the administration building with the understanding that this is the final contribution from the Federal Government.

Virgin Islands.—The Committee recommends an increase of $2,000,000 for a long-term loan to the Virgin Islands, to be used as initial funding for construction of the extension of the Alexander Hamilton Airport on St. Croix. This $10,000,000 project will extend the runway from 7,600 feet to 10,000 feet, which will enable the airport to accom-

School	Action proposed	Estimated savings	
		ISEP	O&M
Toyei/Greasewood Boarding Schools.	Consolidation. Both schools are underutilized. Consolidatoin of Toyei, at only 15 percent utilization, with Greasewood will result in 100 percent utilization at Greasewood.	Minimal—all students are expected to stay in the system.	$328,200
Jones Ranch Day School	As part of the Navajo Day School Expansion Program, Jones Ranch will be consolidated with the remodeled and expanded Chi Chil Tah School.	Minimal—all students are expected to stay in the system.	[1] 0 [2] 1,500
Standing Rock/Crownpoint	Standing Rock is underutilized. Consolidate at Crownpoint	Minimal—all students are expected to stay in the system.	[1] 0 [2] 7,600
Magdalena dormitory	Close the dormitory when Alamo Day School is completed	None	[1] 54,200 [2] 59,200
Pinon Boarding School	Convert Pinon Boarding School to a peripheral dormitory. The new public school at Pinon can accommodate these children. The schools are less than 1 mile apart.	$720,000	95,370
Snowflake dormitory	The facility is underutilized. Close the dormitory and send students to either Holbrook or Winslow dormitories.	Minimal—all students are expected to stay in the system.	[1] 34,500 [2] 39,500
Wah-He-Lute School	Only 16 students were enrolled in the school during the 1984 fall count week. If closed, there are other options, including nearby public schools.	$65,000	32,500
Rock Point Community School (dorms).	Rock Point has a total enrollment of 422 students, of which only 19 are boarding. It is costly to run a boarding program for so few students. The Bureau may recommend that the boarding students attend another Navajo boarding school.	$66,000	[1] 117,200 [2] 322,110
Ojibwa Indian School	Because of the detrimental condition of the school, the Bureau is considering consolidation with the new school at Turtle Mountain which will be constructed to replace the facility which burned.	Minimal—all students are expected to stay in the system.	250,000
Duckwater Shoshone Elementary School.	Only 18 students were enrolled during the fall 1984 count week. However, it appears likely to remain open since there are no other schools, BIA or public, available locally.	None, if it remains open; $55,000 if closed.	None
Dlo'Ay Azhi/Baca Community Schools.	Close both schools and build a new school at a site not yet identified.	Minimal—all students are expected to stay in the system.	[1] 103,000 [2] 107,500
Phoenix Indian High School	Senate language states that there is no intention of providing funds to operate the new high schools at Hopi and Papago unless Phoenix is closed.	$1,895,000	1,400,000

[1] First year.
[2] Second year.

modate jumbo jets on nonstop flights from Western United States, Canada, and Europe. The terms of this long-term loan shall be negotiated by the Department of the Interior and the Government of the Virgin Islands. The repayment of the loan will be guaranteed from Airport Improvement Program [AIP] funds and user fees. The issuance of the loan is contingent on the approval of the Federal Aviation Administration [FAA] of a multiyear grant and FAA approval of the use of AIP entitlement funds for the purpose of repaying the loan. The Committee does not intend to fund, through long-term loans or direct appropriations, the entire cost of this project and expects the Government of the Virgin Islands to continue to seek other funding, including FAA funds.

The Committee again has provided an increase of $490,000 for the College of the Virgin Islands with the understanding that these funds will be made available only if the college applies unsuccessfully to the Department of Education for a grant to the Eastern Caribbean Center and only if all $490,000 provided for this purpose in the fiscal year 1985 bill has been obligated.

Northern Mariana Islands.—The Committee recommends the budget request for operations and construction. Covenant grant funding shall be subject to the terms of the agreement of the special representatives on future U.S. financial assistance for the Northern Mariana Islands, entered into on July 10, 1985, by the Assistant Secretary of the Interior and the Governor of the Commonwealth of the Northern Mariana Islands, pending congressional ratification of that agreement.

Territorial administration.—The Committee recommends an increase of $2,700,000 for technical assistance, the 1985 level. This program has proven to be perhaps the most beneficial and cost-effective method of assisting the territories and trust territory since its inception in fiscal year 1982.

TRUST TERRITORY OF THE PACIFIC ISLANDS

1985 appropriation	$98,785,000
1986 budget estimate	192,250,000
House allowance	107,972,000
Committee recommendation	78,172,000

The Committee recommends an appropriation of $78,172,000, a decrease of $114,078,000 below the budget estimate and a decrease of $29,800,000 below the House allowance. The Committee recommendations are compared to the budget estimates in the following table:

	Budget estimate	Committee recommendation	Change
Trust Territory operations	$2,900,000	$4,730,000	+$1,830,000
Federated States of Micronesia operations		40,342,000	+40,342,000
Republic of the Marshall Islands operations		11,500,000	+11,500,000
Republic of Palau operations	10,600,000	10,600,000	
Prior service benefit trust fund		2,500,000	+2,500,000
Total, operations	13,500,000	69,672,000	+56,172,000
Trust Territory construction:			
Capital improvements		7,600,000	+7,600,000
Capitol relocation			
Total, construction		7,600,000	+7,600,000
Enewetak support		900,000	+900,000
Bikini support			
Compact of free association	178,750,000		-178,750,000
Total, Trust Territory of the Pacific Islands	192,250,000	78,172,000	-114,078,000

Trust territory operations.—The Committee recommends an increase of $1,830,000; $830,000 of this increase is for satellite communications costs and $1,000,000 for the continued operations of the College of Micronesia.

The fiscal year 1986 request for the Trust Territory of the Pacific Islands assumed the passage of a compact of free association for the Federated States of Micronesia and the Republic of the Marshall Islands. Funds for these two governments as well as trust territory operations were included in the $178,500,000 request for the compact. When the Committee began consideration of the fiscal year 1986 request, Congress had not had an opportunity to act. Therefore, necessary funds for trust territory operations and the two governments have been restored. Upon enactment of the compact, appropriate adjustments will be made.

Federated States of Micronesia and Marshall Islands.—For operations, the Committee recommends $40,342,000 for the Federated States of Micronesia and $11,500,000 for the Republic of the Marshall Islands. This level of funding is necessary to continue basic operational grants through fiscal year 1986 or until the compact is enacted.

Trust territory construction.—For the Republic of the Marshall Islands, the Committee recommends $850,000 to complete the extension and repairs of the Jaluit dock and $2,000,000 to continue the work started on the Majuro water system.

For the Federated States of Micronesia, the Committee recommends $1,500,000 to complete the power upgrade project in the FSM. Excess funds can be used to make additional improvements to the engines acquired for Truk, Yap, and Pohnepi, install and provide training for operations at each location, and provide transmission and distribution line improvements.

For Palau, the Committee recommends an additional $3,250,000; $2,000,000 is for phase I construction of a new hospital in Palau. The Committee assumes that the total cost of this facility will be $8,000,000 and it is the Committee's intent to provide the balance of these funds in future years; $250,000 for contract management, operation, and training for the facility during a transitional period; $1,000,000 for operation and maintenance and purchase of a temporary generator to be used in Palau while transmission lines on a new facility are hooked up. Upon operation of the new facility, the Department of the Interior can relocate the old units in the Federated States of Micronesia.

Enewetak support.—The Committee recommends an appropriation of $900,000, the fiscal year 1985 level, pending enactment of the compact.

Prior service benefits.—Although sufficient funds are available for prior service benefit obligations during fiscal year 1985, funds for such benefits are now inadequate for fiscal year 1987 and beyond. Recognizing the obligation of this government to prior and current trust territory employees, the Committee has included $2,500,000 as a first installment toward the $8,000,000 necessary to meet total prior service benefit obligations.

Capitol relocation.—As in fiscal years 1983, 1984, and 1985, the Committee has recommended additional funding to complete CIP needs rather than to construct the new capitols. While the Committee continues to believe these capital improvement projects are of a higher priority than construction of new capitols, it, nevertheless, remains committed to providing funding for such construction of the capitols for the Federated States of Micronesia, the Republic of the Marshall Islands, and the Republic of Palau in a future appropriations measure.

SECRETARIAL OFFICES

OFFICE OF THE SECRETARY

DEPARTMENTAL MANAGEMENT

1985 appropriation	$44,634,000
1986 budget estimate	40,995,000
House allowance	40,856,000
Committee recommendation	44,673,000

The Committee recommends an appropriation of $44,673,000, an increase of $3,678,000 above the budget estimate and an increase of $3,817,000 above the House allowance.

The Committee recommendations compared to the budget estimates are displayed in the following table:

	Budget estimate	Committee recommendation	Change
Departmental direction:			
Secretary's immediate office	$1,470,000	$1,470,000	
Executive secretariat	211,000	211,000	
Congressional and legislative affairs	1,102,000	1,155,000	+ $53,000
Equal opportunity	1,229,000	1,414,000	+ 185,000

	Budget estimate	Committee recommendation	Change
Departmental direction—Continued			
Public affairs	$687,000	$709,000	+ $22,000
Small and disadvantaged business utilization	396,000	431,000	+ 35,000
Subtotal, departmental direction	5,095,000	5,390,000	+ 295,000
Program direction and coordination:			
A/S water and science	699,000	766,000	+ 67,000
A/S land and minerals management	732,000	808,000	+ 76,000
A/S fish and wildlife and parks	713,000	789,000	+ 76,000
A/S Indian affairs	707,000	754,000	+ 47,000
A/S Territorial and International Affairs	520,000	581,000	+ 61,000
A/S policy, budget, and administration	744,000	810,000	+ 66,000
Subtotal, program direction and coordination	4,115,000	4,508,000	+ 393,000
Policy, budget, and administration:			
Environmental project review	1,394,000	1,534,000	+ 140,000
Acquisition and property management	1,333,000	1,401,000	+ 68,000
Office of Personnel	1,616,000	1,624,000	+ 8,000
Administrative services	3,302,000	3,291,000	- 11,000
Information resources management	4,455,000	4,786,000	+ 331,000
Policy analysis	1,914,000	2,365,000	+ 451,000
Office of Budget	1,446,000	1,546,000	+ 100,000
Financial management	1,013,000	1,032,000	+ 19,000
Subtotal, policy, budget, and administration	16,473,000	17,759,000	+ 1,106,000
Hearings and appeals	5,323,000	6,178,000	+ 855,000
Office of Aircraft Services	1,833,000	1,982,000	+ 149,000
Central services	8,156,000	9,036,000	+ 880,000
Total, departmental management	40,995,000	44,673,000	+ 3,678,000

The Committee has restored the budget for the Office of the Secretary to the fiscal year 1985 level.

Environmental project review.—The Committee has restored $140,000 to the Office of Environmental Project Review. To attain this reduction, closure of the Anchorage, AK, office would be necessary. This would shift an unnecessary burden of work to the Portland, OR, office which is currently operating at 100 percent. In addition, the Office of Environmental Project Review is anticipating a flat workload in fiscal year 1986 compared to fiscal year 1985.

In August 1983, the Federal-State task force on the Hawaiian Homes Commission Act issued its report to the Secretary of the Interior and Governor of the State of Hawaii. In the report, recommendations were made regarding the satisfaction of the Federal and State trust obligations arising from the Hawaiian Homes Commission Act of 1920. Since that time, the State has made substantial progress toward carrying out these recommendations. However, little progress appears to have been

made by the Department of the Interior. The Committee, therefore, directs that the Secretary designate an individual to be responsible for identifying any additional programs or resources which might be necessary to satisfy the U.S. obligations under the Hawaiian Homes Commission Act. The Committee further directs that a report, including a plan of implementation, additional necessary resources, and the Department's view regarding the appropriate scope of assistance, be submitted to the Committee within 180 days of the passage of this bill.

OFFICE OF CONSTRUCTION MANAGEMENT

1985 appropriation	$735,000
1986 budget estimate	660,000
House allowance	87,890,000
Committee recommendation	660,000

The Committee recommends an appropriation of $660,000, the same as the budget request and a decrease of $87,230,000 below the House allowance.

The Office of Construction Management assists the bureaus and offices of the Department in improving their performance in planning, designing, constructing, and operating facilities.

SPECIAL FOREIGN CURRENCY PROGRAM

1985 appropriation	$1,960,000
1986 budget estimate	
House allowance	
Committee recommendation	1,000,000

The Committee recommends an appropriation for the Special Foreign Currency Program of $1,000,000, an increase of $1,000,000 over the budget request and the House allowance. The Fish and Wildlife Service (+$500,000) and the National Park Service (+$500,000) are to continue to administer a number of effective cooperative programs with excess foreign currency countries, particularly Pakistan and India.

OFFICE OF THE SOLICITOR

SALARIES AND EXPENSES

1985 appropriation	$20,137,000
1986 budget estimate	18,978,000
House allowance	20,266,000
Committee recommendation	20,378,000

The Committee recommends an appropriation of $20,378,000, an increase of $112,000 over the House allowance and $1,400,000 over the budget estimate.

The $1,400,000 increase is for legal support for the Office of Surface Mining. Some legal activities of the Office of Surface Mining were proposed to be transferred out of the Solicitor's Office and to OSM. The Committee does not approve of this transfer and has decreased the Office of Surface Mining request accordingly.

OFFICE OF INSPECTOR GENERAL

SALARIES AND EXPENSES

1985 appropriation	$16,908,000
1986 budget estimate	15,578,000
House allowance	15,117,000
Committee recommendation	16,908,000

The Committee recommends an appropriation of $16,908,000, an increase of $1,330,000 above the budget estimate and an increase of $1,791,000 above the House allowance.

The increase is provided to restore 34 full-time equivalent staff to the inspector general. The Committee expects that these 314 FTE's will permit the inspector general to aggressively pursue the audit and investigation work for the Department of the Interior.

GENERAL PROVISIONS

DEPARTMENT OF THE INTERIOR

The Committee has included in "General provisions, Department of the Interior" a number of provisions carried in previous years in the appropriations act for the Department of the Interior and related agencies. Included among these are the following:

1. SEC. 101: Provides secretarial authority to transfer program funds for expenditures in cases of emergency when all other emergency funds are exhausted.

2. SEC. 102: Provides for use of appropriated funds for operation of garages, shops, warehouses, and similar facilities.

3. SEC. 103: Provides for use of appropriated funds for contracts, rental cars and aircraft, certain library memberships, and certain telephone expenses.

4. SEC. 104: Provides for the use of appropriated funds to purchase uniforms or to provide a uniform allowance.

5. SEC. 105: Provides that contracts issued by the General Services Administration for services and rentals are in effect for a period not to exceed 12 months.

6. SEC. 106: Provides for expenditure or transfer of funds by the Secretary to help suppress or prevent forest or range fires, take emergency action in case of earthquake and volcano eruption, and provide assistance in case of a surface mine reclamation emergency.

7. SEC. 107: Provides that appropriations made available in this title can be used by the Department to provide insurance for official vehicles in Canada and Mexico.

8. SEC 108: Limits employee details to organizations.

TITLE II—RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST RESEARCH

1985 appropriation	$120,964,000
1986 budget estimate	106,971,000
House allowance	124,989,000
Committee recommendation	125,420,000

The Committee recommends an appropriation of $125,420,000, an increase of $18,449,000 over the budget estimate and an increase of $431,000 from the House allowance.

The following table compares Committee recommendations to the budget estimates:

	Budget estimate	Committee recommendation	Change
Fire and atmospheric science	$7,514,000	$8,112,000	+ $598,000
Forest insect and disease	19,922,000	21,220,000	+ 1,298,000
Forest inventory and analysis	13,230,000	17,152,000	+ 3,922,000
Renewable resource economics	4,594,000	4,594,000	
Trees and timber management	21,206,000	23,229,000	+ 2,023,000
Forest watershed management and rehabilitation	11,094,000	12,394,000	+ 1,300,000
Wildlife, range, and fish habitat	8,869,000	9,537,000	+ 668,000
Forest recreation	2,054,000	2,054,000	
Forest products and harvesting	18,488,000	19,288,000	+ 800,000
Subtotal	106,971,000	117,580,000	
Competitive grants		7,840,000	+ 7,840,000
Total, forest research	106,971,000	125,420,000	+ 18,449,000

Fire and atmospheric science.—The Committee has provided an increase of $598,000, for an overall program of $8,112,000. The Committee's recommendation will restore programs to the 1986 base level and includes increases for fire research and atmospheric deposition research.

Forest insect and disease.—The Committee has provided an allowance of $21,220,000, an increase of $1,298,000 over the budget. This would maintain the 1985 research level for gypsy moth (+$600,000) and provide increases for the southern pine beetle (+$150,000), Alaska (+$100,000), and for research on alternatives to chemicals for control of western forest insects and diseases.

Forest inventory and analysis.—The Committee recommends an appropriation of $17,152,000, an increase of $3,922,000 over the budget. This will restore the national vegetation survey and the forest inventory

cycle nationwide. This includes an increase of $209,000 for the Forest Inventory and Analysis Program at Anchorage, AK.

Renewable resource economics.—The Committee recommends an appropriation of $4,594,000, the same as the budget estimate and an increase of $20,000 over the 1986 base program.

Trees and timber management.—The Committee recommends an appropriation of $23,229,000, an increase of $2,023,000 over the budget. The allowance includes increases of $950,000 for acid deposition research; $500,000 for the Institute for Tropical Forestry [ITF] in Puerto Rico for tropical forest research, including additional staffing as needed; $98,000 for research at Sewanee, TN; $75,000 for research at Moscow, ID; $250,000 for Rhinelander, WI; and $150,000 for research at Berkeley, CA. Included in the allowance is funding to maintain the FIR Program at the 1985 level of $1,050,000.

The Committee understands that the FIR Program will soon complete its research mission. Given the similarity of the FIR Program and the Coastal Oregon Productivity Evaluation Program, the Service should develop a program plan which, upon completion of the FIR Research Program, would shift research funding to the COPE Program.

Forest watershed management and rehabilitation research.—The Committee recommends an appropriation of $12,394,000, an increase of $1,300,000 over the budget. Included in the allowance is $400,000 for acid deposition; $500,000 for the Institute of Tropical Forestry in Puerto Rico; $100,000 for research on the effects of forest management on slope stability; and other Forest Service high priority research efforts totaling $300,000. The Committee has not agreed to the House addition of $5,000,000 for acid deposition research as the funds are budgeted for EPA. However, the Committee directs the Forest Service and EPA to rapidly accomplish the funding transfer, which would bring the total Forest Service Acid Deposition Research Program to over $12,000,000 in fiscal year 1986.

The Committee welcomes the northeastern forest experiment station's effort to expand its research program on the effects of air pollution and acid deposition on forests. However, the Committee wishes to ensure that existing data bases are fully utilized. Specifically it should be noted that Camel's Hump and Vermont's forests, soils, and climate have been studied for over 20 years and excellent baseline data are available. The Committee understands that the Forest Service, in considering research grant proposals will continue to consider funding for research at such sites based on merit and on the ability of the Forest Service to establish criteria for correlating scientific data among such long studied sites and the primary sites.

Wildlife, range, and fish habitat research.—The Committee recommends an appropriation of $9,537,000, an increase of $668,000 over the budget. Included in the allowance is an increase for species such as the Puerto Rican parrot, anadromous fish resources, and bald eagles, and restoration of the range evaluation project in Oregon to a level of $590,000.

Forest recreation.—The Committee recommends an appropriation of $2,054,000, the same as the budget estimate.

Forest products and harvesting.—The Committee recommends an appropriation of $19,288,000, an increase of $800,000 over the budget. The allowance includes $500,000 for work on tropical forest harvesting and utilization research needs at Madison, WI, and $300,000 to restore funding for Madison, WI.

The Committee is concerned about the amount of general administration and overhead charges applied to research funds provided for research initiatives and about the rate of equipment acquisition and replacement versus the number of scientist years funded. The Committee urges the Service to include in its 1987 budget estimate a location-by-location funding summary, including the Washington office and other administrative offices, that sums to the total research program. The Committee would also like included a more functionally oriented breakdown of costs and expenditures, including equipment, salaries, et cetera.

The Committee would also like a breakout of costs for the Forest Service's international research efforts, to be included as a special exhibit with the 1987 budget. The Committee strongly supports additional efforts in support of tropical deforestation and related water, soil, and wildlife issues and encourages the Service to give additional emphasis in its 1987 proposals.

Competitive grants.—The Committee has recommended an appropriation of $7,840,000, an increase of $7,840,000 over the budget. The program should continue its emphasis on basic forest biology, including biotechnology, and on basic activities emphasizing harvesting, processing, and utilization research.

STATE AND PRIVATE FORESTRY

1985 appropriation	$58,315,000
1986 budget estimate	30,391,000
House allowance	56,193,000
Committee recommendation	55,786,000

The Committee recommends an appropriation of $55,786,000, an increase of $25,395,000 over the budget and a decrease of $407,000 from the House allowance.

The following table provides a comparison of the budget estimate and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Forest pest management:			
Federal lands pest management:			
Surveys	$11,484,000	$11,484,000	
Suppression	5,500,000	8,100,000	+$2,600,000
Special projects	1,401,000	1,251,000	-150,000
Subtotal	18,385,000	20,835,000	+2,450,000
Cooperative pest management:			
Surveys and technical assistance	676,000	1,876,000	+1,200,000
Suppression		6,900,000	+6,900,000
Subtotal	676,000	8,776,000	+8,100,000
Total, forest pest management	19,061,000	29,611,000	+10,550,000
Fire protection	3,263,000	13,700,000	+10,437,000
Management and utilization:			
Forest resource management	3,636,000	5,236,000	+1,600,000
Utilization	1,022,000	960,000	-62,000
Seedlings, nursery, and tree improvement	409,000	1,809,000	+1,400,000
Urban forestry			
Management improvement			
Total, management and utilization	5,067,000	8,005,000	+2,938,000
Special projects	3,000,000	4,470,000	+1,470,000
Total, State and private forestry	30,391,000	55,786,000	+25,395,000

Forest pest management.—The Committee recommends an increase of $2,450,000. Suppression on Federal lands would be maintained at the 1986 base level ($8,100,000) and on cooperative lands ($6,900,000). The surveys on State and private lands would be maintained at 1986 base levels. The Committee recommends a decrease of $150,000 in special projects for the cooperative Forest Service/U.S. Army meterological project. If the project is desirable for fire management or smoke management purposes, the Committee has no objection to the continuation through the research program.

Fire protection.—The Committee recommends an appropriation of $13,700,000, maintaining the Federal program of assistance to non-Federal lands.

Management and utilization.—For management and utilization activities, the Committee recommends an appropriation of $5,236,000, an increase of $1,600,000 from the budget estimate.

This Committee has been supportive of this program in prior years. It helps States develop much needed State forest resource plans, provides technical and financial assistance to States for forest resource mangement, collects and distributes data on nonindustrial private forest lands and a host of other items.

The Committee strongly encourages the Forest Service, the industry, the State foresters, and others to conduct a major review of the priority Federal responsibilities in private forestry and propose a redefined set of objectives for this activity. It is clear that nonindustrial private forest lands will be increasingly called on to provide wood for national needs in future decades but there is no consensus as to how the Federal Government should facilitate improved management of these lands.

The review should focus on some way to increase forest productivity, to take advantages of economic opportunities to increase nonindustrial private land management, and to establish a set of specific goals emphasizing the most productive sites. Perhaps the Federal role should be directed at providing price and market information, or limited to State planning, or focused on the use of consulting foresters, or limited to the larger ownerships, or emphasizing the transfer of research results. In any event, absent a consensus on an approach which will have a measurable impact on nonindustrial forest productivity and that meets the Federal role test, the Committee is concerned that any effort to increase State grants is not likely to be sustainable in the long run.

Utilization funding is continued at the 1986 base program (−$62,000 from the budget), and the Seedlings, Nursery, and Tree Improvement Program is funded at the approximate fiscal year 1985 level.

Special projects.—The Committee recommends an appropriation of $4,470,000, an increase of $1,470,000 over the budget. The allowance includes $3,000,000 to provide technical and financial assistance to the State of Minnesota to implement the Boundary Water Canoe Area wilderness legislation and $1,470,000 for special erosion control projects in the Lake Tahoe basin.

NATIONAL FOREST SYSTEM

1985 appropriation	$1,045,680,000
1986 budget estimate	1,134,304,000
House allowance	1,035,433,000
Committee recommendation	1,070,146,000

The Committee recommends an appropriation of $1,070,146,000, a reduction of $64,158,000 from the budget and an increase of $34,713,000 over the House allowance.

The distribution of the Committee's recommendations are as follows:

	Budget estimate	Committee recommendation	Change
Minerals and general land activities:			
Minerals	$29,379,000	$29,379,000	
Real estate management	21,009,000	21,009,000	
Land line location	29,120,000	28,820,000	−$300,000
Maintenance of facilities	14,857,000	14,857,000	
Subtotal	94,365,000	94,065,000	−300,000
Resource protection and maintenance:			
Fire protection	147,507,000	160,291,000	+12,784,000
Fire control	1,000,000	1,000,000	
Cooperative law enforcement		7,000,000	+7,000,000

	Budget estimate	Committee recommendation	Change
Resource protection and maintenance—Continued			
Road maintenance	$65,125,000	$65,025,000	-$100,000
Trail maintenance	9,416,000	10,416,000	+1,000,000
Subtotal	223,048,000	243,732,000	+20,684,000
Timber sales:			
Timber resource planning	13,321,000	13,321,000	
Silvicultural examination	20,564,000	20,564,000	
Sales preparation and harvest administration	155,368,000	158,430,000	+3,062,000
Subtotal	189,253,000	192,315,000	+3,062,000
Reforestation and stand improvement:			
Reforestation	48,192,000	58,192,000	+10,000,000
Stand improvement	25,518,000	30,518,000	+5,000,000
Nurseries	16,292,000	15,292,000	-1,000,000
Subtotal	90,002,000	104,002,000	+14,000,000
Recreation management:			
Recreation use	82,476,000	82,576,000	+100,000
Wilderness	8,030,000	8,030,000	
Cultural resources	10,034,000	10,034,000	
Subtotal	100,540,000	100,640,000	+100,000
Wildlife and fish habitat management:			
Wildlife and fisheries support	24,556,000	24,556,000	
Habitat improvement	12,453,000	16,453,000	+4,000,000
Subtotal	37,009,000	41,009,000	+4,000,000
Range activities:			
Range management	26,227,000	25,227,000	-1,000,000
Range improvements	1,195,000	2,195,000	+1,000,000
Wild horse and burro management	276,000	276,000	
Noxious farm weed control	653,000	1,153,000	+500,000
Subtotal	28,351,000	28,851,000	+500,000
Soil, water, and air management:			
Soil, water, and air administration	23,773,000	22,673,000	-1,100,000
Soil and water improvements	2,016,000	3,116,000	+1,100,000
Soil and water inventories	5,485,000	5,485,000	
Subtotal	31,274,000	31,274,000	
General administration	276,277,000	264,258,000	-12,000,000
BLM/Forest Service land interchange	14,400,000		-14,400,000
O&C lands transfer	49,785,000		-49,785,000
Reforestation trust fund transfer		-30,000,000	-30,000,000
Total, National Forest System	1,134,304,000	1,070,146,000	-64,158,000

MINERALS AND GENERAL LAND ACTIVITIES

Minerals.—The Committee recommends an appropriation of $29,379,000, the same as the budget estimate. The increase will be used for the completion of resource coordination and protection activities, serving broad multiple-resource objectives.

Real estate management.—The Committee recommends an appropriation of $21,009,000, the same as the budget estimate. The Committee is concerned that several activities have large budgeted increases that, on further review, reflect increases that should be adjustments to base. The Forest Service should propose these in future years as base adjustments.

Land line location.—The Committee recommends an appropriation of $28,820,000, a decrease of $300,000 due to reduced timber support costs.

Maintenance of facilities.—The Committee recommends an appropriation of $14,857,000, the same as the budget estimate.

RESOURCE PROTECTION AND MAINTENANCE

Fire protection.—The Committee recommends an appropriation of $160,291,000, an increase of $12,784,000 over the budget. Included in the allowance is $12,584,000 to restore all of the fire activities to the 1986 base program (prevention, detection, attack, aviation, and fuel management) and an increase of $200,000 needed for additional timber support costs. The Committee does not object to the continued reduction in the number of airtankers on constant availability and the increase in the number on a called-when-needed basis, but does not want the lack of funds to drive such a decision. The Forest Service is directed to review its fire prediction model against actual data occurring during the life of the model and to report the results to the Committee. The Committee is concerned that the model, when compared to actual data for the past 4 or 5 years, overstates the amount of presuppression funds needed to achieve the most economically efficient program.

Cooperative law enforcement.—The Committee recommends an appropriation of $7,000,000, for an increase of $7,000,000 over the budget. As difficult as it is to believe, the budget proposes to eliminate funding for the 364 agreements with State and local law enforcement agencies in 1986. All of the funds are spent for the protection of the public on national forest lands. Law enforcement is a continuing and growing problem on the Federal lands, and the law enforcement needs frequently exceed the level that can be supported by the county tax base. In recent years, upward of 1 million acres have been substantially closed to public use due to the risks associated with cannabis cultivation. The public has a right to be able to use National Forest System lands safely and the Cooperative Law Enforcement Program is an important tool in ensuring the public safety. The Committee urges the Service to reconsider its position on this program in future budget estimates.

Road maintenance.—The Committee recommends an appropriation of $65,025,000, a decrease of $100,000 due to reduced road maintenance costs provided for timber support.

Trail maintenance.—The Committee recommends an appropriation of $10,416,000, an increase of $1,000,000 over the budget. The testimony received by the Committee indicates that the Forest Service's 98,500 miles of trails are truly a declining national asset. The Forest Service should carefully consider the additional costs of trail maintenance ac-

tivities in wilderness areas and present a plan for wilderness trail maintenance activities with the 1987 budget. The Forest Service should attempt to work with volunteer organizations to develop shared cost proposals, which the Committee will consider for funding.

Timber sales preparation and harvest administration.—The Committee recommends an appropriation of $192,315,000, an increase of $3,062,000 above the budget. Included in the increase is a reduction of $4,338,000 to reflect harvest administration costs at a projected harvest level of 10 billion board feet and an increase of $7,400,000 for the sale administration expenses associated with the timber program recommended by the Committee.

The timber situation is particularly complicated right now. Timber imports, the explosive increase in insect losses in the Southeast, the occurrence of large, catostrophic fires in the Western States during the summer, the uncertainty of purchaser actions in response to the Federal Timber Contract Payment Modification Act, the suspension of timber sales for 1.2 billion board feet in region 6, and the generally variable outlook for interest rates and housing starts makes the determination of the proper Federal timber sales role difficult.

The President's budget would have offered 10.7 billion board feet in fiscal year 1986, 8.1 billion board feet from new sales and 2.6 billion board feet from timber returned pursuant to the Federal Timber Contract Payment Modification Act. The budget also assumed harvest levels of 11.2 billion board feet.

House action would have increased the 1986 sales level to 11.2 billion board feet, 7.4 billion board feet of which would be new and off the shelf volume and 3.8 billion board feet of which would come from reoffered sales. The House reduction of 0.7 billion board feet in new sales would come from the least economically efficient regions and 0.9 billion board feet of the increase of 1.2 billion board feet of reoffered sales should be directed to region 6. The total House proposed region 6 sales program is to be 5.5 billion board feet gross sales volume.

The Committee is committed to being responsive to the needs for federally offered timber sales and the concurrent need for fiscal restraint. The Committee recommends a total sales program of 11.6 billion board feet in fiscal year 1986. The composition of the Committee's proposal would be 7.85 billion board feet from new sales, including an increase in the Salvage Sales Program in region 6 of 250 million board feet, 3.25 billion board feet from reoffered sales, and 0.5 billion board feet from shelf volume. Additionally, the Committee would prepare an additional 0.5 billion board feet to replace shelf volume used in fiscal year 1986. This program requires an increase of $7,400,000 in appropriated funds for sales administration expenses.

The current House proposal, when coupled with their proposal to reduce the Timber Road Program $89,000,000 below the fiscal year 1985 level and $50,000,000 below the 1986 budget level, will, according to the Forest Service, reduce potential sales levels in 1987 and 1988 to 6.8 billion board feet and 7.6 billion board feet, respectively, nationwide. In

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region 6, the maximum sales program in 1987 would be 2.2 billion board feet. The Forest Service will reportedly lose 1,875 employees if the House proposal is enacted. Further, by increasing the amount of 1986 reofferings so drastically, the most expensive reofferings will remain unoffered and, due to the lack of staff, will not be redone and available for reoffering in the near term. With increasing timber demand, and region 6 harvest levels at a recent high, a precipitous drop in the ability of the Forest Service to offer reasonable sized programs in 1987 and 1988 will guarantee the Canadians increased market share against no competition. In comparison, the Committee's proposal would result in a region 6 sales program of 5.3 billion board feet gross or 4.9 net merchantable sawtimber.

The Committee's recommended sales program is as follows:

[In million board feet]

Region	Volume				
	New sales	Reoffer	Shelf	Additional salvage	Total
1	650	400			1,050
2	370		50		420
3	440				440
4	350		50		400
5	1,050	400	100		1,550
6	2,300	2,450	300	250	5,300
8	1,290				1,290
9	700				700
10	460				460
Total	7,610	3,250	500	250	11,610

The Committee's proposal can be repeated in fiscal year 1987 if conditions warrant. It is not focused on near-term sales levels to the detriment of out-year sales potential but is a reasoned, national program. Including road costs, the Committee's recommendation would still be a reduction of almost $47,000,000 from 1985 appropriations.

The Committee has not agreed to a $500,000 reduction for the helistat and would anticipate some 1987 costs related to the testing, moving, and disposition of the helistat.

The Committee does not agree, as a general principal, that sales should be distributed on the basis of costs alone but instead should be allocated consistent with the Forest Service multiple use statutory directives. The Committee, and the Congress in numerous statutes, has expressed its commitment to the support of State and local governments and dependent communities, and recognizes the importance of Forest Service timber sales, and the related road program, to the economic stability of such communities and States.

The Committee would also like to see an accurate assessment of the Timber Contract Buyout and Reoffer Program but would hope that forest level detail would be sufficient.

Finally, the Committee supports Committee review of a minimum bid rate system prior to implementation, as directed by the House. Issues such as dependent community impacts and cost-saving initiatives

need to be reviewed before the Forest Service begins establishing minimum bids for timber sales that are solely designed to cover some portion of Forest Service costs.

The Committee directs the Forest Service to submit the transaction evidence analysis appraisal report to the Committee for review and approval prior to an expansion of the test.

Bill language has been included regarding timber salvage sales funding availability.

Reforestation and stand improvement.—The Committee recommends an appropriation of $104,002,000, an increase of $14,000,000 over the budget. The allowance includes a $10,000,000 increase in reforestation and a $5,000,000 increase in timber stand improvements, both increases especially important to keep up the allowable cut-effect harmed by the lack of availability of herbicides, and a decrease of $1,000,000 to reduce nursery cost increases.

Bill language has been proposed dealing with the disposition of receipts into the reforestation trust fund. The Forest Service should give first priority to those acres that, while the Forest Service has eliminated them from the reforestation backlog, are understocked or in poor condition. The bill language extends indefinitely beyond its present termination date on September 30, 1985, the authority of the Secretary to spend money from the reforestation trust fund. It is the Committee's intention that expenditures from the reforestation trust fund are to be supplemental to other appropriated funds and not to be substituted for other appropriated funds.

Recreation management.—The Committee recommends an appropriation of $82,576,000, an increase of $100,000 over the budget for increased timber support costs.

Wildlife and fish habitat management.—The Committee recommends an appropriation of $41,009,000, an increase of $4,000,000 over the budget. The allowance includes increases of $1,200,000 for anadromous fish habitat improvement, $900,000 to restore the 1986 base program for threatened and endangered species, and $1,900,000 for additional high priority work. The Committee has had enormous success with the concept of challenge grants in the wildlife area for the Bureau of Land Management and wants to expand that program to include the Forest Service. The Committee directs the Forest Service to work with groups such as Ducks Unlimited, Rocky Mountain Bighorn Society, Martin Marietta Corp., Bass Anglers Sportsman Society, Trout Unlimited, the Sport Fishing Institute, State fish and wildlife agencies, other Federal agencies such as the Bonneville Power Administration and others, to match this $1,900,000 increase, devoted primarily to projects improving habitat on the ground. The Committee also directs the Forest Service to report to the Committee no later than June 1, 1986, on the resulting program.

Range activities.—The Committee recommends an appropriation of $28,851,000, an increase of $500,000 over the budget. The allowance includes a shift of $1,000,000 from range management to range improve-

ments and an increase of $500,000 for noxious weed control projects. The Carlson-Foley Act of 1968, Public Law 90–583, authorizes agencies to permit control of noxious weeds on Federal lands by State and local governments on a reimbursable basis. The Forest Service is directed to solicit proposals from State and local governments for utilizing the increased funding and to evaluate the resulting proposals to see if more acres would be treated that way or in the traditional Forest Service force account way.

Soil and water management.—The Committee recommends an appropriation of $31,274,000, the same as the budget estimate. The allowance includes a shift of $1,100,000 from administration to improvements, a reduction of $200,000 in administration funding, and an increase in administration of $200,000 for timber support activities. The Committee has no objection to the Forest Service conducting a water quality study at Mono Lake ($240,000) and the allowance includes $280,000 for activities at the Bull Run, OR, watershed. Bill language is also included.

General administration.—The Committee recommends an appropriation of $264,258,000, the same as the 1986 base program and a decrease of $12,000,000 from the budget. The Committee has not agreed to a reduction of $8,500,000 from the FLIPS Program but has agreed to a reduction of $14,400,000 budgeted for the Forest Service/BLM interchange program. The Committee has also not funded the Oregon and California Grant Lands Program in the Forest Service (−$49,785,000) but has left the $8,355,000 budgeted in the Forest Service for management of O&C lands in the Forest Service allowance.

The Committee has included bill language which instructs the Forest Service to pay the sum of $4,000,000 to Edwards Investments as compensation for Edwards' interest in all lands and improvements thereon (including ballast, trestles, tunnels, fills, sheds, and drainage structures) which had constituted the right-of-way of the Chicago, Milwaukee, St. Paul, & Pacific Railroad between Avery, ID, and St. Regis, MT, and which had been purchased by Edwards Investments from the Reorganization Court pursuant to Public Law 96–101, the Milwaukee Railroad Restructuring Act.

Subsequent to purchase of the right-of-way lands and associated improvements by Edwards, the Forest Service asserted claims of ownership on portions of the right-of-way which have effectively halted the use of the right-of-way as the only direct public forest road which connects these two areas of north Idaho and western Montana. The Committee believes that this payment is equitable compensation for interest to all subject lands and improvements thereon and expects Edwards Investments and the Forest Service to finalize all necessary instruments transferring all of Edwards' interests, and payment to be made, within 30 days of enactment of this act. Upon such transfer of interests, the Forest Service is directed to use the right-of-way as a public road for multiple use purposes, and is directed to maintain this road in such a manner necessary for its continued annual seasonal use.

CONSTRUCTION

1985 appropriation	$263,262,000
1986 budget estimate	214,908,000
House allowance	183,785,000
Committee recommendation	219,608,000

The Committee recommends an appropriation of $219,608,000, an increase of $4,700,000 over the budget and an increase of $35,823,000 over the House.

	Budget estimate	Committee recommendation	Change
Facilities	$15,871,000	$20,571,000	+ $4,700,000
Roads and trails:			
Direct road construction	195,562,000	195,562,000	
Trail construction	3,475,000	3,475,000	
Total, construction	214,908,000	219,608,000	+ 4,700,000
Timber purchaser credit roads funds	(190,300,000)		(- 190,300,000)

Facilities.—The Committee recommends an appropriation of $20,571,000, an increase of $4,700,000 from the budget estimate. The Committee does not agree to shift certain Tongass NF construction projects to the Tongass timber supply fund, as the Alaska National Interest Lands Conservation Act does not permit such expenditures.

The allowance includes $1,300,000 for planning, design, and reconstruction of the Cradle of Forestry, located in the Pisgah NF, NC. The Committee hopes that other interested persons and organizations in the area will contribute to the reconstruction.

The allowance also includes $2,900,000 to complete construction of the McCall, ID, smokejumper unit and the airtanker base facilities and $500,000 to replace the historic Sheep Crossing Bridge in the Tonto NF, AZ.

Roads.—The Committee recommends an appropriation of $195,562,000, the same as the budget estimate. The allowance includes an increase of $3,100,000 to fund the Committee's recommended sales program and a general savings reduction of the same amount.

Much has been made in the past year or so about the Forest Service Road Construction Program and its relationship to below-cost sales. The allegation has been made that the Forest Service is on a road building binge and that the Forest Service has a secret plan to dramatically increase the Road Constructon Program in out years. According to the House Appropriations Committee's surveys and investigations staff report of April 1985:

> A review of miles of new roads constructed in the past 6 years, from 1979 to 1984, and to be constructed in the next decade, 1986–95, including the number of miles to be constructed into roadless areas, did not support the allegations made. On the contrary, the data for the 1979–84 period show a rather constant level of new road construction. When the average annual miles of roads constructed for 1979–84—3,981

> miles—are compared to the average annual number of miles planned for the next decade—3,960—the difference is a decrease of 21 miles per year. The decrease in mileage does not support the allegation of a road-building binge. The same observation can be made for the new roads planned for roadless areas in the next decade. About 20 percent of the 3,960 average miles of new roads planned for each of the years of the next decade would be built into these areas. These roads would be built into roadless areas released by the Congress for development or recommended for development but for which the Congress failed to enact legislation.

And:

> Considering the opportunities for public participation and input into Forest Service activities, the public nature of the forest plans and RPA documents, and congressional oversight, it is difficult to support the implication that the Forest Service has a secret plan to increase road construction into roadless areas.

And:

> The total miles of roads constructed and reconstructed by the Forest Service has decreased steadily since 1980. In 1980, a total of 10,485 miles of roads were built or rebuilt. In 1986, the Forest Service plans to build or rebuild 7,682 miles of roads—a decrease of 2,803 miles, or 27 percent, less than in 1980. * * * The budgetary data also do not support the allegation that the Forest Service is on a road-building binge.

The Committee's recommended Timber Sales Program and the related Road Construction Program are tied together. Because of the amount of reoffered timber, the Committee's recommended road program is $39,000,000 below fiscal year 1985 levels. The Committee does not support the massive reductions in the Road Building Program as proposed by the House, primarily because those reductions will physically limit the amount of timber that can be sold in future years without seriously impairing the quality of the currently roaded areas. In a number of areas, the Forest Service has sales under contract or lands already cut over on 30 percent to 40 percent of the currently roaded areas. It is inevitable and appropriate that roadless areas released by Congress during the consideration of wilderness proposals will have increased road-building activity in future years if the national forests continue to be managed, in part, for timber production. The only alternative is that currently roaded areas simply will be abused.

The Committee is recommending bill language that would require the Forest Service to achieve additional road standard, or other administrative savings in an amount of 5 percent from fiscal year 1985 unit costs for roads in fiscal year 1986, to be achieved in each Forest Service region and to be achieved in purchaser credit, purchaser elect, and direct construction roads. There has been a lot of effort in past years

directed at the road standard issue, and this amendment will require the Forest Service to continue their efforts to reduce the road standards. This will, in the long run, lead to savings in the road budget.

It is assumed that as a result of the 5-percent reduction in unit road cost savings agreed to by the Committee, the overall road budget approved by this report is sufficient to cover associated road costs of the increased sales volumes provided in the report.

In conjunction with the 5-percent savings, the Committee would expect to see some budgetary savings in 1986. The Committee directs the Forest Service not to exceed the total number of road miles associated with the President's budget (7,682 miles, including both purchaser credit, purchaser elect, and direct roads).

No new funds are recommended for the Timber Purchaser Road Credit Program, as the Forest Service currently has $200,000,000 in unobligated balances carrying forward into fiscal year 1986.

LAND ACQUISITION

1985 appropriation	$50,535,000
1986 budget estimate	2,382,000
House allowance	29,500,000
Committee recommendation	18,025,000

The Committee recommends an appropriation of $18,025,000 to the Forest Service, an increase of $15,643,000 over the budget and a decrease of $11,475,000 from the House allowance.

The Committee recommends the following projects:

FOREST SERVICE

Project	1986 budget	1986 House	1986 Senate
Acquisition management	$2,382,000	$3,500,000	$3,000,000
Forest Service acquisitions:			
Appalachian Trail		700,000	700,000
Columbia Gorge (Gifford Pinchot and Mount Hood NF)		1,000,000	1,800,000
Flathead WSR, MT		1,000,000	
Green Mountain NF, VT			6,700,000
Huron NF, MI—Au Sable River (Wakeley tract)		800,000	825,000
Lake Tahoe		10,000,000	
Las Padres NF, CA		1,000,000	
Mount Rogers NRA		1,000,000	
Nantahala NF, NC		1,000,000	1,000,000
Pisgah NF, NC		1,000,000	
Sawtooth NRA, Idaho			4,000,000
Wayne NF (Weeks Act)		2,000,000	
High-priority recreation composites		2,000,000	
Wilderness inholdings		2,000,000	
Endangered species habitat		2,000,000	
Total	2,382,000	29,500,000	18,025,000

ACQUISITION OF LANDS FOR NATIONAL FORESTS, SPECIAL ACTS

1985 appropriation	$766,000
1986 budget estimate	782,000
House allowance	780,000
Committee recommendation	782,000

The Committee recommends an appropriation of $782,000, the same as the budget and $2,000 over the House allowance.

YOUTH CONSERVATION CORPS

1985 appropriation	
1986 budget estimate	
House allowance	$10,000,000
Committee recommendation	

The Committee recommends no appropriation in fiscal year 1986, the same as the budget and a reduction of $10,000,000 below the House allowance.

ACQUISITION OF LANDS TO COMPLETE LAND EXCHANGES

1985 appropriation	$20,000
1986 budget estimate	20,000
House allowance	20,000
Committee recommendation	20,000

The Committee recommends an appropriation of $20,000, the same as the budget and the House allowance.

RANGE BETTERMENT FUND

(Special Fund, Indefinite)

1985 appropriation	$3,966,000
1986 budget estimate	3,992,000
House allowance	3,908,000
Committee recommendation	3,992,000

The Committee recommends an appropriation of $3,992,000, the same as the budget estimate and an increase of $84,000 from the House allowance.

MISCELLANEOUS TRUST FUNDS

1985 appropriation	$88,000
1986 budget estimate	90,000
House allowance	90,000
Committee recommendation	90,000

The Committee recommends an appropriation of $90,000, the same as the budget estimate and the House allowance.

DEPARTMENT OF THE TREASURY

ENERGY SECURITY RESERVE

(RESCISSION)

1985 appropriation	−$5,375,000,000
1986 budget estimate	
House allowance	−6,900,000,000
Committee recommendation	

The Committee has not recommended making a $6,900,000,000 rescission of funds in the Energy Security Reserve as was made by the House. Accordingly, bill language implementing this rescission has been struck by the Committee.

DEPARTMENT OF ENERGY

CLEAN COAL TECHNOLOGY RESERVE

1985 appropriation	
1986 budget estimate	
House allowance (by transfer):	
1986	($100,000,000)
1987	(200,000,000)
1988	(200,000,000)
Committee recommendation:	
1986	100,000,000
1987	(175,000,000)
1988	(300,000,000)
1989	(175,000,000)

The Committee recommends an appropriation of $100,000,000 in fiscal year 1986 for the Clean Coal Technology Program as well as advance appropriations of $175,000,000, $300,000,000, and $175,000,000 for fiscal year 1987, fiscal year 1988, and fiscal year 1989 respectively. This program was established by Public Law 98–473 "for the purpose of conducting cost-shared clean coal technology projects for the construction and operation of facilities to demonstrate the feasibility for future commercial operation." Pursuant to section 321 of that act, the Department solicited statements of interest in clean coal projects and received 175 responses.

The Committee has not agreed to the transfer of funds from moneys available to the Synthetic Fuels Corporation to the Department of Energy to initiate the Clean Coal Technology Program as proposed by the House, but has instead recommended the multiyear appropriations of new budget authority now. This approach is intended to ensure industry of a firm Federal commitment to a $750,000,000 program. Removing the uncertainty of future funding will reduce apparent risk to the private sector and should help the Government negotiate more favorable cost-sharing arrangements. Clear Federal commitment will stimulate greater competition and likely produce better projects. Also, the provision of multiyear funding is intended to be a strong congressional signal that the Department of Energy is expected to enter into multiyear contracts with project sponsors.

In addition to making advance appropriations, as noted previously, the Committee has recommended bill language requiring the Secretary to issue a general solicitation for clean coal projects within 30 calendar days after enactment of this legislation, to close this solicitation within 60 days, and to select projects for awards 90 days thereafter. Language proposed by the House relating to levels and forms of cost sharing have been retained in the bill. Earlier project selection criteria which were contained in Senate Report 99–82 on the fiscal year 1985 supplemental appropriations bill and which were modified in the statement of the managers, House Report 99–236, continue in force.

FOSSIL ENERGY RESEARCH AND DEVELOPMENT

(INCLUDING TRANSFER OF FUNDS)

1985 appropriation	$274,947,000
1986 budget estimate	176,028,000
House allowance	299,534,000
Committee recommendation	292,228,000

The Committee recommends an appropriation of $292,228,000, an increase of $116,200,000 above the budget estimate and a decrease of $7,306,000 from the House allowance. The Committee recommendations compared to the budget estimates are shown in the following table:

	Budget estimate	Committee recommendation	Change
Coal:			
Control technology and coal preparation:			
Coal preparation and analysis	$10,333,000	$11,083,000	+$750,000
Flue gas cleanup	10,155,000	11,355,000	+1,200,000
Gas stream cleanup	5,641,000	7,341,000	+1,700,000
Waste management technology	1,216,000	1,216,000	.....
Subtotal	27,345,000	30,995,000	+3,650,000
Advanced research and technology development	32,946,000	35,146,000	+2,200,000
Coal liquefaction:			
Advanced research	5,097,000	5,097,000	.....
Advanced process development	5,659,000	13,159,000	+7,500,000
Indirect liquefaction	4,428,000	9,528,000	+5,100,000
Support studies and engineering evaluations	4,302,000	4,302,000	.....
Subtotal	19,486,000	32,086,000	+12,600,000
Combustion systems:			
Atmospheric fluidized beds	17,326,000	17,326,000	.....
Pressurized fluidized beds	5,259,000	5,259,000	.....
Advanced combustion technology	2,539,000	2,539,000	.....
Alternative fuel utilization	4,182,000	4,182,000	.....
Subtotal	29,306,000	29,306,000	.....

	Budget estimate	Committee recommendation	Change
Fuel cells:			
Phosphoric acid systems		$13,300,000	+$13,300,000
Molten carbonate systems	$6,400,000	10,400,000	+4,000,000
Advanced concepts	2,942,000	2,942,000	
Subtotal	9,342,000	26,642,000	+17,300,000
Heat engines and heat recovery	11,386,000	14,386,000	+3,000,000
Underground coal gasification	4,260,000	4,260,000	
Magnetohydrodynamics		29,000,000	+29,000,000
Surface coal gasification:			
Advanced research	3,505,000	3,505,000	
Advanced process development	3,345,000	5,345,000	+2,000,000
Systems engineering concepts	3,243,000	23,243,000	+20,000,000
Environmental and engineering analyses	2,212,000	2,212,000	
Great Plains gasification project	2,775,000	2,775,000	
Subtotal	15,080,000	37,080,000	+22,000,000
Equipment not related to construction	3,000,000	3,000,000	
Subtotal, coal	152,151,000	241,901,000	+89,750,000
Petroleum:			
Advanced process technology:			
Advanced exploratory research	4,692,000	4,692,000	
Arctic and offshore research	1,086,000	1,086,000	
Subtotal	5,778,000	5,778,000	
Enhanced oil recovery:			
Heavy oil	2,886,000	2,886,000	
Light oil	7,721,000	7,721,000	
Tar sands	1,379,000	1,379,000	
Subtotal	11,986,000	11,986,000	
Oil shale	9,699,000	11,699,000	+2,000,000
Subtotal, petroleum	27,463,000	29,463,000	+2,000,000
Gas: Unconventional gas recovery	8,896,000	10,896,000	+2,000,000
Fossil energy construction:			
General plant projects	3,985,000	4,485,000	+500,000
Subtotal, fossil energy construction	3,985,000	4,450,000	+500,000
Headquarters program direction	13,478,000	13,478,000	
Energy Technology Center program direction	38,198,000	38,198,000	
Use of prior-year deferrals	-38,203,000	-18,015,000	+20,188,000
Fiscal year 1986 appropriation made in fiscal year 1984	-15,000,000	-15,000,000	
By transfer	-6,165,000	-10,240,000	-4,075,000
Transfer from energy security reserve	-2,775,000	-2,775,000	
Savings from management initiatives	-6,000,000	-6,000,000	
Employment floors		5,302,000	+5,302,000

	Budget estimate	Committee recommendation	Change
Pay restoration	(+$1,500,000)	(+$1,500,000)	
Federal inspector, Alaska gas pipeline		535,000	+$535,000
Total, fossil energy research and development	176,028,000	292,228,000	+116,200,000

Control technology and coal preparation.—The Committee has recommended $30,995,000 for control technology and coal preparation, an increase of $3,650,000 over the budget request and a reduction of $3,024,000 from the House allowance.

The allowance for coal preparation and analysis includes $750,000 for additional research work on microbubble floatation techniques for a competitive procurement open to both industry and universities.

The Committee is familiar with TRW's Gravimelt coal cleaning technique and urges the Department to give every consideration to continued support for this project.

In flue gas cleanup, the allowance includes an increase of $1,200,000 to continue the dry scrubber process research. The funding will continue research on potential process modifications for achieving combined NO_x/SO_x control. The Committee has not agreed to an increase of $1,000,000 as proposed by the House to support the scaleup of the fluidized-bed copper oxide process. The Department has $3,100,000 available in fiscal years 1985 and 1986, which is more than sufficient to cover the phase I effort into fiscal year 1987.

In gas stream cleanup, the Committee concurs with the House add-on of $1,700,000, for a total of $2,200,000 in 1986, for work related to direct coal-fired turbines. The increase will be used to expand research in the area of contaminant control for protection of the coal-fired turbine as well as the environment.

The Committee is favorably impressed with a process known as chemcoal and recognizes the merits of continuing research at the University of North Dakota Energy Center [UNDERC]. The Committee recommends that the Department of Energy give every consideration to continued support for this project from available resources out of the clean coal technology reserve.

Within available funds, the Committee is recommending $1,500,000 for continued research at Ames National Laboratory. The projects in this research effort address the preparation and characterization of coal and the development of technologies to improve the beneficiation and ultimate utilizaton of coal.

Advanced research and technology development.—For advanced research and technology development, the Committee has recommended an appropriation of $35,146,000, an increase of $2,200,000 over the budget request.

The allowance restores $1,000,000 provided in fiscal year 1985 in the materials subactivity for research at INEL on strategic materials, and provides an increase of $700,000 in direct utilization to expand studies

on corrosion and erosion of metallic and ceramic components in advanced fossil energy technologies at Argonne NL.

The Committee also recommends an increase of $500,000 in instrumentation activities at INEL, to be coordinated with research needs at METC.

Coal liquefaction.—The Committee's recommended increase of $12,600,000 for coal liquefaction provides for a total program of $32,086,000.

Included in the advanced process development allowance is $1,000,000 to increase the generic coal liquefaction research to be performed by the Consortium for Fossil Fuel Liquefaction Science, to work on projects such as the expanded development of a data base including multiple feedstock resource evaluation and generic liquefaction research and technology transfer. An additional $500,000 is to be provided, from available funds, to the consortium for fossil fuel liquefaction, for a total 1986 program of $1,500,000. The Committee has also recommended an additional $6,500,000 to continue operation of the Wilsonville, AL, two-stage liquefaction pilot plant, owned by the Electric Power Research Institute. The Committee also recommends the continued operation of the indirect liquefaction liquid phase methanol process development unit at LaPorte, TX, at a cost of $5,100,000 for fiscal year 1986.

Both the Wilsonville and LaPorte facilities have the potential to be useful in future testing of several new processes currently being tested at bench scale. The Committee joins the House in asking for an evaluation of the desirability and feasibility of testing new processes at these two facilites.

Included in the allowance is $500,000, within available funds, to continue and expand the Pyrolysis Research Program.

Combustions systems.—For combustion systems, the Committee has recommended an appropriation of $29,306,000, the same as the budget request.

Fuel cells.—The Committee has continued its strong support for the Fuel Cell Program, recommending an appropriation of $26,642,000, an increase of $17,300,000 over the budget request of $9,342,000.

Included in the Committee's allowance is $2,000,000 to continue the 11 megawatt [MW] stack and inverter technology work with International Fuel Cells, formerly U.T.C. The Committee overturned a proposed deferral of fiscal year 1985 funding and that money, when coupled with prior year unobligated funding, will be adequate to continue work on the 11 MW program through 1986. Even though these funds will continue the support provided for testing a full utility-scale water-cooled commercial prototype, the Committee concurs in the House position that such additional testing should be limited, targeted, and of short duration.

The Committee is concerned by delays in the contracting procedures in the 11 Megawatt Phosphoric Acid Fuel Cell Program and urges that the Department should ensure that funds are made available to contractors within a reasonable period of time and during the fiscal year for which they are appropriated.

The Committee also recommends an appropriation of $3,000,000 for continuation of the on-site technology base activity at International Fuel Cells.

An increase of $6,000,000 is recommended for the Phosphoric Acid 40 kW Water-Cooled On-Site Program, which will complete the Cost-Shared Technology Development Program carried out in conjunction with the Gas Research Institute.

The allowance includes $2,300,000 for the 25 kW Phosphoric Acid Stack Technology Program. This will permit the continuation of the dielectric-cooled onsite technology development project by the Engelhard Corp.

The allowance includes $3,500,000 to continue the Molten Carbonate Direct Fuel Cell Stack Development Program, specifically, the Energy Research Corp.'s direct fuel cell technology. Also, the technology base effort at the Institute for Gas Technology will be augmented by $500,000 to increase the research scope of effort for a contaminant resistant fuel cell capable of processing gasses containing sulfur and chlorine.

Heat engines.—The Committee recommends an appropriation of $14,386,000, an increase of $3,000,000 over the budget estimate. The Committee recognizes the potential for advances, especially in turbine technology, and has provided additional funding to permit the examination of multiple concepts with more extensive supporting research than allowed by the budget request.

Underground coal gasification.—The Committee has provided an appropriation of $4,260,000, the same as the budget estimate.

Magnetohydrodynamics.—The conference committee on the 1985 supplemental stated that no further funding of the MHD Program should be provided without cost sharing.

The Committee has agreed to a cost-sharing proposal and recommends an appropriation of $29,000,000 for MHD. The Committee directs the private sector to provide 20 percent in-kind or cash contributions to the technology demonstration portion of the MHD Program recommended by the Committee for fiscal year 1986, with 10-percent increases to be added to the private sector cost sharing each subsequent year. The Committee further directs the Department to continue implementation of the June 1984 multiyear agreement between the Department and industry on the redirected MHD Program.

The basic supporting research costs of the MHD Program are not to be cost shared. The Committee's estimate of the portion of the program to be cost shared or exempt from cost sharing is as follows:

Activity	Activity to cost shared	Activity exempt from cost sharing
Proof-of-concept topping cycle	Channel development. Combustor development. CDIF operation.	
Proof-of-concept bottoming cycle	CFFF operation.	HRSR studies. Boiler studies.
Proof-of-concept seed regeneration.....		Bench scale studies.
System studies and supporting research.	Retrofit conceptual design. Integration contractor.	Magnet research. Systems studies. Instrumentation.
Total estimated distribution of Committee recommendation.	$23,000,000.	$6,000,000.

The Committee has included bill language to effect this agreement. The Committee is confident that this cost-sharing agreement is one that will permit the continued funding of the MHD Program. The Department is directed to enter into discussions with the involved private sector companies immediately upon enactment of the bill and to have an agreement in place within 30 days after enactment, to be submitted to the Committee.

Surface coal gasification.—For surface coal gasification, the Committee's proposal of $37,080,000 provides an increase of $22,000,000 over the budget. The increase in the systems engineering concepts activity includes $15,000,000 for demonstration of the Kilngas coal gasification process. This jointly-funded demonstration operation will conclude the Committee's support for this project and bill language has again been included which requires the participants to repay the Government up to twice the Federal expenditure from proceeds. The allowance also includes $1,500,000 to continue funding General Electric's fixed bed gasifier at Schenectady, NY, and $500,000 for proof-of-concept scale hot gas verification scale research at the Morgantown fixed-bed gasifier. An additional $3,000,000 has been provided for research at high pressure on the IGT ash agglomerating process development unit. Also, $2,000,000 has been added to the advanced process development subactivity to develop low-cost mild gasification techniques.

Petroleum.—The Committee recommends anappropriation of $5,778,000 for advanced process technology, the same as the budget estimate. The Committee also recommends an appropriation of $11,986,000 for enhanced oil recovery, the same as the budget.

The Committee's recommendation includes an increase of $2,000,000 to increase the Oil Shale Program. An increase of $1,000,000 is recommended for a detailed study and the development of a program plan, to be established at INEL, for oil shale extraction techniques. The Department has not focused on this key area. An additional $1,000,000 is recommended to increase the eastern oil shale technology base. Specific areas of research should include work to improve process efficiency and beneficiation of raw shale, to investigate environmental impact, to expand the data base, and to initiate environmental studies on novel eastern oil shale technology consistent with the Committee's 1985 initiatives.

Unconventional gas.—The Committee recommends an appropriation of $10,896,000, an increase of $2,000,000 above the budget estimate. The additional funds are provided to expand research on directionally cored wells to verify natural fracture spacing in Devonian shales and for techniques using multiple, high density horizontal wells.

Fossil energy construction.—The Committee has added $500,000 for planning of a new administration wing at the Morgantown Energy Technology Center to relocate approximately 175 employees who are currently occupying unsuitable office quarters.

Policy and management.—The Committee recommends an appropriation of $57,513,000, an increase of $5,837,000 over the budget. The allowance includes budget amounts of $13,478,000 for headquarters program direction, $38,198,000 for energy technology center program direction, increases of $5,302,000 for maintenance of employment floors, and $535,000 for administrative expenses of the Federal Inspector of the Alaska gas pipeline.

The appropriations recommended above are offset by reductions of $52,030,000.

The Committee is aware that the University of North Dakota Energy Research Center's [UNDERC] cooperative agreement with DOE expires at the end of March 1986 and that the Western Research Institute's [WRI] cooperative agreement expires at the end of fiscal year 1986. The Department is directed to negotiate with UNDERC and WRI and to develop new cooperative agreements with both by the end of March 1986. At a minimum, the amounts to be provided in the new cooperative agreements, shall be the following amounts, to be funded from available funds:

	UNDERC	WRI
1986	$6,165,000	$6,687,000
1987	5,300,000	5,751,000
1988	4,300,000	4,658,000
1989	3,300,000	3,587,000
1990	2,300,000	2,511,000
1991	1,400,000	1,532,000
1992	400,000	444,000
1993		

UNDERC and WRI shall compete for funds, where appropriate, but the Department is directed to provide, from such amounts as are available, for the above phaseout schedule. Both UNDERC's and WRI's business strategy for the period of the cooperative agreements is to complete the transition to an independent organization.

NAVAL PETROLEUM AND OIL SHALE RESERVES

1985 appropriation	$156,874,000
1986 budget estimate	13,849,000
House allowance	13,668,000
Committee recommendation	13,668,000

The Committee recommends an appropriation of $13,668,000, a decrease of $181,000 below the budget estimate and the same as the

House allowance. A comparison of the Committee recommendation and the budget estimate is shown in the following table:

	Budget estimate	Committee recommendation	Change
Naval petroleum reserves:			
NPR–1 and –2:			
Operation and maintenance	$95,000,000	$95,000,000	
Development drilling	17,900,000	17,900,000	
Exploration drilling	9,900,000	9,900,000	
Development facilities	8,000,000	8,000,000	
Subtotal, NPR–1 and –2	130,800,000	130,800,000	
NPR–3:			
Operation and maintenance	20,187,000	20,187,000	
Development drilling	3,950,000	3,950,000	
Development facilities	5,047,000	5,047,000	
Subtotal, NPR–3	29,184,000	29,184,000	
Total, naval petroleum reserves	159,984,000	159,984,000	
Naval oil shale reserve:			
NOSR–1	110,000	110,000	
NOSR–3	3,754,000	3,754,000	
Subtotal, naval oil shale reserves	3,864,000	3,864,000	
Program direction:			
Headquarters	1,516,000	1,516,000	
NPR–1 and –2	3,391,000	3,391,000	
NPR–3	761,000	761,000	
Subtotal, program direction	5,668,000	5,668,000	
Use of prior year balances	–155,667,000	–155,848,000	–$181,000
Total, naval petroleum and oil shale reserves	13,849,000	13,668,000	–181,000

The goal of naval petroleum and oil shale reserves is to develop the reserves to their full production capacity to achieve the optimum capability for supplying petroleum during a national defense emergency. To this end, the Department is responsible for Petroleum Reserves Nos. 1 and 2 located at Elk Hills, CA; Petroleum Reserve No. 3 near Casper, WY; Oil Shale Reserve Nos. 1 and 3 near Rifle, CO; and Oil Shale Reserve No. 2 near Vernal, UT.

Production at NPR –1 and –2 during fiscal year 1986 is expected to reach 100,000 barrels of oil a day, a net of 342 million cubic feet of natural gas per day, and 656,000 gallons per day of liquid gas products. Total receipts to the U.S. Treasury from the production should be in excess of $1,200,000,000.

This appropriation includes the use of $155,667,000 of unobligated balances and $181,000 available from funds deferred in the Fiscal Year 1985 Supplemental Appropriations Act.

ENERGY CONSERVATION

1985 appropriation	$458,610,000
1986 budget estimate	176,833,000
House allowance	468,326,000
Committee recommendation	436,587,000

The Committee recommends an appropriation of $436,587,000, an increase of $259,754,000 above the budget estimate and a decrease of $31,739,000 below the House allowance. A comparison of the Committee recommendations and the budget estimates is shown on the following table:

	Budget estimate	Committee recommendation	Change
Buildings and community systems:			
Building systems	$12,900,000	$12,800,000	- $100,000
Community systems	2,000,000	2,000,000	
Urban waste			
Technology and consumer products	9,400,000	9,400,000	
Analysis and technology transfer	3,400,000	3,100,000	- 300,000
Appliance standards	2,000,000	2,000,000	
Federal Energy Management Program	1,500,000	1,275,000	- 225,000
Residential conservation service	400,000	400,000	
Capital equipment	2,200,000	2,000,000	- 200,000
Program direction	3,639,000	3,200,000	- 439,000
Subtotal, buildings and community services	37,439,000	36,175,000	- 1,264,000
Industrial:			
Waste energy reduction	12,256,000	12,256,000	
Industrial process efficiency	13,500,000	13,500,000	
Industrial cogeneration	4,700,000	4,700,000	
Implementation and commercialization	3,200,000	3,200,000	
Capital equipment			
Program direction	1,927,000	1,927,000	
Subtotal, industrial	35,583,000	35,583,000	
Transportation:			
Vehicle propulsion research and development	20,100,000	43,100,000	+ 23,000,000
Transportation systems utilization	1,200,000	1,200,000	
Alternative fuels utilization	1,600,000	1,600,000	
Electric/hybrid vehicle research and development	6,075,000	8,575,000	+ 2,500,000
Advanced materials development	9,290,000	9,290,000	
High temperature materials laboratory	3,010,000	3,010,000	
Capital equipment			
Program direction	1,775,000	1,775,000	
Subtotal, transportation	43,050,000	68,550,000	+ 25,500,000
State/local programs:			
Energy policy and conservation grants [EPCA]	18,818,000	22,000,000	+ 3,182,000
Energy extension service	7,841,000	9,000,000	+ 1,159,000
Schools and hospitals	37,634,000	47,134,000	+ 9,500,000
Weatherization	152,890,000	191,200,000	+ 38,310,000

	Budget estimate	Committee recommendation	Change
State/local programs—Continued			
Evalulation of State/local energy savings			
Program direction	$8,744,000	$8,744,000	
Subtotal	225,927,000	278,078,00	+$52,151,000
Multisector:			
Energy conversion technology	19,190,000	19,190,000	
Inventors program	5,000,000	5,000,000	
National appropriate technology assistance service	1,000,000	1,500,000	+500,000
Capital equipment	1,000,000	1,000,000	
Program direction	535,000	535,000	
Subtotal, multisector	26,725,000	27,225,000	+500,000
Policy and management:			
Program direction	2,633,000	1,300,000	-1,333,000
Policy analysis			
Use of prior-year balances		-6,324,000	-6,324,000
Savings from management initiatives	-4,000,000	-4,000,000	
Use of oil overcharge funds	-190,524,000		+190,524,000
Total, energy conservation	176,833,000	436,587,000	+259,754,000

Building and community systems.—The Committee recommends a decrease of $1,864,000 from the budget request. To accomplish this the Committee recommends deleting Japanese manufactured and Swedish panelized housing research ($100,000), consumer decision research ($400,000), the Energy Efficient Building Center ($100,000), and the Fellowship Program ($400,000). In addition, the Committee recommends decreasing the funding level for the Federal Energy Management Program by $225,000, program direction by $439,000, capital equipment by $200,000. This will bring these programs more in line with 1985 levels. The amount of $600,000 has been added for the least cost planning initiative.

Industrial.—The Committee recommends the budget estimate of $35,583,000.

Transportation.—The Committee recommends a $25,500,000 increase in electric/hybrid vehicle research development; $1,600,000 for research on lead acid and zinc bromide batteries and $400,000 to facilitate the transfer of the electric vehicle research and development to the Idaho National Engineering Laboratory and $500,000 for research on the nickel cadmium battery.

Development work is proceeding on hardware and design for MOD II of the Stirling engine. The Committee has provided $23,000,000 for this project with the intention that this amount will complete the final 2 years of Federal funding and that no additional appropriation will be required. Of this amount, $15,000,000 is for fiscal year 1986 and the remainder, $8,000,000, is for fiscal year 1987. It is the Committee's intent that the remaining $4,000,000 necessary to complete the project will come from private contributions. It is not the intent of the Committee to alter any existing contract which provides a payback. If the

contract is renegotiated, it is the intent of the Committee not to change the provisions of the existing contract. The Committee understands that the commercialization payback provisions could return $239,000,000 to the Federal Government.

State and local programs.—The Committee recommends an increase of $52,151,000. Of this increase, $3,182,000 is for the energy policy and conservation grants; $1,159,000 is for the energy extension service; $9,500,000 is for the schools and hospitals programs; $38,310,000 is for the Weatherization Program.

Multisector.—The Committee recommends an increase of $500,000 for the National Appropriate Technology Assistance Service.

Policy and management.—The Committee recommends a decrease of $7,657,000; $1,333,000 will come from program direction in order to bring that program more in line with fiscal year 1985 levels and $6,324,000 is available from prior-year balances.

The Committee also directs the Department to use available funds for the completion of those steps necessary to release and distribute the film, "The Energy Integrated Farms Systems Irrigation."

ECONOMIC REGULATION

1985 appropriation	$24,742,000
1986 budget estimate	23,823,000
House allowance	24,623,000
Committee recommendation	24,623,000

The Committee recommends an appropriation of $24,623,000, an increase of $800,000 above the budget estimate and the same as the House allowance. This account includes the various functions of the Economic Regulatory Administration as well as those of the Office of Hearings and Appeals.

The following table provides a comparison of the fiscal year 1986 budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Fuels conversion		$1,200,000	+$1,200,000
Compliance	$15,012,000	15,012,000	
Petroleum, natural gas, and electricity operations	2,186,000	2,186,000	
Program administration	1,080,000	680,000	−400,000
Office of Hearings and Appeals	5,545,000	5,545,000	
Total, economic regulation	23,823,000	24,623,000	+800,000

Fuels conversion.—The Committee has recommended $1,200,000 for fuels conversion, $400,000 of which is a transfer of funds budgeted under program administration for fuels conversion staff severance payments.

There was no request made for the Fuels Conversion Program based on the proposed repeal of the Powerplant and Industrial Fuel Use Act prior to fiscal year 1986.

Program administration.—The Committee recommends $655,000, a decrease of $400,000 from the budget request.

The Committee has included bill language which extends a 1982 proviso that reduces the regulatory burden that small electric utilities in Alaska must shoulder when they apply for reliability-of-service exemptions under the Powerplant and Industrial Fuel Use Act of 1978. Applicants under this provision should not be required to file environmental analyses or other environmental documentation with their applications. The provision does not relieve an applicant of its environmental responsibilities under any other law or regulation.

STRATEGIC PETROLEUM RESERVE

1985 appropriation	[1] $459,190,000
1986 budget estimate	
House allowance	199,017,000
Committee recommendation	113,043,000

[1] Appropriated in fiscal year 1984 supplemental for use in fiscal year 1985.

The Committee recommends an appropriation for the strategic petroleum reserve of $113,043,000, an increase of $113,043,000 above the budget estimate and a decrease of $85,974,000 below the House allowance. In the Fiscal Year 1985 Supplemental Appropriations Act (Public Law 99–88) the Congress rejected the proposed moratorium on construction of the SPR and overturned the deferral of $270,738,000 in this account. The effect of that action, as well as a comparison of the Committee's recommendation with the fiscal year 1986 budget estimate, is shown in the following table:

	Fiscal year 1985 enacted	Budget estimate fiscal year 1986	Committee recommendation	Change
Planning	$1,047,00	$3,000,000	$4,413,000	+ $1,413,000
Storage facilities development	254,721,000	160,736,000	112,707,000	- 48,029,000
Program administration	2,006,000	11,663,000	9,897,000	- 1,610,000
Subtotal, strategic petroleum reserve	257,774,000	175,399,000	127,017,000	- 48,382,000
Petroleum acquisition and transportation	12,964,000		- 12,964,000	- 12,964,000
Use of prior-year funds	- 270,738,000	- 175,399,000	- 1,010,000	+ 174,389,000
Total, strategic petroleum reserve			113,043,000	+ 113,043,000

Almost the entire amount of funding made available by the overturn of the deferral, as well as the funding provided in the Committee recommendation, will be available in fiscal year 1986 for the continued construction and operation of the 750 million barrel system, including the Big Hill, TX, site.

Since the House acted on the bill, the Department has completed a rebaselining of the SPR facilities development program and has reestimated the funding needs. The allocation of the previously deferred funds, as well as the Committee's recommendation, are based on that

effort. Due to the time that has elapsed since the deferred funds were appropriated and the effect of the delay caused by the proposed moratorium, the funds that were deferred from phases I and II are now necessary for nonphase specific activities. In addition, approximately $69,000,000 of the funds deferred from phase III are not necessary for those activities but are necessary for nonphase specific activities. Therefore, the Committee directs the reprogramming of those funds into nonphase specific.

The Committee maintains the financial structure change that was presented in the Department's fiscal year 1986 budget request. Therefore, construction funds are located in phase III and all operating funds are in nonphase specific.

Prior-year balances used to offset new budget authority requirements include $854,000 withheld from obligation in compliance with section 515 of the Treasury-Postal Service-General Government Appropriations Act of 1985 and $156,000 deferred in the fiscal year 1985 supplemental. In addition, the Committee directs the use of the remaining petroleum acquisition and transportation funds in this account to support the continued construction and operation of the reserve. These funds, which total $12,964,000, are also used to offset the new budget authority requirements.

The Committee's action assumes that the reserve will be filled to a 500 million barrel level in fiscal year 1986 and that the Department will proceed with the necessary distribution enhancements for that fill level on an accelerated schedule. Distribution enhancements for the 750 million barrel system, including the pipeline spur from Big Hill to the Beaumont, TX, area, will not be initiated until a later year, the timing of which will be based on the oil fill. The Committee's action also provides for full resumption of Big Hill and Bayou Choctaw construction and continued leaching at Bryan Mound and West Hackberry.

SPR PETROLEUM ACCOUNT

1985 appropriation	($2,049,550,000)
1986 budget estimate	
House allowance	
Committee recommendation	

For petroleum acquisition and transportation, the Committee recommends no appropriations in fiscal year 1986. Congress made available $290,000,000 of the proposed $827,000,000 oil acquisition deferral. This level of funding is being used in fiscal year 1986 to fill the strategic petroleum reserve to a total of 500 million barrels. This will provide the equivalent of over 108 days of 1984 net U.S. oil imports and the equivalent of over 500 days of 1984 U.S. oil imports from Arab OPEC nations.

EMERGENCY PREPAREDNESS

1985 appropriation	$6,096,000
1986 budget estimate	6,044,000
House allowance	3,989,000
Committee recommendation	6,754,000

The Committee recommends an appropriation of $6,754,000, an increase of $710,000 above the budget estimate and $2,765,000 above the House allowance. This increase is to enhance the analytical expertise to assess risks to energy supplies and the continued development of methodologies, plans, and analyses of procedures to ensure that defense energy requirements, including NATO requirements, can be met.

ENERGY INFORMATION ADMINISTRATION

1985 appropriation	$60,424,000
1986 budget estimate	60,182,000
House allowance	60,782,000
Committee recommendation	60,682,000

The Committee recommends an appropriation of $60,682,000, an increase of $500,000 above the budget estimate and a decrease of $100,000 below the House allowance. The amount recommended by the Committee compared with the budget estimate is shown in the following table:

	Budget estimate	Committee recommendation	Change
Collection, production and analysis	$37,920,000	$38,420,000	+ $500,000
Program services	14,143,000	14,143,000	
Policy and management	8,119,000	8,119,000	
Total, Energy Information Office	60,182,000	60,682,000	+ 500,000

Collection, production, and analysis.—For collection, production, and analysis, the Committee has recommended an increase of $500,000 above the budget request and a decrease of $100,000 below the House allowance.

The increase over the budget estimate is to be used to continue the financial reporting system [FRS] as required by law. Within available funds, $100,000 is directed to be spent on the State energy data system/energy price and expenditure data system.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH SERVICES ADMINISTRATION

INDIAN HEALTH SERVICES

1985 appropriation	$800,728,000
1986 budget estimate	764,133,000
House allowance	836,483,000
Committee recommendation	802,684,000

The Committee recommends an appropriation of $802,684,000, an increase of $38,551,000 above the budget estimate and a decrease of $33,799,000 below the House allowance. Allowances are displayed in the following comparative table:

	Budget estimate	Committee recommendation	Change
Hospital and health clinic programs	$422,216,000	$428,716,000	+ $6,500,000
Dental health	26,035,000	25,215,000	- 820,000
Mental health	11,518,000	11,304,000	- 214,000
Alcoholism	24,776,000	24,776,000	
Maintenance and repair	8,673,000	8,673,000	
Contract care	165,866,000	165,866,000	
Sanitation	20,930,000	20,684,000	- 246,000
Public health nursing	12,516,000	12,516,000	
Health education	3,636,000	3,636,000	
Community health representatives		20,000,000	+ 20,000,000
Immunization	2,721,000	2,721,000	
Urban health programs		9,800,000	+ 9,800,000
Indian health manpower	6,499,000	6,499,000	
Tribal management		2,000,000	+ 2,000,000
Program management	58,747,000	60,278,000	+ 1,531,000
Total, Indian Health Services	764,133,000	802,684,000	+ 38,551,000

Clinical services.—The Committee recommends an increase of $4,000,000 over the budget estimate for emergency medical services. The request for indirect costs to support first-time contracts has been funded at $2,500,000.

The Committee continues to strongly support the Community Health Aide Program [CHAP] in Alaska. Native health corporations such as the Yukon-Kuskokwim Health Cooperation have recently undertaken impressive initiatives to improve CHA training and expand the range of services provided by CHA's and the State of Alaska has provided supplemental funding in recognition of the program's central role in the overall health care delivery system in rural areas. In allocating funds, the Committee directs the Indian Health Service to recognize the vital importance of CHAP in Alaska.

The reductions in mental health and dental health will continue these activities at the fiscal year 1985 level.

Within the allowance for the alcoholism program, the Committee directs that the Warm Springs Demonstration Program be continued at the current level and that the contract with the University of Washington in support of fetal alcoholism syndrome research be increased to $100,000.

Rather than increasing the allowance for alcoholism to establish a new program of substance abuse as provided by the House, the Committee recommends that the Indian Health Service review the entire program to determine if a competitive grant program for alcohol and/or substance abuse might be preferable to the current system. A number of alcoholism programs currently funded by IHS have received Federal support for almost 15 years, yet the Indian Health Service has just recently completed its first comprehensive evaluation of the program. Until the Committee has had an opportunity to review the evaluation, program expansion at this time cannot be supported.

Contract care.—The Committee recommends $165,866,000 for contract care, the same as the budget estimate and an increase of $1,910,000 over the fiscal year 1985 level.

Expenditures for contract care have increased almost 75 percent since fiscal year 1980. In the last 5 years Congress has also appropriated in excess of $131,000,000 for construction of new and replacement hospitals and clinics. These new facilities have provided expanded direct IHS services to a number of Indian Health Service beneficiaries, thus reducing the requirement for contract care funds in those locations. Indian Health Service has, however, continued to distribute contract care funds based on historical levels rather than redistributing available resources when new facilities are opened. This has led to a distortion of the types of services provided through contract care from area to area.

The Committee directs the Indian Health Service to make adjustments in the allocation of contract care funds, now and in the future, to address these imbalances.

Preventive health.—The decrease recommended for sanitation provides a net increase of more than $400,000 over the fiscal year 1985 level.

Community health representatives.—$20,000,000 is provided to continue support for CHR's.

Urban health.—The Committee has provided $9,800,000, the same as the fiscal year 1985 level.

Indian health manpower.—While the Committee recommends no increase, the Committee concurs with the House directive to reallocate $800,000 from the section 102 preparatory program to the section 104 scholarship program. The Indians Into Medicine Program will receive $281,000 for administrative support.

Tribal management.—$2,000,000 is recommended to support new tribes in health planning and management.

Program management.—An increase of $1,531,000 is provided to offset a portion of the proposed reduction; to continue a training program in supervision, personnel, and financial management; and to support an understudy program to upgrade the qualifications of Indian preference employees for supervisory positions.

The Committee supports the efforts of the Indian Health Service in the areas of patient registration and computerization. These steps will provide for more reliable information upon which to base policy decisions and the equitable distribution of resources.

Administrative provisions.—The Committee has deleted bill language inserted by the House which would require IHS to satisfy a judgment against the Seattle Indian Health Board relating to the termination of a lease. The Seattle Indian Health Board terminated the lease due to a loss of funds from the Bureau of Community Health Services. Any relief, if justified, should be provided through the Labor-Health and Human Services Appropriations bill.

INDIAN HEALTH FACILITIES

1985 appropriation	$61,634,000
1986 budget estimate	2,450,000
House allowance	61,483,000
Committee recommendation	35,888,000

The Committee recommends an appropriation of $35,888,000, an increase of $33,438,000 above the budget estimate and a decrease of $25,595,000 below the House allowance. The following comparative table summarizes the Committee's recommendations:

	Budget estimate	Committee recommendation	Change
Hospitals: New and replacement		$1,990,000	+$1,990,000
Outpatient care facilities		726,000	+726,000
Personnel quarters		5,660,000	+5,660,000
Sanitation facilities		28,000,000	+28,000,000
Modernization and repair	$2,450,000	3,100,000	+650,000
By reprogramming		-3,588,000	-3,588,000
Total	2,450,000	35,888,000	+33,438,000

Hospitals and clinics.—The Committee has provided $1,990,000 for planning and design of a replacement hospital at Kotzebue, AK. While the Committee does not wish to delay any of the ongoing projects, it does not appear that additional funds will be required for these projects in fiscal year 1986 based on the following:

Project	Total amount available	Expenditures as of August 1985	Estimated expenditures through September 30, 1986
Anchorage	$2,000,000		$2,000,000
Chinle Solar	678,000	$580,000	678,000
Crownpoint	17,734,000	3,164,000	15,155,000
Kanakanak	15,978,000	927,575	8,147,500
Pine Ridge	1,360,000		1,360,000
Rosebud	2,254,000	169,504	1,000,000
Sacaton	6,099,000	285,249	5,400,000
Total	46,073,000	5,127,226	30,740,000

In excess of $15,000,000 will remain unexpended at the end of fiscal year 1986 in the "Hospitals and clinics" account. Should some projects proceed faster than expected, the Indian Health Service should seek reprogramming authority to avert any close down of a construction project.

The Rosebud Hospital should be designed with a capacity of 35 beds, but without the surgical suite recommended by the House.

Outpatient care facilities.—The Committee has provided $726,000 to complete the planning at Wagner, SD ($100,000) and for design of the Toppenish, WA, facility ($636,000).

Personnel quarters.—The Committee has provided $5,660,000 for quarters renovation at Sacaton, AZ ($160,000); construction of 13 units of quarters at Fort Thompson, SD ($1,300,000); and construction of 26 units of quarters at Kanakanak, AK ($4,200,000).

Sanitation.—The Committee recommends $28,000,000 for the construction of sanitation facilities. Within the amount recommended, the Indian Health Service shall provide no less than $10,500,000 for the construction of facilities in support of the Navajo and Hopi Indian Relocation Act.

Modernization and repair.—The Committee has increased the request by $650,000 to provide full funding for the renovation project proposed for Fort Defiance, AZ.

Program offset.—The Committee has reduced total funding for Indian health facilities by $3,588,000 which is available for reprogramming from completed construction projects.

DEPARTMENT OF EDUCATION

Office of Elementary and Secondary Education

INDIAN EDUCATION

1985 appropriation	$67,404,000
1986 budget estimate	67,356,000
House allowance	67,656,000
Committee recommendation	67,356,000

The Committee recommends an appropriation of $67,356,000, the same as the budget estimate and a decrease of $300,000 below the House allowance.

The following table illustrated the distribution of the funds:

Part A	$50,323,000
Part B	11,760,000
Part C	2,940,000
Administration	2,333,000
Total	67,356,000

The Committee has included bill language to provide carryover authority for the fellowship stipends available under part B.

The Committee endorses administrative actions to remedy a number of the shortcomings of the part C program as identified in a recent evaluation. In addition, the Committee expects the Department to work with the States to ensure that adult Indians are provided appropriate services within funds available under the Adult Education Act.

Navajo and Hopi Relocation Commission

SALARIES AND EXPENSES

1985 appropriation	$20,321,000
1986 budget estimate	20,241,000
House allowance	20,442,000
Committee recommendation	22,241,000

The Committee recommends an appropriation of $22,241,000, an increase of $2,000,000 above the budget estimate and an increase of $1,799,000 above the House allowance. The increase of $2,000,000 is for sanitation costs to be funded through the discretionary fund.

Rather than providing increased funding for post-move counseling as recommended by the House, the Committee directs that additional efforts be made within available funds. This should be possible as the Commission has completed the certification process so additional staff time can be used for counseling.

The deadline for the completion of relocation is July 7, 1986. As noted last year, the Commission estimates that with current authorizations, relocation could not be completed until 1993. In order to address the Federal responsibility within currently authorized ceilings, the Committee has provided $65,000,000 in the "Construction" account of the Bureau of Indian Affairs and $10,500,000 in the facilities budget of the Indian Health Service. Additionally, $8,000,000 has been earmarked for road construction on the new lands in the Bureau of Indian Affairs.

As the Bureau of Indian Affairs can provide housing only on trust land, the Commission should use its available housing funds primarily in support of off-reservation relocations or existing replacement dwellings. In order to minimize the potential problems associated with the deadline, the Commission shall give priority to relocating those eligible households still physically residing on the Hopi partitioned land who have already contracted with the Commission for relocation.

While the Committee recommendation will not enable the Commission to meet the relocation deadline, it will provide a much improved basis for determining when sufficient housing will be available for all relocatees and thus allow the authorizing committees and/or the courts to make appropriate decisions in this regard.

The Commission's proposal for the development of the new lands included many features such as economic development, community facilities, health facilities, schools, range improvements, fire stations, small business and livestock purchase grants, and training and employment subsidies. The Committee does not recommend additional funding for these activities outside the Commission's current authority for use of the discretionary fund. The relocatees, as members of the Navajo Tribe, are eligible for a host of Federal programs on the same basis as other Indians and it is the responsibility of the Navajo Tribe to ensure that the relocatees receive their fair share of tribal and Federal resources available to the tribe. It should also be noted that the law regarding the land selections made pursuant to the Navajo and Hopi Indian Relocation Act Amendments states:

> The lands transferred or acquired pursuant to this section shall be administered by the Commission until relocation under the Commission's plan is complete and such lands shall be used solely for the benefit of Navajo families residing in Hopi-partitioned lands as of July 8, 1980, who are awaiting relocation under this subchatper.

To assure that timely arrangements are made for the provision of new homes for those Navajos still physically residing on Hopi partioned land the Committee has included bill language establishing a timeframe in which households who have applied for relocation and have been

certified as eligible must have either filed an application for a homesite lease, requested off-reservation relocation, or requested relocation to the new lands. Eligible households domiciled on the Hopi partioned land who have failed to make such a selection by November 30, 1985, shall be assigned relocation to the new lands.

No later than January 1, 1986, the Commission shall furnish to the Bureau of Indian Affairs a list of the households and the composition of such households which have selected or been assigned relocation to the new lands. The Bureau of Indian Affairs shall have sole approval for homesite leases on the new lands and the Secretary of the Interior is directed to assume homesite lease approval on behalf of relocatees on the entire Navajo Reservation with respect to any homesite lease application filed by a relocatee prior to December 1, 1985, which has not been either accepted or denied by the tribe as of April 30, 1986.

SMITHSONIAN INSTITUTION

SALARIES AND EXPENSES

1985 appropriation	$164,321,000
1986 budget estimate	185,590,000
House allowance	182,599,000
Committee recommendation	176,218,000

The Committee recommends an appropriation of $176,218,000, a decrease of $9,372,000 below the budget estimate and $6,381,000 below the House allowance. The following table provides a comparison of the budget estimates with the Committee recommendation:

	Budget estimate	Committee recommendation	Change
Science	$59,795,000	$57,991,000	-$1,804,000
History and art	33,468,000	31,288,000	-2,180,000
Public service	2,436,000	2,372,000	-64,000
Museum programs	11,369,000	10,789,000	-580,000
Directorate of international activities	605,000	462,000	-143,000
Special programs	10,478,000	8,240,000	-2,238,000
Administration	12,285,000	11,973,000	-312,000
Support activities	55,154,000	53,103,000	-2,051,000
Total	185,590,000	176,218,000	-9,372,000

Institutionwide reductions.—The Committee has not restored the 2-percent across-the-board reduction contained in the fiscal year 1985 bill (−$3,301,000). The Committee recommends only one-half of the inflation adjustment requested by the Smithsonian (−$676,000), and no funds are provided for an additional workday (−$413,000).

Reductions associated with the quadrangle.—Increases in excess of $4,700,000 and 95 positions (some to be funded for only part of the fiscal year) were requested for activities associated with the quadrangle complex which will not be available for occupancy until mid-fiscal year 1986 and for the opening exhibition which is scheduled for the spring of 1987.

As part of the fiscal year 1984 hearings, Smithsonian officials testified that when the quadrangle was fully operational, total operating expenses were expected to be about $27,000,000 and that only 40 percent of that amount would come from Federal funds. With a total proposed budget in excess of $10,000,000 for fiscal year 1986, the Smithsonian has requested that more than 80 percent of the cost be borne by the Federal Government. It should further be noted that at least 70 percent of the available non-Federal funds are a result of the Freer trust which was established in the 1920's and which can be used only in support of the Freer Gallery.

The following reductions are associated with the quadrangle programs:

Unit	Requested increase	Explanation of reduction
Center for Asian Art	$1,672,000	-$200,000 for acquisitions. -$17,000 for research. -$360,000 for some preliminary work on opening exhibit.
National Museum of African Art	1,624,000	-$500,000 which still provides a funding level 100 percent greater than fiscal year 1984.
Smithsonian Institution libraries	50,000	-$10,000 for two positions which would not be filled until fourth quarter of fiscal year 1986.
Office of Exhibits Central	96,000	-$49,000: delay hiring and reduce contractural services.
S.I. Traveling Exhibition Service	115,000	-$58,000: delay hiring and reduce supplies.
Directorate of International Activities	267,000	-$134,000: delay hiring and reduce costs associated with inaugural exhibition.
Administration	20,000	-$10,000: delay hiring.
Protection services	308,000	No reduction.
Office of Plant Services	536,000	-$283,000: delay hiring.
Totals	4,720,000	-1,621,000.

Science.—Of the additional $500,000 requested for equipment replacement, the Committee has provided $250,000. These reductions have not been assessed by unit in order to allow the Smithsonian maximum flexibility in meeting the highest priority needs.

History and art.—A reduction of $108,000 has been applied to the requested increase for the National Museum of American History associated with the move of collections to the Museum Support Center. A reduction of $217,000 has been applied to the requested increase for automation. As with the equipment decrease, the Committee has not distributed this reduction by unit.

Museum programs.—A reduction of $156,000 is recommended for the Conservation Analytical Laboratory which is one-half of the requested increase for equipment and new staff. The requested increase for the Smithsonian Institution libraries branch at the Museum Support Center is reduced by $24,000.

Special programs.—The Committee does not recommend $2,000,000 for the establishment of a new program to support overseas research

centers. In the past these organizations have received funds from the Agency for International Development, the National Endowment for the Humanities, and the excess Foreign Currency Program of the Smithsonian. A reduction of $39,000 has been made in the requested increase for additional staff at the Museum Support Center.

Facilities services.—The Committee recommends a reduction of $250,000 requested for a base shortage in the Office of Protection Services. No funds are provided for rental costs at the navy yard annex which the Smithsonian was to vacate during fiscal year 1985 (−$317,000).

MUSEUM PROGRAMS AND RELATED RESEARCH

(Special foreign currency program)

1985 appropriation	$8,820,000
1986 budget estimate	2,500,000
House allowance	2,500,000
Committee recommendation	2,500,000

The Committee recommends an appropriation of $2,500,000, the same as the budget estimate and the House allowance.

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

1985 appropriation	$4,851,000
1986 budget estimate	4,851,000
House allowance	4,851,000
Committee recommendation	5,551,000

The Committee recommends an appropriation of $5,551,000, an increase of $700,000 over the budget estimate and the House allowance.

The increase will allow for completion of the design of the aquatic habitat exhibit so that construction may proceed in fiscal year 1987.

RESTORATION AND RENOVATION OF BUILDINGS

1985 appropriation	$13,475,000
1986 budget estimate	14,875,000
House allowance	11,075,000
Committee recommendation	12,375,000

The Committee recommends an appropriation of $12,375,000, an increase of $1,300,000 above the House allowance and a decrease of $2,500,000 below the budget estimate.

While funds are provided for the renovation of the Freer basement, no funds are provided for expanding the Freer Gallery under the courtyard. The basement renovation will convert 24,000 square feet which will be used for exhibitions, conservation, and collections storage. This will net new space for the Freer as administrative offices will be relocated to the quadrangle. The cost of the renovated space is about $83 per square foot while the underground expansion, which the Committee has not approved, would cost $625 per square foot.

CONSTRUCTION

1985 appropriation	.....
1986 budget estimate	$4,000,000
House allowance	4,000,000
Committee recommendation	4,000,000

The Committee recommends an appropriation of $4,000,000, the same as the budget estimate and the House allowance to match a like amount of non-Federal funds for items relating to the construction of the quadrangle, furnishings and equipment, moving costs, and fees and contingency costs.

National Gallery of Art

SALARIES AND EXPENSES

1985 appropriation	$36,848,000
1986 budget estimate	36,704,000
House allowance	34,379,000
Committee recommendation	33,934,000

The Committee recommends an appropriation of $33,934,000, a decrease of $2,770,000 below the budget request and a decrease of $445,000 below the House allowance.

The amount recommended by the Committee for fiscal year 1986 compared with the budget estimates is shown in the following table:

	Budget estimate	Committee recommendation	Change
Care and utilization of art collections	$11,383,000	$11,513,000	+$130,000
Operation and maintenance of buildings and grounds	14,263,000	11,363,000	-2,900,000
Protection of buildings, grounds, and contents	6,871,000	6,871,000	.....
General administration	4,187,000	4,187,000	.....
Total, salaries and expenses	36,704,000	33,534,000	-3,170,000

Care and utilization of art collections.—The increase above the budget estimate will provide full Federal funding for the Gallery's Music Program which in the past has received appropriations only for personnel costs.

Operation and maintenance of buildings, grounds, and contents.—The Committee recommends establishment of a new account for building repairs and renovation. The reduction of $3,300,000 reflects a transfer of these funds (lands and structures, $400,000 and West Building renovation, $2,900,000) to this new account.

An increase of $400,000 is provided for utility costs.

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

1985 appropriation	.....
1986 budget estimate	.....
House allowance	$2,900,000
Committee recommendation	4,000,000

The Committee recommends an appropriation of $4,000,000 for the repair and renovation of buildings, an increase of $4,000,000 above the budget request and an increase of $1,100,000 above the House allowance.

Included in the Committee allowance is $3,300,000 transferred from operations and maintenance of buildings and grounds and $700,000 to restore funds for the renovation of the West Building which were used in fiscal year 1985 to meet an emergency requirement to provide a supplemental air-conditioning system for the East Building.

Woodrow Wilson International Center for Scholars

SALARIES AND EXPENSES

1985 appropriation	$2,674,000
1986 budget estimate	2,852,000
House allowance	3,342,000
Committee recommendation	2,902,000

The Committee recommends an appropriation of $2,902,000, an increase of $50,000 over the budget estimate and a decrease of $440,000 below the House allowance.

The increase above the budget estimate is for space renovation which will provide three additional offices for the center.

Rather than providing an annual increase for conferences as recommended by the House, the Committee has again proposed establishment of an endowment fund as an impetus for increased private support.

ENDOWMENT CHALLENGE FUND

1985 appropriation	.....
1986 budget estimate	.....
House allowance	.....
Committee recommendation	$1,000,000

The Committee recommends an appropriation of $1,000,000, an increase of $1,000,000 over the budget estimate and the House allowance.

Bill language has been included establishing an endowment challenge fund. Federal funds are to be matched on a 3:1 basis with new and increased sources of private support.

The center has recently placed some of its non-Federal funds into an endowment. The funds already so earmarked may be used to match the Federal funds herein provided.

National Foundation on the Arts and the Humanities

National Endowment for the Arts

GRANTS AND ADMINISTRATION

1985 appropriation	$134,260,000
1986 budget estimate	117,300,000
House allowance	137,260,000
Committee recommendation	132,900,000

The Committee recommends an appropriation of $132,900,000, an increase of $15,600,000 over the budget estimate and a decrease of $4,360,000 below the House allowance.

The following table provides a comparison of the budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Artists-in-schools	$5,100,000	$5,400,000	+ $300,000
Dance	7,400,000	9,000,000	+ 1,600,000
Design arts	3,900,000	3,900,000	
Education Program	100,000	100,000	
Expansion arts	5,350,000	5,350,000	
Folk arts	2,800,000	3,000,000	+ 200,000
Inter arts	3,600,000	4,000,000	+ 400,000
Literature	4,500,000	4,600,000	+ 100,000
Media arts	8,400,000	11,500,000	+ 3,100,000
Museums	9,100,000	10,600,000	+ 1,500,000
Music	9,750,000	11,750,000	+ 2,000,000
Opera/musical theater	3,100,000	4,200,000	+ 1,100,000
Locals test	2,200,000	2,200,000	
State programs	21,350,000	24,600,000	+ 3,250,000
Theater	9,300,000	11,000,000	+ 1,700,000
Visual arts	5,500,000	5,500,000	
Advancement	200,000	200,000	
Total, regular programs	101,650,000	116,900,000	+ 15,250,000
Administrative area:			
Policy, planning, and research	1,000,000	1,000,000	
Administration	14,650,000	15,000,000	+ 350,000
Total, grants and administration	117,300,000	132,900,000	+ 15,600,000

Dance.—The Committee has provided sufficient funds to enable the Endowment to support the initiative to encourage dance touring from this program rather than from moneys identified for State programs and State support services.

Media arts.—The Committee supports the House initiative to increase programming for television and public radio to broaden the audience for the arts.

Administration.—While the Committee, in general, supports initiatives to reduce all areas of administrative costs, care should be taken to ensure that the quality and broad geographical representation of the panels are maintained.

MATCHING GRANTS

1985 appropriation	$29,400,000
1986 budget estimate	27,500,000
House allowance	29,400,000
Committee recommendation	30,000,000

The Committee recommends an appropriation of $30,000,000, an increase of $2,500,000 over the budget estimate and $600,000 over the House allowance. A comparison of the budget estimate with the Committee recommendation follows:

	Budget estimate	Committee recommendation	Change
Matching grants	$7,500,000	$9,000,000	+$1,500,000
Challenge grants	20,000,000	21,000,000	+1,000,000
Total	27,500,000	30,000,000	+2,500,000

ARTS AND ARTIFACTS INDEMNITY FUND

1985 appropriation	.....
1986 budget estimate	.....
House allowance	.....
Committee recommendation	$300,000

The Committee recommends an appropriation of $300,000 for the arts and artifacts indemnity fund, an increase of $300,000 over the budget request and the House allowance.

These funds will be used to pay claims for losses or damages which have been certified by the Federal Council on the Arts and Humanities pursuant to the Arts and Artifacts Indemnity Act of 1975.

National Endowment for the Humanities

GRANTS AND ADMINISTRATION

1985 appropriation	$109,098,000
1986 budget estimate	98,330,000
House allowance	111,549,000
Committee recommendation	108,978,000

The Committee recommends an appropriation of $108,978,000, an increase of $10,648,000 over the budget estimate and a decrease of $2,571,000 below the House allowance. The following table provides a comparison of the budget estimate and the Committee recommendation:

	Budget estimate	Committee recommendation	Change
State programs	$16,820,000	$19,500,000	+$2,680,000
General programs:			
Media grants	7,600,000	9,100,000	+1,500,000
Museums and historical organizations	5,420,000	8,000,000	+2,580,000
Humanities programs for youth	750,000	750,000	
Humanities programs for adults	1,750,000	2,000,000	+250,000
Humanities projects in libraries	1,200,000	1,200,000	
Education programs	15,100,000	16,300,000	+1,200,000
Fellowships and seminars	15,050,000	16,100,000	+1,050,000
Research grants	15,400,000	16,700,000	+1,300,000
Office of Preservation	5,000,000	5,000,000	
Total, program funds	84,090,000	94,650,000	+10,560,000
Administration	14,240,000	14,328,000	+88,000
Total, grants and administration	98,330,000	108,978,000	+10,648,000

The Committee commends the Endowment for its study of higher education, "To Reclaim a Legacy." In view of the findings, the Committee encourages NEH to reassert the importance of basic knowledge of the history and heritage of this Nation and the historic traditional disciplines of the humanities.

Administrative provisions.—All grant and contract documents processed by the National Endowment for the Arts, the National Endowment for the Humanities, and the Institute of Museum Services are required to carry the text of 18 United States Code 1913 which provides that:

> No part of the money appropriated by any enactment of Congress * * * shall be used directly or indirectly to pay for any personal service, advertisement, telegram, telephone, letter, printed or written matter, or other device, intended or designed to influence in any manner a Member of Congress, to favor or oppose, by vote or otherwise, any legislation or appropriation by Congress, whether before or after the introduction of any bill or resolution proposing such legislation or appropriation * * *.

The Endowment should ensure that all its grantees, including State committees, abide by this prohibition.

MATCHING GRANTS

1985 appropriation	$30,380,000
1986 budget estimate	28,000,000
House allowance	27,929,000
Committee recommendation	30,500,000

The Committee recommends an appropriation of $30,500,000, an increase of $2,500,000 above the budget estimate and an increase of $2,571,000 above the House allowance.

The following table provides a comparison of the budget estimates and the Committee recommendations:

	Budget estimate	Committee recommendation	Change
Challenge grants	$16,500,000	$16,500,000	
Treasury funds	11,500,000	14,000,000	+$2,500,000
Total	28,000,000	30,500,000	+2,500,000

The Committee's action reflects the Endowment's success in stimulating third-party support through the use of Treasury funds.

Institute of Museum Services

1985 appropriation	$21,560,000
1986 budget estimate	292,000
House allowance	21,560,000
Committee recommendation	15,870,000

The Committee recommends an appropriation of $15,870,000, an increase of $15,576,000 over the budget estimate and a decrease of $5,690,000 below the House allowance.

The following comparative table summarizes the Committee's recommendations:

	Budget estimate	Committee recommendation	Change
General operating support grants		$12,000,000	+$12,000,000
Conservation grants		3,000,000	+3,000,000
Administration	$294,000	800,000	+506,000
Museum Services Board		70,000	+70,000
Total	294,000	15,870,000	+15,576,000

In fiscal year 1986, the Institute of Museum Services will be under the leadership of another new director—the third in 4 years. Half of the IMS staff have worked at the agency for less than 1 year. In view of this situation, the Committee recommends a reduction in funding below current levels until such time as there is some administrative stability within the organization.

The Committee does not support the directive contained in the House report which would require IMS to allow museums an additional 3 days after the deadline for receipt of applications to submit additional materials in instances of incomplete applications. IMS has gone to great lengths in preparing the application packet to inform all applicants of the required documentation. Most of the incomplete applications received during the last year have omitted the required financial statements. The Committee recommends that IMS clarify the application to address this specific problem.

Commission of Fine Arts

SALARIES AND EXPENSES

1985 appropriation	$374,000
1986 budget estimate	377,000
House allowance	377,000
Committee recommendation	382,000

The Committee recommends an appropriation of $382,000, an increase of $5,000 over the budget estimate and the House allowance for the Commission of Fine Arts.

The increase over the budget would provide the full cost of the fiscal year 1985 pay requirements.

Advisory Council on Historic Preservation

1985 appropriation	$1,546,000
1986 budget estimate	1,239,000
House allowance	1,585,000
Committee recommendation	1,585,000

The Committee recommends an appropriation of $1,585,000, an increase of $346,000 over the budget estimate and the same as the House allowance.

National Capital Planning Commission

SALARIES AND EXPENSES

1985 appropriation	$2,670,000
1986 budget estimate	2,703,000
House allowance	2,721,000
Committee recommendation	2,703,000

The Committee recommends an appropriation of $2,703,000, the same as the budget estimate and a reduction of $18,000 below the House allowance.

The Committee, in accordance with the House, has deleted bill language which provides for uniforms and allowances as authorized by 5 United States Code 5901–5902.

Franklin Delano Roosevelt Memorial Commission

SALARIES AND EXPENSES

1985 appropriation	$21,000
1986 budget estimate	21,000
House allowance	21,000
Committee recommendation	21,000

The Committee has provided $21,000, the same as the budget estimate and the House allowance for operational expenses of the Franklin Delano Roosevelt Memorial Commission.

Pennsylvania Avenue Development Corporation

SALARIES AND EXPENSES

1985 appropriation	$2,272,000
1986 budget estimate	2,221,000
House allowance	2,316,000
Committee recommendation	2,329,000

The Committee recommends an appropriation of $2,329,000, an increase of $108,000 above the budget estimate and an increase of $13,000 above the House allowance.

The increase restores the proposed 5-percent pay reduction and provides an additional $20,000 to meet increased standard level user charges.

PUBLIC DEVELOPMENT

1985 appropriation	$4,410,000
1986 budget estimate	3,250,000
House allowance	3,250,000
Committee recommendation	3,250,000

The Committee recommends an appropriation of $3,250,000 for public development activities, the same as the budget estimate and the House allowance.

Federal Inspector for the Alaska Gas Pipeline

1985 appropriation	$1,401,000
1986 budget estimate	864,000
House allowance	(535,000)
Committee recommendation	(535,000)

The Committee recommends an appropriation of $535,000 in the Department of Energy, fossil energy appropriation, a decrease of $329,000 from the budget and the same as the House allowance. The administration has no objection to attaching the Federal Inspector to the Department of Energy and the Comittee concurs.

Holocaust Memorial Council

SALARIES AND EXPENSES

1985 appropriation	$1,990,000
1986 budget estimate	1,990,000
House allowance	2,119,000
Committee recommendation	2,125,000

The Committee recommends an appropriation of $2,125,000, an increase of $135,000 over the budget estimate and $6,000 above the House allowance.

The increase over the budget is to survey documents damaged in a National Archive's warehouse.

TITLE III—GENERAL PROVISIONS

The Committee has recommended inclusion of several general provisions in the bill including the following:

SEC. 301. Provides that contracts which provide consulting services are a matter of public record and available for public law, except where otherwise provided by law.

SEC. 302. Continues the prohibition on the export of timber harvested on National Forest Service lands.

SEC. 303. Provides a restriction on noncompetitive bidding in the Shawnee National Forest, IL.

SEC. 304. Provides that appropriations available in the bill shall not be used to produce literature or otherwise promote public support of a legislative proposal on which legislative action is not complete.

SEC. 305. Provides that appropriations made available in this bill will not remain available beyond the current fiscal year unless otherwise provided.

SEC. 306. Provides that appropriations made available in this bill cannot be used to provide a cook, chauffeur, or other personal servants.

SEC. 307. Provides for a continuation of the prohibition on the use of funds to process or issue leases for coal, oil, gas, oil shale, phosphate, potassium, sulfur, gilsonate, or geothermal resources on wilderness lands and Forest Service RARE II further planning and Bureau of Land Management wilderness study areas.

SEC. 308. Provides for a restriction on the issuance of oil, gas, or geothermal leases in certain areas within the Mount Baker-Snoqualime National Forest, State of Washington.

SEC. 309. Provides a restriction on departmental assessments unless approved by the Committees on Appropriations.

SEC. 310. Provides that employment funded by this bill will not be subject to personnel ceilings or other such restrictions.

SEC. 311. Provides authority for the Secretary of the Interior, Secretary of Agriculture, and the Secretary of the Smithsonian Institution to enter into contracts for detection and suppression of fires.

SEC. 312. Provides that the Department of the Interior and the Forest Service, when contracting for private air services, must use FAA certified aircraft unless the Secretary determines such aircraft are not available.

SEC. 313. Provides for a continued prohibition on the enforcement of steel shot regulations by the Department of the Interior in any State without such States' approval.

SEC. 314. Extends an exemption for certain utilities with respect to the Industrial Fuel Use Act of 1978.

SEC. 315. Extends the deadline established by section 8336(j)(3)(A) of title 5, United States Code.

SEC. 316. Provides certain restrictions on the use of funds for the designation, management, or enhancement of grizzly bear habitat on National Park System or National Forest System lands.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1986: Subcommittee on Interior and Related Agencies	NA	8,113	NA	[1]9,338
Projections of outlays associated with budget authority recommended in the bill:				
1986				[2]5,434
1987				2,105
1988				637
1989				368
1990 and future year				242
Financial assistance to State and local governments for 1986 in the bill		955		455

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.
NA: Not applicable.

LIMITATIONS AND LEGISLATIVE PROVISIONS

Compliance With Paragraph 7 of Rule XVI of the Standing Rules of the Senate

The Committee submits the following statement in compliance with paragraph 7 of rule XVI of the Standing Rules of the Senate, which requires the Committee to identify "each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The following limitations and legislative provisions, not heretofore carried in this exact form in connection with any appropriations bill, are recommended:

1. Language is included in the bill under the National Park Service earmarking funds for construction of the Boulder-Bullfrog Scenic Road and providing for use of appropriated funds for nonfederally owned roads.

2. Language is included in the bill under the National Park Service providing cash to liquidate contract authority for construction of the Cumberland Gap Tunnel and making the contract authority available until expended.

3. Language is included in the bill under the Bureau of Indian Affairs, operation of Indain programs, for land acquisition.

4. Language is included in the bill under the Bureau of Indian Affairs, construction, exempting the Secretary from certain requirements in order to expedite the construction of housing.

5. Language is included in the bill under the Forest Service, National Forest System, for acquisition of interest in lands.

6. Language is included in the bill under the Department of Energy, fossil energy research and development, providing for a transfer of certain prior-year appropriations and for MHD Program cost sharing.

7. Language is included in the bill under the Woodrow Wilson International Center for Scholars establishing an endowment fund.

Compliance With Paragraph 12, Rule XXVI of the Standing Rules of the Senate

Rule XXVI, paragraph 12 of the Standing Rules of the Senate states:

> Whenever a committee reports a bill or a joint resolution repealing or amending any statute or part thereof it shall make a report thereon and shall include in such report or in an accompanying document (to be prepared by the staff of such

committee) (a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee. This paragraph shall not apply to any such report in which it is stated that, in the opinion of the Committee it is necessary to dispense with these requirements of this subsection to expedite the business of the Senate.

The Committee recommends language under the Bureau of Indian Affairs, "Operation of Indian programs", to close the peripheral dormitory in Snowflake, AZ, contrary to the provisions of section 2(d)(1) of Public Law 99–89.

Sec. 2(d)(1)

(d) CLOSING, CONSOLIDATION, AND CURTAILMENT.—Section 1121(g) of the Act is amended—

(1) in paragraph (1), by striking out, "no school operated by the Bureau of Indians Affairs on January 1, 1984, may be closed or its program curtailed" and inserting in lieu thereof "no school or peripheral dormitory operated by the Bureau of Indian Affairs on or after the date of enactment of the Indian Education Technical Amendments Act of 1985 may be closed or consolidated or have its program substantially curtailed";

notwithstanding any other provision of law, within fourteen days of the date of enactment of this Act the Snowflake Dormitory in Arizona shall be closed and thereafter no funds available to the Bureau of Indian Affairs shall be available to operate an educational or boarding program at that location

The Committee recommends language in Bureau of Indian Affairs, "Construction" for funding a portion of the housing costs associated with the Navajo and Hopi Indian Relocation Act of 1974, as amended, through the Bureau of Indian Affairs rather than as authorized by section 15(d)(3) as follows:

(3) Should any head of household not make timely arrangements for relocation housing, or should any head of household elect and enter into an agreement to have the Commission construct or acquire a home for the household, the Commission may use the amounts payable with respect to such household under paragraph (2) of subsection (b) of this section and under subsection (a) of this section for the construction or acquisition (including enlargement or rehabilitation if necessary) of a home and related facilities for such household: *Provided,*

That, the Commission may combine the funds for any number of such households into one or more accounts from which the costs of such construction or acquisition may be paid on a project basis and the funds in such account or accounts shall remain available until expended: *Provided further,* That the title to each home constructed or acquired by the Commission pursuant to this paragraph shall be vested in the head of the household for which it was constructed or acquired upon occupancy by such household, but this shall not preclude such home being located on land held in trust by the United States.

: Provided, That such amount includes $65,000,000 for use by the Secretary to construct homes and related facilities for the Navajo and Hopi Indian Relocation Commission in lieu of construction by the Commission under section 15(d)(3) of the Act of December 25, 1974 (88 Stat. 1719; 25 U.S.C. 640(d)–14(d)(3)),

The Committee recommends a provision in Bureau of Indian Affairs, "Construction", which would exempt the Secretary of the Interior from compliance with section 102 of the Indian Self-Determination Act.

SEC. 102. The Secretary of the Interior is directed, upon the request of any Indian tribe, to enter into a contract or contracts with any tribal organization of any such Indian tribe to plan, conduct, and administer programs, or portions thereof, provided for in sections 452 to 457 of this title, any other program or portion thereof which the Secretary of the Interior is authorized to administer for the benefit of Indians under sections 13 and 52a of this title, and any Act subsequent thereto: *Provided, however,* That the Secretary may initially decline to enter into any contract requested by an Indian tribe if he finds that: (1) the service to be rendered to the Indian beneficiaries of the particular program or function to be contracted will not be satisfactory; (2) adequate protection of trust resources is not assured, or (3) the proposed project or function to be contracted for cannot be properly completed or maintained by the proposed contract: *Provided further,* That in arriving at his finding, the Secretary shall consider whether the tribe or tribal organization would be deficient in performance under the contract with respect to (A) equipment, (B) bookkeeping and accounting procedures, (C) substantive knowledge of the program to be contracted for, (D) community support for the contract, (E) adequately trained personnel, or (F) other necessary components of contract performance.

(1) the Secretary shall not be required to enter into contracts under section 102 of the Indian Self-Determination Act (88 Stat. 2206; 25 U.S.C. 450f) in carrying out this proviso,

The Committee recommends language under Bureau of Indian Affairs, "Construction", extending the Secretary's authority to grant contracts under section 106(a) of the Indian Self-Determination Act without regard to the status of the contractor.

SEC. 106a. Contracts with tribal organizations pursuant to sections 450f and 450g of this title shall be in accordance with all Federal contracting laws and regulations except that, in the discretion of the appropriate Secretary, such contracts may be negotiated without advertising and need not conform with the provisions of sections 270a to 270d of Title 40: *Provided*, That the appropriate Secretary may waive any provisions of such contracting laws or regulations which he determines are not appropriate for the purposes of the contract involved or inconsistent with the provisions of this Act.

(2) the Secretary's authority under section 106(a) of the Indian Self-Determination Act (88 Stat. 2210; 25 U.S.C. 450j(a)) shall apply for contracts for construction under this proviso without regard to the status of the contractors,

The Committee recommends language under Bureau of Indian Affairs, "Construction", exempting the Secretary of the Interior from the rulemaking requirements of the Administrative Procedures Act, title 5 United States Code 553:

(a) This section applies, according to the provisions thereof, except to the extent that there is involved—

(1) a military or foreign affairs function of the United States; or

(2) a matter relating to agency management or personnel or to public property, loans, grants, benefits, or contracts.

(b) General notice of proposed rule making shall be published in the Federal Register, unless persons subject thereto are named and either personally served or otherwise have actual notice thereof in accordance with law. The notice shall include—

(1) a statement of the time, place, and nature of public rule making proceedings;

(2) reference to the legal authority under which the rule is proposed; and

(3) either the terms or substance of the proposed rule or a description of the subjects and issues involved.

Except when notice or hearing is required by statute, this subsection does not apply—

(A) to interpretative rules, general statements of policy, or rules of agency organization, procedures, or practice; or

(B) when the agency for good cause finds (and incorporates the finding and a brief statement of reasons therefor in the rules issued) that notice and public procedure thereon are impracticable, unnecessary, or contrary to the public interest.

(c) After notice required by this section, the agency shall give interested persons an opportunity to participate in the

rule making through submission of written data, views, or arguments with or without opportunity for oral presentation. After consideration of the relevant matter presented, the agency shall incorporate in the rules adopted a concise general statement of their basis and purpose. When rules are required by statute to be made on the record after opportunity for an agency hearing, sections 556 and 557 of this title apply instead of this subsection.

(d) The required publication or service of a substantive rule shall be made not less than 30 days before its effective date, except—

(1) a substantive rule which grants or recognizes an exemption or relieves a restriction;

(2) interpretative rules and statements of policy; or

(3) as otherwise provided by the agency for good cause found and published with the rule.

(e) Each agency shall give an interested person the right to petition for the issuance, amendment, or repeal of a rule.

(3) the Secretary may carry out construction and lease approvals or executions under this proviso without regard to the Commission's regulations and under such administrative procedures as the Secretary may adopt without regard to the rulemaking requirements of any law, executive order, or regulation,

The Committee recommends language under Bureau of Indian Affairs, "Construction", exempting certain housing construction from the National Environmental Policy Act and the Act of June 27, 1960, with respect to archeological clearances.

42 United States Code 7609

(a) Environmental impact.—The Administrator shall review and comment in writing on the environmental impact of any matter relating to duties and responsibilities granted pursuant to this chapter or other provisions of the authority of the Administrator, contained in any (1) legislation proposed by any Federal department or agency, (2) newly authorized Federal projects for construction and any major Federal agency action (other than a project for construction) to which section 4332(2)(C) of this title applies, and (3) proposed regulations published by any department or agency of the Federal Government. Such written comment shall be made public at the conclusion of any such review.

16 United States Code 469

(a) Notification and request for preservation of data.—Whenever any Federal agency finds, or is notified, in writing, by an appropriate historical or archeological authority, that its activities in connection with any Federal construction project or federally licensed project, activity, or program may cause

irreparable loss or destruction of significant scientific, prehistorical, historical, or archeological data, such agency shall notify the Secretary, in writing, and shall provide the Secretary with appropriate information concerning the project, program, or activity. Such agency may request the Secretary to undertake the recovery, protection, and preservation of such data (including preliminary survey, or other investigation as needed, and analysis and publication of the reports resulting from such investigation), or it may, with funds appropriated for such project, program, or activity, undertake such activities. Copies of reports of any investigations made pursuant to this section shall be submitted to the Secretary, who shall make them available to the public for inspection and review.

(4) an action under this proviso is neither a major Federal action for the purposes of the National Environmental Policy Act of 1969, as amended, nor subject to the Act of June 27, 1960, as amended (74 Stat. 220; 16 U.S.C. 469 et seq.),

The Committee recommends language under the Bureau of Indian Affairs, "Construction", granting the Secretary of the Interior the right to approve applications for certain leases.

Title 25, United States Code 415

(a) Any restricted Indian lands, whether tribally or individually owned, may be leased by the Indian owners, with the approval of the Secretary of the Interior, for public, religious, educational, recreational, residential, or business purposes, including the development or utilization of natural resources in connection with operations under such leases, for grazing purposes, and for those farming purposes which require the making of a substantial investment in the improvement of the land for the production of specialized crops as determined by said Secretary.

after January 1, 1986, the Secretary may issue leases and rights-of-way for housing and related facilities to be constructed on the lands which are subject to section 11(h) of the Act of December 22, 1974, as amended (25 U.S.C. 640d–10(h)), and (6) after April 30, 1986, the Secretary may issue leases and rights-of-way on land held in trust for the Navajo Tribe to provide for housing and related facilities for those relocatees who had applied by November 30, 1985 to the tribe for leases on tribal trust land but whose applications had not been either granted or denied by April 30, 1986.

The Committee recommends a provision in Bureau of Indian Affairs "Revolving fund for loans", which would allow for a loan not otherwise authorized by section 102 of the Indian Financing Act of 1974, as amended.

SEC. 102. Loans may be made for any purpose which will promote the economic development of (a) the individual Indian borrower, including loans for educational purposes, and (b) the Indian organization and its members including loans by such organizations to other organizations and investments in other organizations regardless of whether they are organizations of Indians: *Provided,* That not more than 50 per centum of loan made to an organization shall be used by such organization for the purpose of making loans to or investments in non-Indian organizations.

: Provided, That notwithstanding section 102 of the Indian Financing Act of 1974, as amended (25 U.S.C. 1462) and regulations restricting the purposes for loans under that Act, the Secretary may make a loan under title I of that Act to the Zuni Pueblo for the acquisition in trust for the Pueblo of private lands in the area known as Zuni Heaven.

The Committee is recommending repeal of subsection (e) of section 303 of the Act of October 14, 1980, as amended by the Act of January 6, 1983, Public Law 97–424 (16 U.S.C. 1606) and is amending section (d) to provide that the Secretary of Agriculture can obligate reforestation trust fund money for certain activities.

[(d) During each of the fiscal years 1983, 1984, and 1985, the Secretary of Agriculture shall expend all amounts available in the trust fund (including any amounts not expended in previous fiscal years) for—

(1) reforestation and timber stand improvement as set forth in the congressional policy in section 3(d) of the Forest and Rangeland Renewable Resources Planning Act of 1974 (16 U.S.C. 1601(d)); and

(2) administrative costs of the Federal Government properly allocatable to the activities described in paragraph (1).

In no event may the Secretary expend less than $104,000,000 out of the trust fund in fiscal year 1983 for the purposes of this subsection.

(e) It is the intent of Congress that the Secretary shall expend all of the funds available in the trust fund in each fiscal year. Any such funds which are not expended in a given fiscal year shall remain available for expenditure without fiscal year limitation; except that any funds not expended prior to October 1, 1985, shall, no later than April 30, 1986; be distributed to the States for use in State forestry programs pursuant to the formula set forth in the Act of May 23, 1908 (16 U.S.C. 500, Public Law 136, Sixtieth Congress).]

: Provided further, That notwithstanding any other provision of law, subsection (e) of section 303 of the Act of October 14, 1980, as amended by the Act of January 6, 1983, Public Law

97–424 (16 U.S.C. 1606) is repealed and subsection (d) of section 303 of the Act of October 14, 1980, as amended by the Act of January 6, 1983, Public Law 97–424 (16 U.S.C. 1606), is amended to read as follows:

"(d) The Secretary of Agriculture is hereafter authorized to obligate such sums as are available in the trust fund (including any amounts not obligated in previous fiscal years) for—

(1) reforestation and timber stand improvement as specified in section (3)(d) of the Forest and Rangeland Renewable Resources Planning Act of 1974 (16 U.S.C. 1601 (d)); and

(2) properly allocable administrative costs of the Federal Government for the activities specified above."

The Committee is recommending repeal of the 10th undesignated paragraph under the heading "Department of Energy—Alternative fuels production" in the fiscal year 1980 Interior appropriations bill.

[Beginning six months after the date of enactment of this Act, and every six months thereafter, the Secretary if required to submit to the Congress a written report detailing the activities carried out pursuant to this appropriation.]

The reporting requirement established by the last paragraph under the heading "Department of Energy Alternative Fuels Production" in an Act making appropriations for the Department of the Interior and Related Agencies for the fiscal year ending September 30, 1980 (42 U.S.C. 5915 note; Public Law 96–126), is hereby rescinded.

The Committee recommends language in section 314 which extends a 1982 proviso that reduces the regulatory burden that small electric utilities in Alaska must shoulder when they apply for reliability-of-service exemptions under section 212(f) of the Powerplant and Industrial Fuel Use Act of 1978.

SEC. 317. In the case of any new electric power plant located in Alaska for which a petition is accepted after the date of enactment of this Act, [but before December 31, 1985,] pursuant to section 212(f) of the Powerplant and Industrial Fuel Use Act of 1978, to use natural gas (as that term is defined in such Act), as a primary energy source in such power plant, the petitioner shall be deemed to have made the demonstrations required by clauses (1) and (2) of such section and such exemption, subject to the other applicable provisions of such Act, shall be granted by the Secretary of Energy. Nothing in this section shall apply to any new electric power plant using natural gas produced from the Prudhoe Bay Unit of Alaska.

The Committee recommends language in section 315 extending the deadline for certain nonpreference employees of the Indian Health Service and Bureau of Indian Affairs.

Title 5, 8336(j).—(3)(A) The provision of paragraph (1) of this subsection shall not apply with respect to any separation of any employee which occurs after the date **[5]** *10* years after—

ADDITIONAL VIEWS OF SENATORS MARK O. HATFIELD AND JAMES A. McCLURE

The Committee on Appropriations has reported to the Senate for its consideration 7 of the 13 annual appropriation bills. Two of these measures, the Energy and Water Development and the Legislative Branch appropriation bills have been passed by the Senate at levels well below the budget authority assumptions and generally consistent with the outlay assumptions of the Senate Budget Committee. The other five bills reported to the Senate, in the aggregate, are well within the budget authority assumptions but are scored as exceeding the fiscal year 1986 target for outlays.

In the instance of the Interior and Related Agencies appropriation bill, Committee action is $100,000,000 below the budget authority assumptions of the Budget Committee but appears to be as much as $600,000,000 above the outlay target.

The principal outlay inconsistency between resolution assumptions and Congressional Budget Office scoring of this bill relates to estimates associated with prior fiscal year action. The resolution does not provide for $400,000,000 in fiscal year 1986 outlays now estimated by CBO as resulting from budget authority appropriated in prior years. We do not believe the Committee should be held to scorekeeping inadequacies of the budget resolution that are subsequently unearthed by CBO estimates.

A good example of these inconsistencies relates to oil acquisition for the strategic petroleum reserve. In the 1984 Supplemental Appropriations Act, Congress provided $2,049,000,000 for oil acquisition during fiscal year 1985. At the time this was an off-budget item, as a result of legislative action, and was not scored against the Interior Subcommittee. During fiscal year 1985, the administration proposed to defer $827,000,000 of these funds. In the Fiscal Year 1985 Supplemental Appropriations Act, Congress overturned $290,000,000 of this proposed $827,000,000 deferral to be used for oil acquisition in fiscal year 1986. The budget resolution, however, specified that SPR oil acquisition has been moved on budget without supporting legislative action, and has scored $290,000,000 in outlays against the Interior Subcommittee for fiscal year 1986 based upon the 1984 appropriation.

Since it would take specific action by Congress to move SPR oil acquisition back on budget, it is unclear how the Budget Committee can do so arbitrarily. Until the proper authorizing Committee moves this legislation and Congress adopts it, SPR acquisition remains an off-budget item and should be scored that way.

In terms of administrative savings, the President's request incorporates, on an item-by-item basis, reductions in overhead costs of the Government. The Committee recommendation reflects these savings.

The President's original budget request reflected a 5-percent reduction in civilian personnel pay levels. On July 26 the administration submitted a comprehensive budget amendment (House Document 99–89) restoring the 5 percent. For this measure, the pay restoration added almost $100,000,000 to the administration's original request. The Committee carefully reviewed this budget amendment and provided the requested additional funds only where necessary.

The Committee has recommended to the Senate for its consideration measures that provide constrained funding levels for programs within its jurisdiction while meeting congressional budget priorities, administration priorities, and the priorities of individual members. We believe that the Interior and Related Agencies appropriation bill of fiscal year 1986 meets that test.

If the Committee recommendation of $8,100,000,000 for fiscal year 1986 is measured against congressional action on this bill in fiscal year 1985 using fiscal year 1986 scorekeeping methods, the recommendation represents a funding level that is $2,300,000,000, or 22 percent, below the fiscal year 1985 level.

These reductions in budget authority represent severe budget constraint. They will result in substantial deficit reduction, if not in fiscal year 1986 then in fiscal year 1987 and future years.

MARK O. HATFIELD.
JAMES A. MCCLURE.

ADDITIONAL VIEWS OF SENATOR PETE V. DOMENICI

The Senate Appropriations Committee has just completed markup of the 7th of the 13 regular appropriation bills and a fiscal year 1986 continuing resolution to allow the Federal Government to be funded in an orderly fashion as the Congress works to complete action on the individual bills. I am deeply concerned that the scoring of the appropriation bills considered to date shows that the Congress is retreating from the deficit reduction goals reflected in the first budget resolution that was enacted with broad bipartisan support.

I must first point out that this scoring is done against the Senate Budget Committee assumptions for Appropriation subcommittee crosswalk allocations because the full Appropriations Committee has not formally agreed to 302(b) subcommittee allocations. I believe that the Senate must have some benchmark to measure its actions against the budget resolution totals, and it must, therefore, use these assumptions in the absence of an Appropriations Committee allocation. The Budget Committee scoring takes into account possible later funding requirements, and adjustments to hold mandatory items beyond the Appropriations Committee's control to the levels in the budget resolution. This provides a full and fair measure for each subcommittee.

The Appropriations subcommittees are working diligently to hold their fiscal year 1986 bills within the budget authority levels assumed in the first budget resolution, and I commend them for their efforts. However, it appears from Committee action to date that the overall outlay allocation could well be exceeded, and outlays are after all what determines the deficit.

In the case of the Interior Subcommittee, the chairman has held down budget authority below the subcommittee's original recommendation and much closer to the budget resolution assumptions, but the subcommittee still exceeds the outlay allocation by about $600,000,000.

There are several reasons for the outlay overage. Committee decisions to accelerate the rate of construction in some programs, or to provide budget authority in excess of the freeze level in the budget resolution will increase outlays above the budget resolution assumptions by some $200,000,000. It also appears that the Committee has not addressed the budget resolution assumptions for a 10-percent reduction in the administrative costs of executive branch agencies nor the 4-percent work force reductions, which have been allocated to the subcommittees; failure to achieve these savings adds as much as $200,000,000 in budget authority and outlays to the Interior Subcommittee's bill. Action to fund new programs, such as the Clean Coal Technology Program, that was not

assumed in the budget resolution also contribute to the outlay overage. While first-year outlays are not significant, the Committee's action to fund this program in advance locks the Congress into increasing appropriations over the next 3 years when Congress is trying to combat $200,000,000,000 deficits.

The Interior Subcommittee, of course, is not required to follow the detailed assumptions of the Budget Committee in the budget resolution. But the full Appropriations Committee is charged with the task of living within both its budget authority and outlay allocations, and this subcommittee has not met the outlay test.

PETE V. DOMENICI.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
TITLE I - DEPARTMENT OF THE INTERIOR										
BUREAU OF LAND MANAGEMENT										
Management of Lands and Resources										
Onshore Energy and Minerals Management										
Energy Resources										
Coal Leasing	17,400	24,414	17,947	20,259	18,432	19,455	19,049	19,455	---	+406
Oil & Gas Leasing	7,475	14,444	17,859	28,666	42,363	45,414	43,396	45,414	---	+2,018
Geothermal leasing	1,490	2,091	2,305	2,760	3,227	2,775	2,705	2,775	---	+70
Oil Shale and Tar Sands leasing	420	4,452	3,675	4,118	2,367	2,331	2,054	2,331	---	+277
Subtotal, Energy onshore	26,775	45,401	41,786	55,803	66,329	69,975	67,204	69,975	---	+2,771
Non-Energy Minerals										
Mineral Material Sales	1,585	1,884	1,818	2,072	2,327	2,197	2,125	2,197	---	+72
Mining Law Administration	3,274	4,244	6,365	6,539	7,919	8,200	7,933	8,200	---	+267
Mineral Leasing	1,366	1,497	1,588	3,324	4,141	4,233	4,118	4,233	---	+115
Uranium operations	---	---	---	---	617	625	617	625	---	+8
Subtotal, Non-Energy Minerals	6,225	7,625	9,771	11,955	15,004	15,255	14,793	15,255	---	+462
Subtotal, Energy and Minerals Management	33,000	53,026	51,557	67,758	81,333	85,230	81,997	85,230	---	+3,233

Lands and Realty Management										
Realty Operations										
Rights-of-way (Energy Realty)	8,771	5,894	5,712	7,316	7,800	6,273	4,958	7,823	+1,550	+2,865
Lower 48 lands program (Non-energy realty)	13,819	19,617	21,304	13,337	16,828	16,800	17,333	16,800	—	-533
Alaska Lands program	—	—	—	11,900	13,172	12,479	12,083	13,479	+1,000	+1,396
Subtotal, Realty operations	22,590	25,511	27,016	32,553	37,800	35,552	34,374	38,102	+2,550	+3,728
Withdrawal Processing and Review	1,993	2,731	4,088	4,079	4,034	3,767	3,637	4,115	+348	+478
Subtotal, Lands and Realty Management	24,583	28,242	31,104	36,632	41,834	39,319	38,011	42,217	+2,898	+4,206
Renewable Resources Management										
Forest Management										
Public Domain	5,672	6,601	6,100	4,770	6,710	6,455	6,291	6,855	+400	+564
Western Oregon	1,141	792	2,163	936	920	—	920	920	+920	—
Subtotal, Forest Management	6,813	7,393	8,263	5,706	7,630	6,455	7,211	7,775	+1,320	+564
Range Management										
Wild Horse & Burro Management	4,582	5,704	5,418	4,876	17,239	6,167	7,443	21,814	+15,647	+14,371
Grazing Management	28,663	36,110	36,138	34,754	31,593	29,980	29,143	32,662	+2,682	+3,519
Subtotal, Range Management	33,245	41,814	41,556	39,630	48,832	36,147	36,586	54,476	+18,329	+17,890
Soil, Water, & Air Management	13,816	18,037	17,042	16,946	16,544	13,959	14,390	16,490	+2,531	+2,100
Wildlife Habitat Management	12,554	16,017	14,918	15,150	15,783	13,801	15,235	16,451	+2,650	+1,216
Recreation Management										
Cultural Resources Management	2,192	3,402	4,510	4,566	5,083	5,078	5,930	5,078	—	-852
Wilderness Management	7,677	10,317	13,970	12,180	6,519	6,574	6,963	6,574	—	-389
Recreation Resources Management	6,101	6,011	5,688	6,489	6,750	7,198	7,175	7,198	—	+23
Subtotal, Recreation Management	15,970	19,730	24,168	23,235	18,352	18,850	20,068	18,850	—	-1,218

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Fire Management	6,797	7,519	7,231	9,334	7,340	8,877	8,710	8,877	---	+167
Subtotal, Renewable Resources Management	89,195	110,510	113,178	110,001	114,481	98,089	102,200	122,919	+24,830	+20,719
Planning and Data Management										
Planning	9,665	12,289	8,661	8,704	9,282	9,510	9,239	9,510	---	+271
Data Management	12,103	15,767	12,012	12,932	13,463	13,428	13,182	14,128	+700	+946
Subtotal, Planning and Data Management	21,768	28,056	20,673	21,636	22,745	22,938	22,421	23,638	+700	+1,217
Cadastral Survey										
Alaska	9,135	9,291	9,606	9,992	13,630	11,674	11,504	15,174	+3,500	+3,670
Other States	9,319	9,902	10,031	11,602	11,195	10,542	11,391	10,542	---	-849
Subtotal, Cadastral Survey	18,454	19,193	19,637	21,594	24,825	22,216	22,895	25,716	+3,500	+2,821
Fire control										
Firefighting & Presuppression	49,150	49,150	57,437	40,310	118,513	3,513	3,513	3,513	---	---
Rehabilitation	600	600	2,123	2,600	588	588	588	588	---	---
Subtotal, Firefighting and Rehabilitation	49,750	49,750	59,560	42,910	119,101	4,101	4,101	4,101	---	---
Technical Services										
Resource Protection	695	1,033	1,553	2,022	2,328	3,340	3,306	3,340	---	+34

Maintenance and engineering service										
Buildings	2,596	2,631	2,782	3,291	3,100	3,442	3,378	3,942	+500	+564
Recreation	3,345	3,599	3,298	3,644	4,049	3,621	4,043	4,121	+500	+78
Transportation	2,337	2,350	2,568	3,007	3,454	3,504	3,442	4,004	+500	+562
Engineering services	2,503	2,306	936	989	1,138	1,167	1,138	1,167	—	+29
Subtotal, Maintenance and engineering services	10,781	11,086	9,584	10,931	11,741	11,734	12,001	13,234	+1,500	+1,233
Subtotal, Technical Services	11,476	12,119	11,137	12,953	14,069	15,074	15,307	16,574	+1,500	+1,267
General Administration										
Executive and managerial direction	8,879	8,800	5,210	5,781	5,785	5,601	5,482	5,601	—	+119
Equal employment opportunity	2,714	—	2,100	1,991	2,089	2,076	1,987	2,076	—	+89
Administrative services support	26,446	25,404	35,889	33,265	33,262	32,087	31,074	32,087	—	+1,013
Bureauwide fixed costs	31,830	36,820	33,981	34,828	41,945	44,527	44,527	43,839	-688	-688
BLM/Forest Service Adjustment Costs	—	—	—	—	—	1,820	—	—	-1,820	—
Subtotal, General Administration	69,869	71,024	77,180	75,865	83,081	86,111	83,070	83,603	-2,508	+533
Rescission	—	—	—	—	-2,900	—	—	—	—	—
Pay supplemental	—	—	—	—	2,000	—	—	—	—	—
Pay restoration	—	—	—	—	—	—	8,354	—	—	-8,354
Total, Management of Lands and Resources	318,095	371,920	384,026	389,349	500,569	373,078	378,556	403,998	+30,920	+25,442
Construction and Access										
Access	2,123	1,802	1,733	1,525	2,028	1,203	1,203	1,403	+200	+200
Payments in Lieu of Taxes										
Payments to Local Governments	108,000	103,000	95,520	96,320	102,900	105,000	102,900	105,000	—	+2,100

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or −)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Payments in Lieu of Taxes										
Payments to Local Governments	108,000	103,000	95,520	96,320	102,900	105,000	102,900	105,000	---	+2,100
Land Acquisition										
Bureau of Land Management										
Acquisitions	---	1,495	3,417	161	2,401	---	2,500	---	---	-2,500
Acquisition Management	---	307	295	150	294	---	300	---	---	-300
Total	---	1,802	3,712	311	2,695	---	2,800	---	---	-2,800
Oregon & California Grant Lands										
Construction and Acquisition	6,876	6,104	2,354	1,104	514	(531)	1,238	531	+531	-707
Maintenance	6,269	5,032	6,221	5,105	4,005	(3,334)	3,919	4,005	+4,005	+86
Renewable Resource Management	29,720	31,431	41,590	50,952	49,510	(46,698)	60,233	49,510	+49,510	-10,723
Planning and Data Management	822	794	556	459	260	(397)	750	397	+397	-353
Rescission	---	---	---	---	-350	---	---	---	---	---
Total, Oregon & California Grant Lands	43,687	43,361	50,721	57,620	53,939	---	66,140	54,443	+54,443	-11,697
Special Acquisition of Lands and Minerals										
Cranberry wilderness area	---	---	---	---	14,700	---	---	---	---	---

Range Improvement Fund										
Improvement to Public Lands	9,620	11,107	11,601	9,390	7,840	8,000	7,407	8,000	---	+593
Farm Tenant Act Lands	1,000	1,335	950	1,209	1,372	1,400	1,400	1,400	---	---
Administrative expenses	---	675	675	600	588	600	600	600	---	---
Total, Range Improvements	10,620	13,117	13,226	11,199	9,800	10,000	9,407	10,000	---	+593
Service Charges, Deposits, and Forfeitures										
Rights-of-way Processing	5,518	7,135	4,807	3,016	1,700	3,550	3,550	1,700	-1,850	-1,850
Adopt-a-horse program	444	414	320	486	870	870	870	870	---	---
Repair of Damaged Lands	140	747	1,200	1,808	1,350	1,150	1,150	1,350	+200	+200
Cost recoverable realty cases	---	---	14	47	150	350	350	150	-200	-200
Total, Service Charges, Deposits, and Forfeitures	6,102	8,296	6,341	5,357	4,070	5,920	5,920	4,070	-1,850	-1,850
Miscellaneous Trust Funds										
Base Program	100	100	-19	100	98	100	100	100	---	---
Working Capital Fund										
Rescission	---	---	---	---	-2,951	---	---	---	---	---
Total, Bureau of Land Management	488,727	543,398	555,260	561,781	687,848	495,301	567,026	579,014	+83,713	+11,988
U.S. FISH AND WILDLIFE SERVICE										
Resource Management										
Habitat Resources										
Field Operations	17,742	20,827	17,714	17,043	23,767	21,770	21,881	22,450	+680	+569
National Wetlands Inventory	2,120	2,425	2,487	3,638	5,393	5,388	5,338	5,388	---	+50
Research and Development	16,009	16,265	13,350	13,045	15,409	15,570	15,201	15,570	---	+369

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Cooperative units	4,216	4,249	4,616	4,609	4,679	4,693	4,624	4,693	---	+69
Subtotal	40,087	43,766	38,367	38,335	49,248	47,421	47,044	48,101	+680	+1,057
Wildlife Resources										
Refuge operations and maintenance	52,488	56,990	64,793	85,921	100,741	101,198	101,301	110,131	+8,933	+8,830
Law enforcement and protection	8,164	8,674	9,150	9,253	10,045	10,064	9,831	10,064	---	+233
Payment of rewards	---	---	---	---	---	---	---	---	---	---
Population management	18,608	19,860	10,896	18,052	22,527	22,693	22,745	7,281	-15,412	-15,464
Research and Development	11,666	13,114	17,752	12,038	12,291	13,505	14,333	9,217	-4,288	-5,116
Alaska subsistance	---	---	---	---	980	980	980	980	---	---
Subtotal	90,926	98,638	102,591	125,264	146,584	148,440	149,190	137,673	-10,767	-11,517
Fishery Resources										
Hatcheries operations and maintenance	18,222	20,348	22,983	32,220	24,532	24,532	25,719	27,532	+3,000	+1,813
Lower Snake River Compensation Fund	---	---	---	---	4,499	5,665	5,649	5,665	---	+16
Refuge operations and maintenance	300	850	1,151	1,590	2,173	2,177	2,146	2,427	+250	+281
Law enforcement and protection	149	157	225	225	2,143	2,166	2,115	2,166	---	+51
Population management	3,326	4,461	2,399	1,567	1,723	1,762	1,691	2,162	+400	+471
Research and Development	10,391	10,558	10,504	11,031	11,119	11,230	11,776	11,730	+500	-46
Subtotal	32,388	36,374	37,262	46,633	46,189	47,532	49,096	51,682	+4,150	+2,586
Endangered Species										
Listing	2,486	4,101	1,987	2,012	2,967	2,994	3,424	2,994	---	-430

Law enforcement and protection	4,757	5,470	5,672	5,707	7,363	7,500	8,441	7,700	+200	-741
Consultation	2,561	2,578	2,459	2,466	2,593	2,630	2,552	2,630	---	+78
Recovery	4,091	4,629	5,217	4,962	5,985	5,966	6,419	7,336	+1,370	+917
Research and Development	1,292	2,084	2,434	2,942	4,237	4,322	4,252	4,682	+360	+430
Cooperation with states	4,900	3,920	---	2,000	3,920	3,920	5,000	3,920	---	-1,080
Subtotal	20,087	22,782	17,769	20,089	27,065	27,332	30,088	29,262	+1,930	-826
General Administration										
Executive Direction	6,497	6,697	6,656	6,636	7,214	7,350	7,180	7,350	---	+170
Administrative services	11,486	12,835	12,025	10,689	11,762	10,313	9,869	11,313	+1,000	+1,444
Related support services	9,878	12,338	12,052	11,041	18,276	16,941	16,941	16,941	---	---
Rescission	---	---	---	---	-1,900	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	6,594	---	---	-6,594
Unemployment compensation	---	---	---	---	---	---	1,200	1,200	+1,200	---
Subtotal	27,861	31,870	30,733	28,366	35,352	34,604	41,784	36,804	+2,200	-4,980
Pay Supplemental	---	---	---	4,030	4,000	---	---	---	---	---
Total, Resource Management 1/2/	211,349	233,430	226,722	262,717	308,438	305,329	317,202	303,522	-1,807	-13,680
Construction and Anadromous Fish										
Construction and rehabilitation										
Refuges	43,024	25,498	8,903	7,982	14,181	1,359	1,359	6,656	+5,297	+5,297
Hatcheries	5,303	2,939	503	3,498	167	1,156	11,752	1,156	---	-10,596
Fishery Research facilities	5,718	3,460	655	5,049	1,421	---	---	123	+123	+123
Dam safety	---	---	622	636	3,532	2,029	2,029	2,029	---	---
Wildlife research facility	---	---	---	---	---	75	75	75	---	---
Anadromous fish grants	4,712	3,500	---	3,500	4,018	---	2,000	4,000	+4,000	+2,000
Capital development & maintenance management	---	---	---	---	980	994	994	994	---	---
Rescission	---	---	---	---	-40	---	---	---	---	---
Total, Construction and Anadromous Fish	58,757	35,397	10,683	20,665	24,259	5,613	18,209	15,033	+9,420	-3,176

1/ FY83 includes $3,300,000 for YCC.
2/ FY83 includes $20,000,000 from Jobs Bill.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Migratory Bird Conservation Account										
Advance Appropriation	15,000	1,250	1,200	2,000	21,266	---	10,000	20,000	+20,000	+10,000
Land Acquisition and State Assistance										
Fish and Wildlife Service:										
Acquisitions - Federal refuge lands	---	8,164	15,494	34,200	62,748	---	44,470	30,570	+30,570	-13,900
Acquisition Management	---	1,139	997	1,000	1,470	1,500	1,500	2,000	+500	+500
Acquisitions - Federal refuge wetlands	---	---	---	---	---	---	---	---	---	---
State grants - wetlands	---	---	---	---	---	---	---	---	---	---
Total, Land Acquisition and State Assistance	---	9,303	16,491	35,200	64,218	1,500	45,970	32,570	+31,070	-13,400
National Wildlife Refuge Fund										
Payments in Lieu of Taxes	1,950	8,500	5,760	5,760	5,645	5,645	5,645	5,645	---	---
Sport Fish Restoration Account										
Payments to States	---	---	---	---	---	41,389	---	---	-41,389	---
Administration	---	---	---	---	---	2,611	---	---	-2,611	---
Total, Sport Fish Restoration Account	---	---	---	---	---	44,000	---	---	-44,000	---

Total, Fish and Wildlife Service	287,056	287,980	260,856	326,342	423,826	362,087	397,026	376,770	+14,683	-20,256
NATIONAL PARK SERVICE										
Operation of the National Park System										
Park Management										
Management of park areas	61,019	70,615	62,173	59,410	62,470	61,427	60,073	61,175	-252	+1,102
Concessions management	2,093	2,619	2,459	2,736	3,489	3,569	3,478	3,569	---	+91
Interpretation and Visitor Services	44,334	58,142	58,428	62,887	63,625	65,252	63,338	65,252	---	+1,914
Visitor protection and safety	56,189	61,338	59,839	70,117	78,717	81,510	79,034	81,510	---	+2,476
Maintenance	159,166	192,078	211,827	250,059	235,064	218,223	235,587	236,247	+18,024	+660
Resources management	48,538	52,729	75,460	90,225	95,712	94,056	94,440	94,980	+924	+540
Information publications	2,950	3,155	2,832	3,026	2,886	2,909	2,885	2,909	---	+24
International Park Affairs	---	563	477	628	518	406	515	765	+359	+250
Volunteers-in-parks	240	240	250	479	490	490	490	490	---	---
Subtotal	374,529	441,479	473,745	539,567	542,971	527,842	539,840	546,897	+19,055	+7,057
Forest Fire Suppression and Rehabilitation	2,288	2,000	3,352	1,200	5,076	1,176	1,176	1,176	---	---
Park Recreation and Wilderness Planning										
Water resources	624	992	1,451	1,566	1,908	1,921	1,907	1,921	---	+14
General management plans	2,877	3,782	2,213	2,221	2,358	2,346	2,282	2,346	---	+64
Subtotal	3,501	4,774	3,664	3,787	4,266	4,267	4,189	4,267	---	+78
Statutory or Contractual Aid for Other Activities										
Roosevelt Campobello International Park Commission	319	341	357	394	410	410	410	410	---	---
Ice Age National Scientific Reserve	405	440	564	588	576	576	576	576	---	---
Lowell Historic Preservation Canal Commission	399	405	384	425	526	540	525	540	---	+15
Folger Theater	300	300	288	360	343	343	350	---	-343	-350
Corcoran Gallery	300	300	288	300	343	343	350	---	-343	-350
Mary McLeod Bethune NHS	---	---	---	---	98	---	100	100	+100	---
Phillips Gallery	---	---	---	---	343	---	350	---	---	-350
Arena Stage	---	---	---	---	343	---	350	---	---	-350
National Building Museum	---	---	---	---	343	---	350	---	---	-350

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
National Capital Children's Museum	---	---	---	---	343	---	350	---	---	-350
Martin Luther King, Jr. NHS	---	---	---	---	198	98	200	200	+102	---
Bishop Museum - South Point Complex	---	---	---	---	---	---	---	---	---	---
William McKinley Tomb	---	---	---	---	---	---	450	---	---	-450
Fisk University Jubilee Hall	---	---	---	---	---	---	169	169	+169	---
Subtotal	1,723	1,786	1,881	2,007	3,866	2,310	4,530	1,995	-315	-2,535
General administration										
Central office	---	---	4,710	6,685	6,426	5,855	5,695	5,855	---	+160
Regional office	---	---	13,333	15,837	16,389	15,084	14,443	15,084	---	+641
Automatic data processing	---	---	3,296	4,317	4,789	4,856	4,780	4,856	---	+76
Employee compensation payment	---	---	---	2,849	9,431	4,371	4,371	4,371	---	---
Service wide administrative support	---	---	4,072	5,139	6,601	6,601	6,601	6,601	---	---
General services	---	---	---	400	392	392	392	392	---	---
GSA space rental	---	---	---	10,266	11,101	11,767	11,767	11,767	---	---
Executive direction	6,195	6,245	5,995	6,369	6,448	6,583	6,430	6,583	---	+153
Unemployment compensation for federal employees	---	---	---	3,000	2,940	7,940	7,940	7,940	---	---
Public Affairs	---	---	---	---	1,722	1,764	1,719	1,764	---	+45
Subtotal, General Administration	6,195	6,245	31,406	55,062	66,239	65,213	64,138	65,213	---	+1,075
Rescission	---	---	---	---	-4,300	---	---	---	---	---
Pay supplemental	---	---	---	---	8,700	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	15,123	---	---	-15,123
Total, Operation of the National Park System	388,236	456,284	514,048	601,623	626,818	600,808	628,996	619,548	+18,740	-9,448

National Recreation and Preservation										
Recreation Programs	---	6,462	2,552	1,335	625	231	625	463	+232	-162
Natural Programs	---	2,756	1,110	1,591	1,712	541	1,980	1,563	+1,022	-417
National Register	---	---	---	4,510	6,667	6,885	6,667	6,885	---	+218
Environmental and Compliance Review	---	624	578	383	392	402	392	402	---	+10
Grant administration	---	---	2,304	2,003	1,715	1,488	1,515	1,515	+27	---
Pay restoration	---	---	---	---	---	---	288	---	---	-288
Total, National Recreation and Preservation	---	9,842	6,544	9,822	11,111	9,547	11,467	10,828	+1,281	-639
Urban Park and Recreation Fund										
Grants to Cities	---	700	7,680	40,000	---	---	---	---	---	---
Historic Preservation Fund										
Grants-in-aid	---	24,460	21,024	46,500	21,070	---	20,000	21,070	+21,070	+1,070
National Trust for Historic Preservation	---	---	4,416	4,500	4,410	---	4,410	4,410	+4,410	---
Total, Historic Preservation Fund	---	24,460	25,440	51,000	25,480	---	24,410	25,480	+25,480	+1,070
Visitor Facilities Fund										
Visitor facilities fund	---	---	---	---	5,880	8,500	7,070	---	-8,500	-7,070
Construction										
Buildings and Utilities										
Advance Planning	---	5,000	4,800	5,000	5,390	3,500	5,400	3,500	---	-1,900
Emergency and Unscheduled (Lump Sum) Projects	---	3,000	2,880	3,000	2,940	3,000	3,000	3,000	---	---
Project Planning	---	6,937	8,666	8,214	8,954	5,500	9,000	6,838	+1,338	-2,162
Line Item Construction Projects	74,304	28,430	79,506	143,882	94,157	37,456	86,669	72,882	+35,426	-13,787
Use of deferred funds	---	---	---	---	---	---	---	---	---	---
Rescission	---	---	---	---	-397	---	---	---	---	---
Total, Construction	74,304	43,367	95,852	160,096	111,044	49,456	104,069	86,220	+36,764	-17,849

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Federal Highway Administration										
Federal-aid highways (liquidation of contract authorization) (trust fund)	---	---	---	---	(27,440)	---	(10,300)	(10,300)	(+10,300)	---
Land Acquisition and State Assistance										
Assistance to States										
Matching grants	---	173,745	---	110,619	71,853	---	48,350	48,350	+48,350	---
Administrative expenses	---	6,566	4,381	4,381	1,647	1,275	1,650	1,650	+375	---
National Park Service										
Acquisitions	---	107,282	115,040	109,005	90,757	5,000	60,762	20,400	+15,400	-40,362
Acquisition management	---	1,000	8,160	7,500	6,919	5,000	5,000	5,000	---	---
Pinelands National Reserve	---	---	5,881	5,000	---	---	---	---	---	---
Recission of contract authority	---	---	---	---	-30,000	---	---	---	---	---
Rescission	---	---	---	---	-52	---	---	---	---	---
Total, Land acquisition and state assistance	---	288,593	133,462	236,505	141,124	11,275	115,762	75,400	+64,125	-40,362
John F. Kennedy Center for the Performing Arts										
Base program	4,333	4,752	4,212	4,336	4,529	4,600	4,529	4,800	+200	+271

Affairs Prosram										
Illinois and Michisan Canal National Heritase Corridor										
Base prosram	---	---	---	---	245	---	250	250	+250	---
Jefferson National Expansion Memorial Commission										
Base prosram	---	---	---	---	73	---	75	---	---	-75
Total, National Park Service	466,873	827,998	787,238	1,103,382	926,304	684,186	896,628	822,526	+138,340	-74,102
GEOLOGICAL SURVEY										
Surveys, Investisations, and Research										
National Mappins, Seosraphy and Surveys										
Primary mappins and revision	32,312	34,378	33,512	---	37,595	37,863	36,619	37,863	---	+1,244
Advance Cartosraphic Systems	6,029	6,010	3,976	3,854	4,700	7,451	7,450	7,451	---	+1
Disital cartosraphy	2,027	2,010	3,873	3,970	11,101	13,530	13,260	13,530	---	+270
Receipts for printins and distribution	---	---	---	---	8,820	---	9,500	9,500	+9,500	---
Small intersediate and special mappins	15,053	15,596	15,200	14,367	16,230	14,116	14,692	14,116	---	-576
Earth resources observation systes	11,775	12,295	11,904	9,563	9,537	9,425	9,315	9,425	---	+110
Cartosraphic and seosraphic Inforsation	3,058	3,356	3,756	3,829	3,517	3,543	3,422	3,543	---	+121
Side lookins airborne radar	---	---	---	3,000	1,960	---	2,000	4,000	+4,000	+2,000
Subtotal	70,254	73,645	72,221	38,583	93,460	85,928	96,258	99,428	+13,500	+3,170
Geolosic and Mineral Resource Surveys and Mappins										
Earthquake hazards reduction	32,042	32,934	32,652	34,952	36,254	35,092	35,603	37,592	+2,500	+1,989
Volcano Hazards	4,387	12,656	9,578	10,840	11,395	10,682	10,562	10,682	---	+120
Landslide and construction hazards	2,044	1,833	2,741	2,729	3,069	2,049	3,000	3,000	+951	---
Geolosic fraswork	11,690	12,482	13,086	13,735	17,109	19,089	19,190	19,589	+500	+399
Seomasnetism	2,109	2,183	2,114	2,115	2,173	2,159	2,124	2,159	---	+35
Climate chanse	1,010	1,037	1,004	995	1,004	994	984	994	---	+10
Mineral resource surveys	34,347	37,704	38,749	41,072	45,416	46,259	45,351	48,659	+2,400	+3,308
Enersy seolosic surveys	35,689	37,188	37,582	34,176	30,024	27,494	28,177	27,494	---	-683

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Offshore geologic surveys	20,159	21,617	20,953	15,486	21,129	25,089	25,772	28,089	+3,000	+2,317
Subtotal	143,477	159,634	158,459	156,100	167,873	168,907	170,763	178,258	+9,351	+7,495
Water Resources Investigations										
Federal program	53,186	54,054	47,357	55,144	63,023	72,759	71,163	74,109	+1,350	+2,946
Water resources research institutes	---	---	---	---	8,820	7,664	7,654	15,270	+7,606	+7,616
Federal-State program	40,604	42,756	44,220	45,782	51,025	52,324	50,717	52,324	---	+1,607
Energy hydrology	19,658	22,652	15,341	15,113	8,756	---	---	---	---	---
National water quality assessment	---	---	---	---	---	---	5,000	---	---	-5,000
Pay restoration	---	---	---	---	---	---	8,678	---	---	-8,678
Subtotal	113,448	119,462	106,918	116,039	131,624	132,747	143,212	141,703	+8,956	-1,509
General Administration	3,776	3,896	3,309	14,931	15,089	13,503	13,149	13,503	---	+354
Facilities	12,327	11,909	10,074	9,022	13,024	14,263	14,216	14,263	---	+47
Rescission	---	---	---	---	-1,269	---	---	---	---	---
Map sales receipts	---	---	---	---	-9,000	---	-9,500	-9,500	-9,500	---
Use of deferred funds	---	---	---	---	---	---	---	---	---	---
Pay supplemental	---	---	---	---	4,464	---	---	---	---	---
Total, Surveys, Investigations & Research	343,282	368,546	350,981	334,675	415,265	415,348	428,098	437,655	+22,307	+9,557
Total, Geological Survey	343,282	368,546	350,981	334,675	415,265	415,348	428,098	437,655	+22,307	+9,557

MINERALS MANAGEMENT SERVICE

Leasing and Royalty Management

Outer Continental Shelf Lands										
Leasing and environmental program	---	---	---	43,485	43,583	42,644	43,438	43,924	+1,280	+486
Resource evaluation	---	---	---	30,724	27,000	21,249	20,757	26,163	+4,914	+5,406
Regulatory program	---	---	---	30,667	30,519	32,095	31,495	32,095	---	+600
Subtotal, Outer Continental Shelf Lands	---	---	---	104,876	101,102	95,988	95,690	102,182	+6,194	+6,492
Royalty Management										
Mineral Revenue Collections (onshore royalty)	---	---	---	10,347	12,294	13,850	14,742	15,170	+1,320	+428
Mineral Revenue Compliance (offshore royalty)	---	---	---	7,249	10,050	10,526	10,288	10,526	---	+238
Systems development and operation	---	---	---	18,968	16,748	18,164	19,446	19,799	+1,635	+353
Subtotal, royalty management	---	---	---	36,564	39,092	42,540	44,476	45,495	+2,955	+1,019
General Administration										
Executive direction	---	---	---	3,125	3,256	3,279	3,251	3,279	---	+28
Administration operations	---	---	---	10,532	9,694	9,465	9,178	9,465	---	+287
General support services	---	---	---	9,963	10,336	9,846	9,846	9,846	---	---
Rescission	---	---	---	---	-1,764	---	---	---	---	---
Subtotal, general administration	---	---	---	23,620	21,524	22,590	22,275	22,590	---	+315
Total, Leasing and royalty management	---	---	---	165,060	161,718	161,118	162,441	170,267	+9,149	+7,826
Pay restoration	---	---	---	---	800	---	2,677	---	---	-2,677
Payments to States from receipts under Mineral Leasing	---	---	---	---	---	800	---	800	---	+800
Total, Minerals Management Service	---	---	---	165,060	162,518	161,918	165,118	171,067	+9,149	+5,949

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
BUREAU OF MINES										
Mines and Minerals										
Minerals Research:										
Health and Safety Technology	51,929	50,564	46,014	38,765	33,923	25,219	36,100	28,819	+3,600	-7,281
Mining Technology:										
Advanced Mining Technology	20,471	21,392	10,418	9,391	11,549	8,112	11,500	8,812	+700	-2,688
Resource Conservation Technology	---	---	---	6,171	1,974	1,548	1,500	4,548	+3,000	+3,048
Subtotal, Mining Technology	20,471	21,392	10,418	15,562	13,523	9,660	13,000	13,360	+3,700	+360
Minerals and Materials Research	20,165	22,217	31,261	32,764	32,754	25,508	26,243	33,508	+8,000	+7,265
Subtotal, Minerals Research	92,565	94,173	87,693	87,091	80,200	60,387	75,343	75,687	+15,300	+344
Minerals Information and Analysis:										
Minerals Information	5,378	9,362	19,597	10,576	10,853	10,617	10,326	10,617	---	+291
Mineral Data Analysis	20,173	20,528	9,412	16,235	18,546	17,141	16,696	19,581	+2,440	+2,885
Subtotal	25,551	29,890	29,009	26,811	29,399	27,758	27,022	30,198	+2,440	+3,176
Mineral Institutes	---	---	9,244	9,600	7,840	---	---	8,000	+8,000	+8,000

General Administration	15,917	18,256	20,247	21,066	20,155	18,915	18,541	18,915	---	+374
Bruceton facility/Construction and rehabilitation	---	---	4,073	---	-1,667	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	2,747	---	---	-2,747
Program offset	---	---	---	---	---	---	-1,355	-1,355	-1,355	---
Total, Bureau of Mines 1/	134,033	142,319	150,266	144,568	135,927	107,060	122,298	131,445	+24,385	+9,147
OFFICE OF SURFACE MINING RECLAMATION AND ENFORCEMENT										
Regulation and Technology										
State Regulatory Program Grants	21,680	35,000	24,432	32,150	36,734	38,100	37,200	37,200	-900	---
Federal Regulatory Programs										
Program operations and inspections	16,305	16,943	20,658	10,493	23,578	23,030	27,124	27,130	+4,100	+6
Technical services and research	13,978	17,843	4,919	10,903	12,833	12,318	12,787	13,018	+700	+231
Subtotal	30,283	34,786	25,577	21,396	36,411	35,348	39,911	40,148	+4,800	+237
General Administration	7,820	10,348	8,506	7,332	6,747	7,340	7,560	7,690	+350	+130
Pay supplemental	---	---	---	---	455	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	867	---	---	-867
Total, Regulation and Technology	59,783	80,134	58,515	60,878	80,347	80,788	85,538	85,038	+4,250	-500
Abandoned Mine Reclamation Fund										
State Reclamation Program Grants	25,000	29,000	59,136	173,528	257,740	211,200	186,200	150,000	-61,200	-36,200
Federal Reclamation Programs										
Fund management	7,768	3,951	4,724	4,901	6,599	6,979	6,792	6,979	---	+187
Interior reclamation projects	35,574	28,770	28,040	23,354	17,229	21,513	26,401	26,513	+5,000	+112
(By transfer)	---	---	---	---	---	---	---	---	---	---

1/ In FY 1983 the Department of Interior transferred $105,000 to Office of Surface Mining Reclamation and Enforcement.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Rural lands reclamation program	10,106	10,280	18,339	6,115	9,800	3,480	9,375	3,480	---	-5,895
Technical support	988	1,247	1,134	1,221	1,197	---	---	---	---	---
Subtotal	54,436	44,248	52,237	35,591	34,825	31,972	42,568	36,972	+5,000	-5,596
Small Operator Assistance	10,000	5,000	---	---	---	3,100	3,100	3,100	---	---
General Administration	5,480	4,237	3,960	3,960	4,376	4,456	4,456	4,456	---	---
Pay restoration	---	---	---	---	---	-4	494	---	+4	-494
Program offset	---	---	---	---	---	---	-3,233	-3,233	-3,233	---
Total, Abandoned Mine Reclamation Fund	94,916	82,485	115,333	213,079	296,941	250,724	233,585	191,295	-59,429	-42,290
Total, Office of Surface Mining Reclamation and Enforcement 1/	154,699	162,619	173,848	273,957	377,288	331,512	319,123	276,333	-55,179	-42,790
BUREAU OF INDIAN AFFAIRS										
Operation of Indian Programs										
Education										
School Operations	193,598	189,660	176,106	179,556	177,265	194,093	188,505	189,726	-4,367	+1,221
Johnson O'Malley Educational Assistance	29,388	29,469	25,954	26,229	25,674	---	23,183	20,000	+20,000	-3,183
Continuing Education	47,074	51,054	52,446	51,658	53,256	56,279	56,936	56,579	+300	-357
Contract support	---	---	---	---	13,073	---	---	---	---	---
Subtotal, Education	270,060	270,183	254,506	257,443	269,268	250,372	268,624	266,305	+15,933	-2,319

Indian Services										
Tribal Government Services	16,903	22,067	23,789	25,609	26,083	32,306	32,199	32,306	---	+107
Social Services	87,264	93,951	90,351	100,187	107,959	114,332	114,110	113,732	-600	-378
Law Enforcement	27,577	30,824	32,515	35,972	44,501	48,863	48,450	48,863	---	+413
Self-Determination Services	44,460	52,203	49,222	58,876	24,260	21,607	21,545	20,966	-641	-579
Navajo-Hopi Settlement Program	5,544	5,498	4,178	3,923	2,773	2,949	2,886	2,449	-500	-437
Contract support	---	---	---	---	14,935	---	---	---	---	---
ADP transfer	---	---	---	---	-3,435	---	---	---	---	---
Subtotal, Indian Services	181,748	204,543	200,055	224,567	217,076	220,057	219,190	218,316	-1,741	-874
Economic Development and Employment Programs										
Employment Development	51,638	45,436	27,120	27,554	25,414	26,359	26,240	27,059	+700	+819
Business Enterprise Development	8,647	8,456	8,136	10,966	24,388	15,658	14,798	14,258	-1,400	-540
Road Maintenance	17,686	19,485	17,628	21,301	21,890	23,208	22,806	23,208	---	+402
Contract support	---	---	---	---	2,675	---	---	---	---	---
ADP transfer	---	---	---	---	---	---	---	---	---	---
Subtotal, Economic Development and Employment Programs	77,971	73,377	52,884	59,821	74,367	65,225	63,844	64,525	-700	+681
Natural Resources Development										
Natural Resources, General	770	883	891	992	1,852	2,422	2,407	2,422	---	+15
Agriculture	22,648	22,170	21,143	35,341	23,516	23,399	23,365	23,399	---	+34
Forestry	23,418	24,687	21,805	30,662	32,364	32,199	33,171	32,499	+300	-672
Water Resources	3,304	5,100	6,663	6,982	7,827	9,248	11,503	9,248	---	-2,255
Wildlife & Parks	3,512	11,667	12,895	15,459	19,721	23,804	26,354	25,026	+1,222	-1,328
Fire Suppression	7,800	7,800	7,768	14,800	18,192	422	422	422	---	---
Minerals and Mining	7,972	8,093	7,570	8,252	12,850	8,547	10,707	8,547	---	-2,160
Irrigation and Power	4,813	5,312	6,008	6,753	7,957	7,988	7,981	7,988	---	+7
Contract support	---	---	---	---	4,460	---	---	---	---	---
ADP transfer	---	---	---	---	-275	---	---	---	---	---
Subtotal, Natural Resources Development	74,237	85,712	84,743	119,241	128,464	108,029	116,110	109,551	+1,522	-6,559

1/ FY 1983 total includes $105,000 transferred from Bureau of Mines.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Trust Responsibilities										
Rights Protection	25,466	16,037	17,327	18,377	22,265	19,447	23,035	20,197	+750	-2,838
Real Estate and Financial Trust Services	24,920	26,162	27,350	28,877	28,497	31,870	30,322	30,032	-1,838	-290
Contract support	---	---	---	---	797	---	---	---	---	---
ADP transfer	---	---	---	---	-600	---	---	---	---	---
Subtotal, Trust Responsibilities	50,386	42,199	44,677	47,254	50,959	51,317	53,357	50,229	-1,088	-3,128
Facilities Management	77,076	84,509	83,380	89,872	88,368	91,699	46,140	89,102	-2,597	+42,962
General Administration										
Management and Administration	50,274	50,248	49,465	48,826	66,008	50,306	48,808	49,640	-666	+832
ADP Services	---	---	---	---	---	18,042	17,966	18,042	---	+76
Program management	---	---	4,350	7,377	4,805	4,547	4,311	4,547	---	+236
Employee compensation payments	2,940	3,434	4,161	4,582	6,858	7,523	7,523	7,523	---	---
Subtotal, General Administration	53,214	53,682	57,976	60,785	77,671	80,418	78,608	79,752	-666	+1,144
Rescission	---	---	---	---	-2,800	---	---	---	---	---
Pay supplemental	---	---	---	---	5,000	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	11,430	---	---	-11,430
Total, Operation of Indian Programs	784,692	814,205	778,221	858,983	908,373	867,117	857,303	877,780	+10,663	+20,477

Construction										
Buildings and Utilities	44,725	73,117	48,436	82,800	56,509	37,490	---	38,190	+700	+38,190
Irrigation Systems	43,449	27,065	46,192	49,140	25,853	15,828	23,459	18,328	+2,500	-5,131
Land acquisition	1,200	---	---	---	2,394	---	2,000	---	---	-2,000
Housing	(19,380)	(22,693)	(29,810)	(53,298)	22,736	17,092	22,736	87,736	+70,644	+65,000
Program offset	---	---	---	---	---	---	-3,000	-3,000	-3,000	---
Total, Construction	89,374	100,182	94,628	131,940	107,492	70,410	45,195	141,254	+70,844	+96,059
Road Construction										
Base Program	66,479	48,625	47,160	43,585	5,080	---	785	---	---	-785
Utah Paiute Trust Fund										
Utah Paiute Trust Fund	---	---	---	---	2,500	---	---	---	---	---
Mashantucket Pequot Claims Settlement fund	---	---	---	---	---	---	---	---	---	---
Alaska Native Escrow Account	---	---	---	---	---	7,877	---	7,877	---	+7,877
Trust Funds										
Definite	---	---	---	2,027	3,920	4,000	4,000	4,000	---	---
Indefinite	---	---	---	58,122	58,800	---	---	---	---	---
Total	---	---	---	60,149	62,720	4,000	4,000	4,000	---	---
Revolving Fund for Loans										
Limitation on direct loans	---	(12,680)	(14,770)	(19,970)	(18,228)	---	(16,300)	(16,300)	(+16,300)	---
Indian Loan Guaranty and Insurance Fund										
Base program	---	---	---	---	---	1,485	2,210	2,210	+725	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Limitation on guaranteed loans	---	(2,250)	(27,630)	(15,800)	---	---	---	---	---	---
Total, Bureau of Indian Affairs	940,545	963,012	920,009	1,094,657	1,086,965	950,889	909,493	1,033,121	+82,232	+123,628
TERRITORIAL AFFAIRS Administration of Territories										
Guam										
Construction grants	9,675	11,970	11,246	8,028	5,610	1,650	5,393	4,583	+2,933	-810
American Samoa										
Operations grants	17,308	17,600	17,664	28,741	20,776	20,776	20,776	20,776	---	---
Construction grants	---	9,150	7,099	1,777	6,049	3,746	6,722	5,922	+2,176	-800
Subtotal, American Samoa	17,308	26,750	24,763	30,518	26,825	24,522	27,498	26,698	+2,176	-800
Northern Marianas										
Covenant grants	18,806	20,465	22,442	27,331	28,188	27,726	27,726	27,726	---	---
Construction grants, other	---	---	1,296	10,750	8,330	2,850	4,850	2,850	---	-2,000
Subtotal, Northern Marianas	18,806	20,465	23,738	38,081	36,518	30,576	32,576	30,576	---	-2,000
College of the Virgin Islands Easter Caribbean Center	---	---	---	---	490	---	---	490	+490	+490
Virgin Islands loan	---	---	---	---	---	---	2,000	2,000	+2,000	---

Territorial Administration										
Office of Territorial Affairs	1,110	1,077	1,835	1,920	2,673	2,473	2,385	2,473	---	+88
Technical Assistance	---	250	2,500	3,750	4,900	2,200	4,900	4,900	+2,700	---
Guam Power Authority Loan Assistance	---	---	---	---	---	8,646	---	8,646	---	+8,646
Rescission	---	---	---	---	-107	---	---	---	---	---
Subtotal, Territorial Administration	1,110	1,327	4,335	5,670	7,466	13,319	7,285	16,019	+2,700	+8,734
Pay supplemental	---	---	---	---	---	---	---	---	---	---
Total, Administration of Territories	46,899	60,512	64,082	82,297	76,909	70,067	74,752	80,366	+10,299	+5,614
Trust Territory of the Pacific Islands										
Trust Territory operations	28,299	18,651	15,131	18,660	12,722	2,900	7,672	4,730	+1,830	-2,942
Federated States of Micronesia	24,015	30,415	34,075	37,842	40,342	---	40,750	40,342	+40,342	-408
Republic of the Marshall Islands	7,021	8,994	9,707	10,484	11,402	---	11,500	11,500	+11,500	---
Republic of Palau Operations	7,377	8,053	8,939	9,654	10,501	10,600	10,600	10,600	---	---
Prior service benefit trust fund	---	---	---	---	---	---	---	2,500	+2,500	+2,500
Subtotal, Operations	66,712	66,113	67,852	76,640	74,967	13,500	70,522	69,672	+56,172	-850
Trust Territory Construction										
Capital Improvements	51,840	27,764	5,664	18,400	17,150	---	10,950	7,600	+7,600	-3,350
Capitol Relocations	---	---	2,880	---	3,920	---	12,000	---	---	-12,000
Subtotal, Construction	51,840	27,764	8,544	18,400	21,070	---	22,950	7,600	+7,600	-15,350
Enewetak support	1,450	645	818	800	882	---	900	900	+900	---
Enjebi Trust Fund	---	---	---	---	---	---	2,500	---	---	-2,500
Bikini resettlement	---	---	21,400	---	---	---	11,100	---	---	-11,100
Compact of Free Association	---	---	---	---	---	178,750	---	---	-178,750	---
Total, Trust Territory of the Pacific Islands	120,002	94,522	98,614	95,840	96,919	192,250	107,972	78,172	-114,078	-29,800
Total, Territorial Affairs	166,901	155,034	162,696	178,137	173,828	262,317	182,724	158,538	-103,779	-24,186

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or −)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
DEPARTMENTAL OFFICES										
OFFICE OF THE SECRETARY										
Departmental Direction										
Secretary's immediate Office	1,786	1,897	1,142	1,601	1,439	1,470	1,375	1,470	---	+95
Executive Secretariat	209	226	166	180	203	211	202	211	---	+9
Cons. & Legis. Affairs	969	1,054	966	981	1,155	1,102	1,017	1,155	+53	+138
Equal Opportunity	1,800	1,700	1,193	1,294	1,414	1,229	1,187	1,414	+185	+227
Public Affairs	838	898	624	700	709	687	665	709	+22	+44
Small & Disadvantaged Business Utilization	375	437	427	374	431	396	383	431	+35	+48
Historically Black College & University programs	---	---	---	---	---	---	---	---	---	---
Subtotal, Departmental Direction	5,977	6,212	4,518	5,130	5,351	5,095	4,829	5,390	+295	+561
Program Direction and Coordination										
A/S Water and Science	892	892	726	725	766	699	676	766	+67	+90
A/S Land and Minerals Management	1,008	1,234	759	750	808	732	708	808	+76	+100
A/S Fish and Wildlife and Parks	805	852	715	744	789	713	688	789	+76	+101
A/S Indian Affairs	1,642	911	697	710	754	707	685	754	+47	+69
A/S Territorial and International Affairs	---	---	384	400	581	520	450	581	+61	+131
A/S Policy, Budget & Administration	724	788	---	755	810	744	718	810	+66	+92
Subtotal, Program Direction and Coordination	5,071	4,677	3,281	4,084	4,508	4,115	3,925	4,508	+393	+583

Administration										
Environmental Project Review	1,083	960	945	1,242	1,534	1,394	1,347	1,534	+140	+187
Acquisition & Property Management	754	891	1,158	1,300	1,401	1,333	1,292	1,401	+68	+109
Office of Personnel	1,217	1,478	1,360	1,490	1,624	1,616	1,565	1,624	+8	+59
Administrative Services	2,561	2,563	2,856	2,956	3,291	3,302	3,125	3,291	-11	+166
Information Resources Management	3,336	3,912	4,110	4,424	4,786	4,455	4,329	4,786	+331	+457
Policy Analysis	1,855	1,594	1,440	1,609	2,365	1,914	1,945	2,365	+451	+420
Office of Budget	1,465	1,525	1,192	1,344	1,546	1,446	1,401	1,546	+100	+145
Financial management	---	---	703	782	1,032	1,013	980	1,032	+19	+52
Subtotal, Administration	12,271	12,923	13,764	15,147	17,579	16,473	15,984	17,579	+1,106	+1,595
Hearings and Appeals	5,129	5,504	5,659	6,146	6,178	5,323	5,142	6,178	+855	+1,036
Office of Aircraft Services	1,324	1,421	---	---	1,982	1,833	1,780	1,982	+149	+202
Central Services	5,000	6,812	8,969	9,982	9,036	8,156	8,140	9,036	+880	+896
Alaska Subsistence Grant	---	---	960	1,000	---	---	---	---	---	---
EIS Conflicts Task Force	---	---	---	---	---	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	1,056	---	---	-1,056
Total, Office of the Secretary	34,772	37,549	37,151	41,469	44,634	40,995	40,856	44,673	+3,678	+3,817
Construction Management										
Construction management	9,014	8,789	3,840	896	735	660	87,890	660	---	-87,230
Special Foreign Currency Program										
Salaries and Expenses	1,000	---	---	---	1,960	---	---	1,000	+1,000	+1,000
Office of Water Policy										
State water resource research institutes	---	---	---	6,350	---	---	---	---	---	---
Total, Office of Water Policy	---	---	---	6,350	---	---	---	---	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Office of the Solicitor										
Legal Services	13,975	15,177	14,890	16,535	17,562	15,914	17,329	17,314	+1,400	-15
General Administration	2,491	2,791	2,860	3,016	2,575	3,064	2,376	3,064	---	+688
Pay supplemental	---	---	---	---	306	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	561	---	---	-561
Total, Office of the Solicitor	16,466	17,968	17,750	19,551	20,443	18,978	20,266	20,378	+1,400	+112
Office of the Inspector General										
Audit	---	---	---	---	13,478	12,350	12,050	13,368	+1,018	+1,318
Investigations	---	---	---	---	2,536	2,287	2,217	2,557	+270	+340
Administration	---	---	---	---	894	941	850	983	+42	+133
Total, Inspector General	---	---	---	---	16,908	15,578	15,117	16,908	+1,330	+1,791
Grand Total, Department of the Interior	3,043,368	3,515,112	3,419,895	4,250,845	4,474,449	3,846,829	4,151,663	4,070,088	+223,259	-81,575

TITLE II - RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

Forest Research

Fire and atmospheric science	9,764	10,343	9,014	8,484	7,963	7,514	8,112	8,112	+598	---
Forest insect and disease	21,780	24,480	20,942	21,577	21,147	19,922	21,220	21,220	+1,298	---
Forest inventory and analysis	13,933	15,547	13,332	12,337	17,133	13,230	17,152	17,152	+3,922	---
Renewable resource economics	5,167	6,004	4,841	4,979	4,513	4,594	5,082	4,594	---	-488
Trees and timber management	20,620	24,537	20,710	20,585	22,161	21,206	22,603	23,229	+2,023	+626
Forest watershed and rehabilitation management	11,611	12,679	11,400	10,961	11,229	11,094	16,611	12,394	+1,300	-4,217
Wildlife, range and fish habitat	8,735	9,905	9,334	8,706	9,108	8,869	9,537	9,537	+668	---
Forest recreation	2,179	2,556	2,150	2,146	2,084	2,054	2,212	2,054	---	-158
Forest products utilization	17,742	21,761	20,422	17,897	18,488	18,488	18,460	19,288	+800	+828
Subtotal	111,531	127,812	112,145	107,672	113,826	106,971	120,989	117,580	+10,609	-3,409
Competitive grants	---	---	---	---	7,840	---	4,000	7,840	+7,840	+3,840
Program Level, and Research	111,531	127,812	112,145	107,672	121,666	106,971	124,989	125,420	+18,449	+431

State and Private Forestry

Forest Pest Management:										
Federal lands	17,107	16,665	17,227	20,064	20,079	18,385	20,501	20,835	+2,450	+334
Cooperative lands	3,671	6,037	6,533	7,780	8,746	676	8,776	8,776	+8,100	---
Subtotal	20,778	22,702	23,760	27,844	28,825	19,061	29,277	29,611	+10,550	+334
Rural fire control	22,464	19,984	14,076	14,411	13,739	3,263	13,700	13,700	+10,437	---
Forest Management and Utilization:										
Forest resource management	6,909	8,349	8,526	7,759	5,137	3,636	5,150	5,236	+1,600	+86
Wood utilization	4,580	5,640	4,790	2,582	955	1,022	996	960	-62	-36
Seedlings, Nursery and Tree Improvement	2,011	3,784	3,022	2,514	1,728	409	400	1,809	+1,400	+1,409

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Urban forestry	3,621	1,800	1,496	1,523	1,956	---	2,000	---	---	-2,000
Management improvement	3,768	4,930	4,488	2,702	980	---	---	---	---	---
Subtotal	20,889	24,503	22,522	17,080	10,756	5,067	8,546	8,005	+2,938	-541
Special projects	9,423	6,995	5,080	3,500	4,972	3,000	4,670	4,470	+1,470	-200
Program level: State and Private Forestry	73,554	74,184	65,438	62,835	58,292	30,391	56,193	55,786	+25,395	-407
National Forest System										
Minerals and General Land Activities										
Minerals	15,892	19,561	18,691	22,598	26,596	29,379	28,373	29,379	---	+1,006
Real Estate Management	23,515	24,536	20,636	19,935	20,862	21,009	20,435	21,009	---	+574
Land Line Location	22,069	31,129	25,011	25,034	29,113	29,120	25,655	28,820	-300	+3,165
Maintenance of Facilities	13,091	14,867	11,833	21,710	14,908	14,857	14,498	14,857	---	+359
Subtotal	74,477	90,093	76,171	89,277	91,379	94,365	88,961	94,065	-300	+5,104
Resource Protection and Maintenance										
Fire protection	160,719	174,321	142,235	153,889	156,792	147,507	154,612	160,291	+12,784	+5,679
Fire Control	92,275	104,275	69,004	1,000	62,227	1,000	1,000	1,000	---	---
Cooperative law enforcement	4,606	5,184	3,734	5,174	7,191	---	---	7,000	+7,000	+7,000
Road maintenance	72,705	77,729	65,286	73,666	65,102	65,125	62,906	65,025	-100	+2,619
Trail maintenance	11,733	14,452	11,312	13,988	9,204	9,416	9,526	10,416	+1,000	+890
Subtotal	342,038	375,961	291,571	247,717	300,516	223,048	227,544	243,732	+20,684	+16,188

Timber Sales										
Timber resource planning	10,375	11,075	9,026	10,572	10,748	13,321	12,955	13,321	---	+366
Silvicultural examination	22,909	25,171	20,515	24,198	23,658	20,564	19,757	20,564	---	+807
Sales preparation and harvest administration	145,544	161,591	130,295	127,355	160,440	155,368	129,546	158,430	+3,062	+28,884
Subtotal	178,828	197,837	159,836	162,125	194,846	189,253	162,258	192,315	+3,062	+30,057
Reforestation and Stand improvement										
Reforestation	54,831	58,585	58,510	27,958	30,770	48,192	46,817	58,192	+10,000	+11,375
(Program level)	---	---	---	(89,086)	(53,078)	---	---	---	---	---
Stand improvement	37,005	32,735	22,635	26,942	22,398	25,518	24,715	30,518	+5,000	+5,803
(Program level)	---	---	---	(53,774)	(31,073)	---	---	---	---	---
Nurseries	9,686	13,538	14,466	3,063	13,564	16,292	14,944	15,292	-1,000	+348
(Program level)	---	---	---	(19,103)	(13,564)	---	---	---	---	---
Subtotal	101,522	104,858	95,611	57,963	66,732	90,002	86,476	104,002	+14,000	+17,526
(Program level)	---	---	---	(161,963)	(97,715)	---	---	---	---	---
Recreation management										
Recreation use	95,387	101,714	78,804	85,905	84,822	82,476	85,776	82,576	+100	-3,200
Wilderness	5,526	7,170	6,093	6,703	7,753	8,030	7,891	8,030	---	+139
Cultural resources	5,511	7,747	6,283	7,166	9,579	10,034	9,739	10,034	---	+295
Subtotal	106,424	116,631	91,180	99,774	102,154	100,540	103,406	100,640	+100	-2,766
Wildlife and fish habitat management										
Wildlife and fisheries support	19,302	19,703	18,369	18,487	22,393	24,556	23,070	24,556	---	+1,486
Habitat improvement	20,471	21,998	14,767	14,862	14,370	12,453	14,150	16,453	+4,000	+2,303
Subtotal	39,773	41,701	33,136	33,349	36,763	37,009	37,220	41,009	+4,000	+3,789
Range activities										
Range management	32,159	30,232	23,458	23,787	24,715	26,227	24,606	25,227	-1,000	+621
Range improvements	3,528	3,690	2,761	2,250	2,322	1,195	1,127	2,195	+1,000	+1,068
Wild horse and burro management	540	400	315	584	176	276	271	276	---	+5
Noxious Farm Weed Control	(1,625)	1,703	753	410	984	653	624	1,153	+500	+529
Subtotal	36,227	36,025	27,287	27,031	28,197	28,351	26,628	28,851	+500	+2,223

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Soil, water and air management										
Soil, water and air administration	19,264	19,682	19,550	18,700	22,063	23,773	23,418	22,673	-1,100	-745
Soil and water resource improvements	10,783	6,372	1,900	2,355	3,108	2,016	3,135	3,116	+1,100	-19
Soil and water resource inventories	18,388	12,736	10,665	7,650	6,665	5,485	6,611	5,485	---	-1,126
Subtotal	48,435	38,790	32,015	28,713	31,836	31,274	33,164	31,274	---	-1,890
General Administration	---	---	242,290	260,915	259,125	276,277	268,276	264,258	-12,019	-4,018
Forest level information processing system	---	---	---	---	(-2,500)	---	-8,500	---	---	+8,500
BLM/FS Land interchange	---	---	---	---	---	14,400	---	---	-14,400	---
Transfer O & C lands	---	---	---	---	---	49,785	---	---	-49,785	---
Restoration trust fund transfer	---	---	---	---	---	---	---	-30,000	-30,000	-30,000
Pay restoration	---	---	---	---	---	---	10,000	---	---	-10,000
Program level	927,724	1,001,896	1,049,097	1,006,864	1,111,548	1,134,304	1,035,433	1,070,146	-64,158	+34,713
Construction										
Facilities	33,765	22,030	17,853	51,461	27,862	15,871	25,649	20,571	+4,700	-5,078
Unallocated	---	---	---	---	---	---	---	---	---	---
Roads and trails										
Direct road construction	163,342	183,441	236,204	245,169	228,914	195,562	151,293	195,562	---	+44,269
Trail construction	8,269	4,068	4,038	4,936	7,093	3,475	8,343	3,475	---	-4,868

FLIPS	---	---	---	---	---	---	-1,500	---	---	+1,500
Purchaser credits	---	---	---	---	(192,301)	(190,300)	---	(190,300)	---	(+190,300)
Purchaser credit transfer	---	---	---	---	-226,290	---	---	---	---	---
Total, Construction	205,376	209,539	258,095	301,566	37,579	214,908	183,785	219,608	+4,700	+35,823
Land Acquisition										
Forest Service:										
Acquisitions	---	30,509	22,433	59,077	47,109	---	26,000	15,025	+15,025	-10,975
Acquisition Management	---	3,989	3,829	4,000	3,426	2,382	3,500	3,000	+618	-500
Weeks Act	---	---	---	---	---	---	---	---	---	---
Program level	---	34,498	26,262	63,077	50,535	2,382	29,500	18,025	+15,643	-11,475
YOUTH CONSERVATION CORPS										
Base program	---	---	---	(10,000)	---	---	10,000	---	---	-10,000
Acquisition of Lands for National Forests, Special Acts										
Base Program	325	754	724	753	766	782	780	782	---	+2
Acquisition of Lands to Complete Land Exchanges										
Base Program	284	446	151	109	20	20	20	20	---	---
Range Betterment										
Base program	5,633	6,940	6,583	5,378	3,966	3,992	3,908	3,992	---	+84

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Miscellaneous Trust Funds										
Base program	---	---	---	---	88	90	90	90	---	---
Total, Forest Service	1,324,427	1,456,069	1,518,495	1,548,254	1,384,460	1,493,840	1,444,698	1,493,869	+29	+49,171
DEPARTMENT OF THE TREASURY										
Energy Security Reserve	---	---	---	---	-5,375,000	---	-6,900,000	---	---	+6,900,000
DEPARTMENT OF ENERGY										
Clean Coal Technology Reserve										
Base program 1986	---	---	---	---	---	---	---	100,000	+100,000	+100,000
(By transfer FY 1986)	---	---	---	---	---	---	(100,000)	---	---	(-100,000)
Base program 1987	---	---	---	---	---	---	---	(175,000)	(+175,000)	(+175,000)
(By transfer FY 1988)	---	---	---	---	---	---	(200,000)	---	---	(-200,000)
Base program 1988	---	---	---	---	---	---	---	(300,000)	(+300,000)	(+300,000)
(By transfer FY 1987)	---	---	---	---	---	---	(200,000)	---	---	(-200,000)
Base program 1989	---	---	---	---	---	---	---	(175,000)	(+175,000)	(+175,000)
Total Clean Coal Technology Reserve	---	---	---	---	---	---	---	100,000	+100,000	+100,000

Fossil Energy Research and Development

Coal										
Control technology and coal preparation										
Coal preparation and analysis	10,890	7,000	2,880	8,000	10,965	10,333	13,172	11,083	+750	-2,089
Flue gas cleanup	20,050	15,000	6,240	7,000	14,800	10,155	12,323	11,355	+1,200	-968
Gas stream cleanup	10,040	11,500	9,984	10,000	7,351	5,641	7,313	7,341	+1,700	+28
Waste management	7,000	6,087	5,280	2,900	1,967	1,216	1,211	1,216	---	+5
Subtotal	47,980	39,587	24,384	27,900	35,083	27,345	34,019	30,995	+3,650	-3,024
Advanced Research & Technology Development	42,500	46,483	46,752	31,650	40,011	32,946	32,872	35,146	+2,200	+2,274
Coal Liquefaction										
Demonstration Plants	36,000	57,000	11,808	---	---	---	---	---	---	---
Advanced research	---	---	---	---	---	5,097	5,067	5,097	---	+30
Advanced process development	24,300	17,200	27,456	18,000	12,932	5,659	12,135	13,159	+7,500	+1,024
Indirect liquefaction	---	12,000	11,520	12,600	7,179	4,428	9,505	9,528	+5,100	+23
Support studies and engineering evaluations	13,806	9,297	8,256	5,000	5,704	4,302	4,279	4,302	---	+23
Feasibility study	---	---	---	2,000	---	---	---	---	---	---
Subtotal	74,106	95,497	59,040	37,600	25,815	19,486	30,986	32,086	+12,600	+1,100
Combustion systems										
Atmospheric fluidized beds	25,900	11,418	11,904	4,200	18,737	17,326	17,320	17,326	---	+6
Pressurized fluidized beds	15,000	21,400	24,960	13,000	2,458	5,259	5,244	5,259	---	+15
Advanced combustion technology	4,950	---	1,056	3,000	1,967	2,539	3,527	2,539	---	-988
Alternate fuel utilization	2,500	4,550	4,224	4,000	7,056	4,182	5,152	4,182	---	-970
Demonstration Plants	2,500	---	---	---	---	---	---	---	---	---
Subtotal	50,850	37,368	42,144	24,200	30,218	29,306	31,243	29,306	---	-1,937
Fuel Cells										
Phosphoric acid systems	---	---	---	---	28,912	---	25,300	13,300	+13,300	-12,000
Molten Carbonate systems	---	---	---	---	8,851	6,400	10,900	10,400	+4,000	-500
Advanced concepts	---	---	---	---	3,048	2,942	3,942	2,942	---	-1,000
Subtotal, Fuel Cells	26,000	32,012	34,464	30,050	40,811	9,342	40,142	26,642	+17,300	-13,500

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Heat engines & heat recovery										
Central power systems	24,800	22,268	8,736	3,750	11,948	11,386	11,372	14,386	+3,000	+3,014
Dispersed power systems	13,000	6,900	6,240	1,250	---	---	---	---	---	---
Heat recovery component technology	12,500	2,300	---	---	---	---	---	---	---	---
Subtotal	50,300	31,468	14,976	5,000	11,948	11,386	11,372	14,386	+3,000	+3,014
Underground coal gasification	9,900	9,960	7,968	6,000	5,753	4,260	4,260	4,260	---	---
Magnetohydrodynamics	79,000	66,533	27,840	29,000	30,977	---	32,000	29,000	+29,000	-3,000
Surface Coal Gasification										
High Btu gasification	13,500	10,000	8,640	---	---	---	---	---	---	---
Low Btu gasification	14,900	19,000	14,592	---	---	---	---	---	---	---
Gasification demonstration plants	37,000	1,000	---	---	---	---	---	---	---	---
Technical support	8,350	14,814	9,600	---	---	---	---	---	---	---
Peat Gasification	3,000	13,000	3,840	---	---	---	---	---	---	---
Third generation processes	20,000	11,804	15,888	---	---	---	---	---	---	---
Special projects and support studies	1,000	---	---	---	---	---	---	---	---	---
Advanced research	---	---	---	---	---	3,505	3,495	3,505	---	+10
Advanced Process Development	---	---	---	4,250	4,376	3,345	5,303	5,345	+2,000	+42
Systems engineering concepts	---	---	---	27,250	21,119	3,243	13,743	23,243	+20,000	+9,500
Environmental and engineering analyses	---	---	---	7,500	3,516	2,212	2,212	2,212	---	---
Great Plains gasification project	---	---	---	---	3,000	2,775	2,775	2,775	---	---
Subtotal	97,750	69,618	52,560	39,000	32,011	15,080	27,528	37,080	+22,000	+9,552

Equipment not related to construction	3,000	4,600	3,648	1,500	4,425	3,000	3,000	3,000	---	---
Subtotal, Coal	481,386	433,126	313,776	231,900	257,052	132,151	247,422	241,901	+89,750	-5,521
Petroleum										
Advance Process Technology										
Advanced exploratory research	---	---	---	---	4,425	4,692	4,692	4,692	---	---
Artic and offshore research	---	---	---	---	984	1,086	1,086	1,086	---	---
Subtotal, Advanced Process Technology	5,500	3,528	3,552	5,000	5,409	5,778	5,778	5,778	---	---
Enhanced Oil Recovery										
Heavy oil	---	---	---	---	2,557	2,886	2,886	2,886	---	---
Light oil	---	---	---	---	8,064	7,721	7,711	7,721	---	+10
Tar Sands	---	---	---	---	1,180	1,379	1,375	1,379	---	+4
Subtotal, Enhanced Oil Recovery	22,600	16,152	15,456	6,500	11,801	11,986	11,972	11,986	---	+14
Oil shale	27,000	32,151	18,192	12,250	14,751	9,699	11,675	11,699	+2,000	+24
Subtotal, Petroleum	55,100	51,837	37,200	23,750	31,961	27,463	29,425	29,463	+2,000	+38
Gas										
Unconventional gas recovery	29,910	30,098	11,520	13,900	10,227	8,896	10,872	10,896	+2,000	+24
Fossil Energy Construction										
Wastewater treatment facility, Morgantown, W. Va.	---	---	---	800	2,458	---	---	---	---	---
Surface water containment facility, Pittsburgh ETC.	---	---	960	1,000	---	---	---	---	---	---
General plant projects	4,800	3,000	2,880	1,000	2,458	3,985	2,485	4,485	+500	+2,000
Subtotal, Fossil Energy Construction	4,800	3,000	3,840	2,800	4,916	3,985	2,485	4,485	+500	+2,000
Headquarters program direction	124,444	12,708	14,016	9,000	8,273	13,478	13,091	13,478	---	+387
Energy Technology Center program direction	---	---	---	30,000	37,907	36,198	37,546	38,198	---	+652
Use of prior year deferrals - OE	---	---	-19,500	-93,836	-9,493	-38,203	-15,972	-18,015	+20,188	-2,043
FY 1986 appropriation made in FY 1984	---	---	---	---	-15,000	-15,000	-15,000	-15,000	---	---
By transfer	---	---	---	---	-47,496	-6,165	-14,897	-10,240	-4,075	+4,657
Transfer from Energy Security Reserve	---	---	---	---	-3,000	-2,775	-2,775	-2,775	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Program offset	---	---	---	---	-400	---	---	---	---	---
Savings from management initiatives	---	---	---	---	(-12,150)	-6,000	---	-6,000	---	-6,000
Employment floors	---	---	---	---	---	---	5,302	5,302	+5,302	---
Pay restoration	---	---	---	---	---	---	1,500	(1,500)	---	-1,500
Federal Inspector- Alaska Gas Pipeline	---	---	---	---	---	---	535	535	+535	---
Total, Fossil Energy Research and Development	695,640	530,769	360,852	217,514	274,947	176,028	299,534	292,228	+116,200	-7,306
Naval Petroleum and Oil Shale Reserves										
Naval petroleum reserve Nos. 1 & 2										
Operations and maintenance	---	---	---	---	107,215	95,000	95,000	95,000	---	---
Development drilling	---	---	---	---	20,000	17,900	17,900	17,900	---	---
Exploration drilling	---	---	---	---	10,000	9,900	9,900	9,900	---	---
Development facilities	---	---	---	---	33,973	8,000	8,000	8,000	---	---
Subtotal	55,251	183,940	187,773	196,917	171,188	130,800	130,800	130,800	---	---
Naval petroleum reserve No. 3										
Operations and maintenance	---	---	---	---	14,374	20,187	20,187	20,187	---	---
Development drilling	---	---	---	---	2,245	3,950	3,950	3,950	---	---
Development facilities	---	---	---	---	1,250	5,047	5,047	5,047	---	---
Subtotal	16,518	13,413	21,954	19,855	17,869	29,184	29,184	29,184	---	---
Total, Naval Petroleum Reserves	71,769	197,353	209,727	216,772	189,057	159,984	159,984	159,984	---	---

Naval Oil Shale Reserve										
NOSR-1	---	---	---	---	990	110	110	110	---	---
NOSR-3	---	---	---	---	338	3,754	3,754	3,754	---	---
Subtotal	4,000	3,900	2,458	90	1,328	3,864	3,864	3,864	---	---
Oil shale commercialization	3,000	2,076	---	---	---	---	---	---	---	---
Oil & Gas development projects	9,305	5,467	---	---	---	---	---	---	---	---
Federal building solar program	11,750	1,800	---	---	---	---	---	---	---	---
Market Analysis	6,000	500	---	---	---	---	---	---	---	---
Program Direction	736	795	---	---	---	---	---	---	---	---
Federal leasing	2,150	2,775	---	---	---	---	---	---	---	---
Program direction										
Headquarters	---	---	---	---	1,671	1,516	1,468	1,516	---	+48
NPR 1 & 2	---	---	---	---	3,170	3,391	3,261	3,391	---	+130
NPR 3	---	---	---	---	698	761	739	761	---	+22
Subtotal	741	893	957	5,138	5,539	5,668	5,468	5,668	---	+200
Subtotal, Naval Petroleum & Oil Shale Reserve	109,451	215,559	213,142	222,000	195,924	169,516	169,316	169,516	---	+200
Use of prior year balances	---	---	---	---	-39,000	-155,667	-155,848	-155,848	-181	---
Savings from management initiatives	---	---	---	---	-50	---	---	---	---	---
Pay restoration	---	---	---	---	---	---	200	---	---	-200
Total, Naval Petroleum & Oil Shale Reserves	109,451	215,559	213,142	222,000	156,874	13,849	13,668	13,668	-181	---
Energy Conservation										
Buildings & community systems										
Building systems	17,350	22,475	18,622	13,400	14,897	12,900	13,300	12,800	-100	-500
Community systems	16,550	13,625	3,840	3,700	5,390	2,000	4,000	2,000	---	-2,000
Urban waste	13,000	5,590	4,800	3,000	980	---	---	---	---	---
Technology and consumer products	700	20,100	---	10,600	9,997	9,400	11,300	9,400	---	-1,900
Analysis & technology transfer	5,400	3,800	960	1,000	980	3,400	2,750	3,100	-300	+350
Appliance standards	6,000	6,000	1,632	1,000	2,450	2,000	2,000	2,000	---	---
Small business	---	100	---	---	---	---	---	---	---	---
Residential conservation service	4,600	11,200	---	3,400	1,274	400	400	400	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Federal energy management program	400	530	480	500	1,274	1,500	1,275	1,275	-225	---
Emergency building temperature restrictions	3,675	500	---	---	---	---	---	---	---	---
Capital equipment	1,000	1,275	435	---	1,225	2,200	2,200	2,000	-200	-200
Program direction	5,137	6,778	2,976	2,500	2,895	3,639	3,250	3,200	-439	-50
Subtotal, Buildings & community systems	73,812	91,973	33,745	39,100	41,362	37,439	40,475	36,175	-1,264	-4,300
Industrial										
Waste energy reduction	16,450	24,800	1,904	12,000	11,859	12,256	11,756	12,256	---	+500
Industrial process efficiency	20,675	20,750	2,580	7,700	9,556	13,500	23,500	13,500	---	-10,000
Industrial cogeneration	10,750	16,500	---	5,000	4,116	4,700	4,700	4,700	---	---
Implementation & deployment	9,800	7,500	2,304	1,700	2,450	3,200	3,200	3,200	---	---
Capital equipment	500	232	---	---	2,156	---	---	---	---	---
Program direction	2,067	2,600	2,160	1,500	1,807	1,927	1,844	1,927	---	+83
Subtotal	60,242	72,382	8,948	27,900	31,944	35,583	45,000	35,583	---	-9,417
Transportation										
Vehicle Propulsion R&D	60,500	55,400	12,504	35,000	31,852	20,190	34,470	43,100	+23,000	+8,630
Alternative fuels utilization	5,200	3,875	3,984	1,500	2,450	1,600	1,600	1,600	---	---
Electric/hybrid vehicle program	37,000	36,820	18,816	13,900	8,429	6,075	9,425	8,575	+2,500	-850
Transportation systems utiliztion	6,700	4,900	960	---	1,666	1,200	1,200	1,200	---	---
Advanced materials development	---	---	---	2,000	6,076	9,290	9,290	9,290	---	---
High temperature materials lab	---	---	---	---	6,469	3,010	3,010	3,010	---	---
Capital equipment	1,100	1,125	240	---	2,940	---	---	---	---	---

Program direction	2,923	2,930	1,440	1,500	1,913	1,775	1,700	1,775	---	+75
Subtotal	113,423	105,050	37,944	53,900	61,795	43,050	60,695	68,550	+25,500	+7,855
State/Local programs										
Energy policy and conservation grants (EPCA)	37,800	37,800	15,000	24,000	23,522	18,818	18,818	22,000	+3,182	+3,182
Energy extension service	25,000	20,000	---	10,000	9,801	7,841	7,841	9,000	+1,159	+1,159
Schools & hospitals	161,450	150,000	---	98,000	47,043	37,634	47,134	47,134	+9,500	---
Weatherization	198,950	175,000	32,893	245,000	191,113	152,890	200,000	191,200	+38,310	-8,800
Evaluation of state / local energy savings	---	---	---	---	1,960	---	---	---	---	---
Program Direction	6,836	7,862	6,720	6,660	9,961	8,744	8,146	8,744	---	+598
Territories assistance	---	---	---	---	---	---	1,500	---	---	-1,500
Subtotal	430,036	392,662	54,613	383,660	283,400	225,927	283,439	278,078	+52,151	-5,361
Multi Sector										
Energy Conversion Technology	---	8,000	---	9,000	15,608	19,190	19,690	19,190	---	-500
Inventors program	6,420	5,800	4,784	2,000	4,900	5,000	5,000	5,000	---	---
National Appropriate Technology Assistance Service	---	---	---	1,500	1,470	1,000	1,500	1,500	+500	---
Capital equipment	---	---	384	---	1,666	1,000	1,000	1,000	---	---
Program direction	635	700	182	230	292	535	510	535	---	+25
Subtotal, Multi Sector	7,055	14,500	5,350	12,730	23,936	26,725	27,700	27,225	+500	-475
Policy and Management Program Direction	---	---	---	---	1,747	2,633	1,300	1,300	-1,333	---
Policy analysis	---	---	---	---	245	---	---	---	---	---
Fellowship program	---	---	---	---	---	---	---	---	---	---
Facilities	---	---	---	---	15,681	---	10,319	---	---	-10,319
Feasibility studies	---	4,390	---	---	---	---	---	---	---	---
(General Reduction)	---	---	---	-24,000	---	---	---	---	---	---
Transfer from HHS	---	---	---	---	---	---	---	---	---	---
Use of prior year balances	---	---	---	-64,000	-1,500	---	-5,772	-6,324	-6,324	-552
Savings from management initiatives	---	---	---	---	---	-4,000	---	-4,000	---	-4,000
Use of oil overcharge funds	---	---	---	---	---	-190,524	---	---	+190,524	---
Employment floors	---	---	---	---	---	---	4,467	---	---	-4,467
Pay restoration	---	---	---	---	---	---	703	---	---	-703
Total, Energy Conservation	684,568	681,157	140,600	429,290	458,610	176,833	468,326	436,587	+259,754	-31,739

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Economic Regulation										
Utility programs & regulatory intervention	---	---	---	---	---	---	---	---	---	---
Power supply and reliability	---	---	---	---	24,742	---	---	---	---	---
Utility regulatory assistance	29,129	17,844	---	---	---	---	---	---	---	---
Compliance	70,340	70,919	5,200	19,800	15,010	15,012	14,521	15,012	---	+491
Fuels Conversion	25,938	24,383	---	2,750	1,308	---	1,200	1,200	+1,200	---
Natural gas & electricity operations	13,063	14,017	3,456	2,316	2,041	2,186	2,116	2,186	---	+70
Emergency preparedness	3,910	1,159	1,920	5,925	---	---	---	---	---	---
Program administration	2,633	3,623	1,240	2,375	1,141	1,080	655	680	-400	+25
Gasoline rationing	---	25,500	---	---	---	---	---	---	---	---
Office of Hearings and Appeals	5,942	8,267	4,800	5,200	5,242	5,545	5,400	5,545	---	+145
Pay restoration	---	---	---	---	---	---	731	---	---	-731
Total, Economic Regulation	150,955	165,712	16,616	38,366	49,484	23,823	24,623	24,623	+800	---
Emergency Preparedness										
Emergency Preparedness	---	---	---	---	6,045	6,044	3,818	6,754	+710	+2,936
Pay restoration	---	---	---	---	---	---	171	---	---	-171
Total, Emergency Preparedness	---	---	---	---	6,045	6,044	3,989	6,754	+710	+2,765
Strategic Petroleum Reserve										
Petroleum acquisition & transportation	---	2,688,282	---	---	---	---	---	---	---	---

Planning	---	8,000	8,640	8,000	5,600	3,000	6,450	4,413	+1,413	-2,037
(Effect of 1983 continuing resolution)	---	---	(8,000)	---	---	---	---	---	---	---
Storage facilities development	---	82,834	171,356	222,528	441,300	160,736	257,151	112,707	-48,029	-144,444
Program Administration	190	11,391	11,436	11,590	12,290	11,663	12,745	9,897	-1,766	-2,848
Pay restoration	---	---	---	---	---	---	263	---	---	-263
Subtotal	190	2,790,507	199,432	242,118	459,190	175,399	276,609	127,017	-48,382	-149,592
Use of prior year balances	---	---	---	---	-459,190	-175,399	-77,592	-13,974	+161,425	+63,618
Total, Strategic Petroleum Reserve	190	2,790,507	199,432	242,118	---	---	199,017	113,043	+113,043	-85,974
SPR Petroleum Account										
Petroleum acquisition and transportation	---	---	(3,684,000)	(2,074,060)	(2,049,550)	---	---	---	---	---
Energy Information Administration										
Energy applied analysis	10,328	9,656	7,680	---	---	---	---	---	---	---
Collection, production & analysis	38,346	40,618	38,969	36,633	41,210	37,920	37,491	38,420	+500	+929
Data validation	13,915	-55	2,880	---	---	---	---	---	---	---
Data information services	28,184	40,198	29,390	---	---	---	---	---	---	---
Program services	---	---	---	13,524	10,855	14,143	13,982	14,143	---	+161
Policy and management	---	---	---	8,425	8,854	8,119	8,027	8,119	---	+92
Pay restoration	---	---	---	---	---	---	1,282	---	---	-1,282
Total, Energy Information Administration 1/	90,773	90,417	78,919	58,582	60,919	60,182	60,782	60,682	+500	-100
Total, Department of Energy	1,731,577	4,474,121	1,009,561	1,207,870	1,006,879	456,759	1,069,939	1,047,585	+590,826	-22,354
DEPARTMENT OF HEALTH AND HUMAN SERVICES										
HEALTH SERVICES ADMINISTRATION										
Indian Health Services										
Clinical services										
IHS and tribal health delivery										
Hospital and health clinic programs	323,475	302,568	305,339	358,054	417,015	422,216	432,721	428,716	+6,500	-4,005

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Dental health program	15,364	16,563	17,884	21,054	24,923	26,035	25,215	25,215	-820	---
Mental health program	7,598	7,080	7,488	8,721	11,179	11,518	11,304	11,304	-214	---
Alcoholism program	11,934	15,237	16,290	21,207	24,482	24,776	25,776	24,776	---	-1,000
Maintenance and repair	8,732	8,611	8,267	8,267	9,570	8,673	8,673	8,673	---	---
Contract care	95,418	107,465	110,427	139,972	163,956	165,866	175,866	165,866	---	-10,000
Subtotal, Clinical services	462,521	457,524	465,695	537,275	650,125	659,084	679,555	664,550	+5,466	-15,005
Preventive health										
Sanitation	14,416	14,340	14,090	16,530	20,275	20,930	20,684	20,684	-246	---
Public health nursing	7,441	7,592	7,969	9,009	12,212	12,516	12,567	12,516	---	-51
Health education	1,938	2,009	2,194	2,566	3,576	3,636	3,689	3,636	---	-53
Community health representative program	33,452	36,295	28,800	25,000	25,480	---	26,000	20,000	+20,000	-6,000
Immunization	---	---	---	500	3,626	2,721	2,721	2,721	---	---
Subtotal, Preventative health	57,247	60,236	53,053	53,605	65,169	39,803	65,661	59,557	+19,754	-6,104
Urban health projects	8,000	8,900	8,160	6,000	9,800	---	10,000	9,800	+9,800	-200
Indian health manpower	6,688	5,688	5,760	5,760	6,499	6,499	6,499	6,499	---	---
Tribal management	2,968	3,029	2,634	2,634	2,450	---	2,450	2,000	+2,000	-450
Program management	51,274	50,986	48,851	53,942	59,684	58,747	59,278	60,278	+1,531	+1,000
Medicare/Medicaid Reimbursements										
Hospital and clinic accreditation	(20,000)	---	(25,000)	(25,000)	(44,100)	(44,100)	(44,100)	(44,100)	---	---
Indian health services	---	---	(5,000)	(5,000)	---	(10,000)	---	---	(-10,000)	---

Subtotal	(20,000)	---	(30,000)	(30,000)	(44,100)	(54,100)	(44,100)	(44,100)	(-10,000)	---
Pay restoration	---	---	---	---	---	---	13,040	---	---	-13,040
Pay supplemental	---	---	---	---	7,000	---	13,040	---	---	-13,040
Total, Indian Health Services	588,698	586,263	584,153	679,216	800,727	764,133	836,483	802,684	+38,551	-33,799
Indian Health Facilities										
Hospitals										
New and Replacement	8,000	25,693	9,531	6,700	19,843	---	25,907	1,990	+1,990	-23,917
Modernization and repair	1,600	3,300	192	3,000	2,086	2,450	4,190	3,100	+650	-1,090
Subtotal, Hospitals	9,600	28,993	9,723	9,700	21,929	2,450	30,097	5,090	+2,640	-25,007
Outpatient Care Facilities	7,595	4,456	9,613	---	9,712	---	726	726	+726	---
Sanitation Facilities	50,240	50,240	38,680	50,000	24,500	---	25,000	28,000	+28,000	+3,000
Personnel Quarters	6,867	780	336	14,000	5,493	---	5,660	5,660	+5,660	---
Program offset	---	---	---	---	---	---	---	-3,588	-3,588	-3,588
Total, Indian Health Facilities	74,302	84,469	58,352	73,700	61,634	2,450	61,483	35,888	+33,438	-25,595
Total, Indian Health	663,000	670,732	642,505	752,916	862,361	766,583	897,966	838,572	+71,989	-59,394
DEPARTMENT OF EDUCATION										
Indian Education										
Part A-Payments to School Districts	52,000	58,250	54,960	48,465	50,323	50,323	50,323	50,323	---	---
Part B-Special Projects for Indian Students	15,600	14,500	14,880	12,600	11,760	11,760	12,000	11,760	---	-240
Part C-Special Projects for Indian Adults	5,830	5,430	5,213	3,593	2,940	2,940	3,000	2,940	---	-60
Administration	2,470	3,500	2,799	2,589	2,381	2,333	2,269	2,333	---	+64
Pay restoration	---	---	---	---	---	---	64	---	---	-64
Total, Indian Education	75,900	81,680	77,852	67,247	67,404	67,356	67,656	67,356	---	-300

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
OTHER RELATED AGENCIES										
NAVAJO/HOPI INDIAN RELOCATION COMMISSION										
Salaries and Expenses										
Salaries and expenses	---	---	---	---	20,321	20,241	20,442	22,241	+2,000	+1,799
Total, Salaries and expenses	---	---	---	---	20,321	20,241	20,442	22,241	+2,000	+1,799
SMITHSONIAN INSTITUTION										
Salaries and Expenses										
Science										
Assistant Secretary for Science	301	328	326	372	556	606	606	591	-15	-15
National Museum of Natural History	14,462	15,677	15,738	18,148	20,050	21,890	21,890	21,337	-553	-553
Astrophysical Observatory	5,028	5,370	5,563	6,649	8,387	8,966	8,966	8,701	-265	-265
Tropical Research Institute	2,257	2,773	2,733	3,155	3,503	3,960	3,960	3,863	-97	-97
Environmental Research Center	---	---	---	3,170	3,370	3,725	3,725	3,624	-101	-101
Radiation Biology Laboratory	1,837	1,999	1,938	---	---	---	---	---	---	---
National Air and Space Museum	5,597	6,152	6,514	7,184	8,133	8,779	8,779	8,552	-227	-227
Chesapeake Bay Center	744	869	906	---	---	---	---	---	---	---
National Zoological Park	8,521	9,221	9,158	10,042	11,024	11,869	11,869	11,573	-296	-296
Center for the Study of Man	575	603	713	---	---	---	---	---	---	---

Equipment	---	---	---	---	---	---	---	-250	-250	-250
Subtotal, Science	39,322	42,992	43,589	48,720	55,023	59,795	59,795	57,991	-1,804	-1,804
History and Art										
Assistant Secretary for History and Art	317	351	346	374	420	457	457	446	-11	-11
National Museum of American History	7,177	8,072	7,977	9,530	10,943	12,151	12,347	11,741	-410	-606
National Museum of American Art	3,371	3,557	3,805	4,186	4,555	4,970	5,095	4,840	-130	-255
National Portrait Gallery	2,442	2,613	2,712	3,085	3,300	3,620	3,718	3,523	-97	-195
Hirshhorn Museum and Sculpture Garden	2,200	2,431	2,421	2,705	2,950	3,229	3,229	3,142	-87	-87
Center for Asian Art	---	---	---	---	442	3,368	3,368	2,743	-625	-625
Freer Gallery of Art	656	727	826	913	1,113	---	---	---	---	---
Archives of American Art	521	542	632	679	726	819	939	800	-19	-139
Cooper-Hewitt Museum	629	702	738	805	874	995	995	971	-24	-24
Museum of African Art	543	621	768	934	1,216	2,945	2,945	2,410	-535	-535
Anacostia Neighborhood Museum	567	529	726	700	846	914	914	889	-25	-25
Division of Performing Arts	331	387	444	---	---	---	---	---	---	---
Automation	---	---	---	---	---	---	---	-217	-217	-217
Subtotal, History and Art	18,754	20,532	21,395	23,911	27,385	33,468	34,007	31,288	-2,180	-2,719
Public Service										
Assistant Secretary for Public Service	262	259	317	656	610	1,278	1,278	1,245	-33	-33
International Exchange Service	323	346	230	---	---	---	---	---	---	---
Smithsonian Institution Press	819	847	913	970	1,063	1,158	1,158	1,127	-31	-31
Subtotal, Public Service	1,404	1,452	1,460	1,626	1,673	2,436	2,436	2,372	-64	-64
Museum Programs										
Assistant Secretary for Museum Programs	2,316	747	714	806	886	755	755	733	-22	-22
Office of the Registrar	115	126	132	87	97	102	102	99	-3	-3
Conservation-Analytical Laboratory	654	788	826	892	978	2,197	2,197	1,988	-209	-209
Smithsonian Institution Libraries	2,730	2,976	3,130	3,692	4,169	4,813	4,913	4,650	-163	-263
Office of Exhibits Central	1,259	1,312	1,350	1,367	1,491	1,707	1,707	1,619	-88	-88
Traveling Exhibition Service	161	192	250	313	304	446	446	379	-67	-67
Smithsonian Archives	367	430	407	442	513	556	556	544	-12	-12
National Museum Act	794	795	779	777	773	793	793	777	-16	-16
Subtotal, Museum Programs	8,396	7,366	7,588	8,378	9,211	11,369	11,469	10,789	-580	-680

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Directorate of International Activities	---	---	---	---	---	605	605	462	-143	-143
Special Programs										
American and Folklife Studies	447	534	567	603	675	731	731	709	-22	-22
International Environmental Science Program	408	468	601	629	698	747	747	722	-25	-25
Academic and Educational Programs	478	562	599	634	730	2,793	793	773	-2,020	-20
Major Exhibition Program	---	739	840	789	---	---	---	---	---	---
Collections Management Inventory	543	587	760	825	840	1,147	1,147	1,122	-25	-25
Museum Support Center	195	2,767	4,496	6,758	7,768	5,060	5,060	4,914	-146	-146
JFK Center Trustee Grant	---	---	---	1,000	686	---	700	---	---	-700
Quadrangle operations	---	---	---	---	---	---	---	---	---	---
Subtotal, Special Programs	2,071	5,657	7,863	11,238	11,397	10,478	9,178	8,240	-2,238	-938
Administration	7,781	8,718	9,123	10,970	11,553	12,285	12,285	11,973	-312	-312
Support Activities										
Office of Design and construction	948	1,096	1,427	1,557	1,995	2,159	2,159	2,104	-55	-55
Office of Protection Services	10,471	11,603	11,610	14,588	16,134	18,896	18,896	18,191	-705	-705
Office of Plant Services	18,315	22,813	24,415	26,206	28,044	34,099	33,432	32,808	-1,291	-624
Subtotal, Support Activities	29,734	35,512	37,452	42,351	46,173	55,154	54,487	53,103	-2,051	-1,384
SLUC Reduction	---	---	---	-140	---	---	---	---	---	---
Pay supplemental	---	---	---	---	1,906	---	---	---	---	---
Restoration of 2% reduction	---	---	---	---	---	---	-1,250	---	---	+1,250

Reduction for extra workday	---	---	---	---	---	---	-413	---	---	+413
Total, Salaries and expenses	107,462	122,229	128,470	147,054	164,321	185,590	182,599	176,218	-9,372	-6,381
Museum Programs and Related Research										
Base program	---	---	---	---	8,820	2,500	2,500	2,500	---	---
Construction and Improvements National Zoological Park										
Base program	---	---	---	---	4,851	4,851	4,851	5,551	+700	+700
Restoration and Renovation of Buildings										
Base program	---	---	---	---	13,475	14,875	11,075	12,375	-2,500	+1,300
Construction										
Museum support center	20,600	5,000	---	---	---	---	---	---	---	---
South Quadrangle Development	---	---	960	(36,500)	---	4,000	4,000	4,000	---	---
Total, Construction and Improvements	20,600	5,000	960	---	18,326	23,726	19,926	21,926	-1,800	+2,000
Total, Smithsonian	128,062	127,229	129,430	147,054	191,467	211,816	205,025	200,644	-11,172	-4,381
NATIONAL GALLERY OF ART										
Salaries and Expenses										
Care and Utilization of Art Collections	6,847	7,683	8,428	8,523	12,664	11,383	11,833	11,513	+130	-320
Operation and Maintenance of Buildings and Grounds	8,420	9,825	14,207	15,850	14,191	14,263	11,488	11,363	-2,900	-125
Protection of Buildings, Grounds, and Contents	4,168	4,522	4,539	5,658	5,982	6,871	6,871	6,871	---	---
General Administration	2,156	2,284	2,641	2,847	3,648	4,187	4,187	4,187	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Pay supplemental	---	---	---	---	363	---	---	---	---	---
Total, Salaries and expenses	21,591	24,314	29,815	32,878	36,848	36,704	34,379	33,934	-2,770	-445
Repair, Restoration and Renovation of Buildings										
Base program	---	---	---	---	---	---	2,900	4,000	+4,000	+1,100
Total, National Gallery of Art	21,591	24,314	29,815	32,878	36,848	36,704	37,279	37,934	+1,230	+655
Woodrow Wilson International Center for Scholars										
Salaries and Expenses										
Fellowship Program	875	962	968	1,176	1,199	1,271	1,271	1,271	---	---
Scholar Support	150	155	171	217	234	239	239	239	---	---
Public Services	192	192	218	367	600	628	1,118	628	---	-490
General Administration	374	396	467	511	552	639	639	639	---	---
Building Requirements	30	90	48	50	73	75	75	125	+50	+50
Pay supplemental	---	---	---	---	16	---	---	---	---	---
Endowment Challenge Fund										
Base program	---	---	---	---	---	---	---	1,000	+1,000	+1,000
Total, Woodrow Wilson Center	1,621	1,795	1,872	2,321	2,674	2,852	3,342	3,902	+1,050	+560
Memorial to Hale Boggs	---	7	---	---	---	---	---	---	---	---

NATIONAL FOUNDATION ON THE ARTS AND HUMANITIES

National Endowment for the Arts

Grants and Administration

Artists-in-Schools	5,220	5,302	4,872	4,800	5,341	5,100	5,341	5,400	+300	+59
Dance	7,338	8,309	7,652	8,739	8,820	7,400	8,900	9,000	+1,600	+100
Design Arts	3,594	5,147	4,595	4,200	4,312	3,900	4,312	3,900	---	-412
Education	---	---	---	---	98	100	98	100	---	+2
Expansion Arts	7,921	8,297	7,063	8,000	6,713	5,350	6,773	5,350	---	-1,423
Fellows	134	175	97	100	---	---	---	---	---	---
Folk Arts	2,260	3,005	2,716	2,800	3,136	2,800	3,136	3,000	+200	-136
Inter Arts	3,334	4,781	4,757	3,700	4,165	3,600	4,165	4,000	+400	-165
International	272	214	121	50	---	---	---	---	---	---
Literature	4,727	4,837	4,317	4,300	5,145	4,500	5,145	4,600	+100	-545
Media Arts	7,207	10,564	9,339	8,300	9,065	8,400	12,065	11,500	+3,100	-565
Museums	9,844	11,522	10,371	9,339	11,270	9,100	11,370	10,600	+1,500	-770
Music	6,572	9,125	9,404	9,439	12,201	9,750	12,310	11,750	+2,000	-560
Opera / Musical Theatre	2,097	2,545	2,801	2,940	4,116	3,100	4,153	4,200	+1,100	+47
Special Constituencies	219	176	242	50	---	---	---	---	---	---
State Programs	22,970	23,721	21,286	21,039	24,304	21,350	24,304	24,600	+3,250	+296
Locals Test	---	---	---	---	2,254	2,200	2,254	2,200	---	-54
Theatre	5,264	7,829	6,651	7,139	10,780	9,300	10,880	11,000	+1,700	+120
Visual Arts	7,143	7,262	6,561	6,000	6,272	5,500	6,272	5,500	---	-772
Regional Representatives	---	---	---	---	---	---	---	---	---	---
Advancement	---	---	---	---	686	200	200	200	---	---
Total, Regular Program	96,116	112,811	102,845	100,935	118,678	101,650	121,678	116,900	+15,250	-4,778
Administrative areas:										
Policy Planning & Research	---	---	---	---	980	1,000	980	1,000	---	+20
Regional Representatives	---	---	---	---	686	---	---	---	---	---
Administration	12,210	12,135	11,326	12,600	13,916	14,650	14,602	15,000	+350	+398
Total, Grants and Administration	108,326	124,946	114,171	113,535	134,260	117,300	137,260	132,900	+15,600	-4,360
Matching Grants										
Matching Grants	18,500	19,250	14,400	11,200	8,820	7,500	8,820	9,000	+1,500	+180

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[In thousands of dollars]

Item	1981 Appropriation	1982 Appropriation	1983 Appropriation	1984 Appropriation	1985 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate Committee recommendation compared with (+ or -)	
									Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Challenge Grants	26,900	13,450	14,400	18,400	20,580	20,000	20,580	21,000	+1,000	+420
Total, Matching Grants	45,400	32,700	28,800	29,600	29,400	27,500	29,400	30,000	+2,500	+600
Total, Arts	153,726	157,646	142,971	143,135	163,660	144,800	166,660	162,900	+18,100	-3,760
Arts and Artifacts Indemnity Fund										
Base program	---	---	---	---	---	---	---	300	+300	+300
National Endowment for the Humanities										
Grants and Administration										
State Programs	22,500	23,947	20,329	20,329	21,413	16,820	21,413	19,500	+2,680	-1,913
General Programs										
General Programs	---	---	---	---	22,834	---	---	---	---	---
Media Grants	9,832	9,500	8,447	8,447	---	7,600	8,918	9,100	+1,500	+182
Museums and Historical Organizations	8,025	8,500	6,912	6,912	---	5,420	8,820	8,000	+2,580	-820
Public Libraries 1/	3,443	3,450	2,650	2,650	---	1,200	2,940	1,200	---	-1,740
Special Projects for Youth	10,025	9,700	7,953	7,103	---	750	735	750	---	+15
Special Projects for Adults	10,025	9,700	7,953	7,103	---	1,750	1,421	2,000	+250	+579
Subtotal	41,350	40,850	33,915	32,215	22,834	16,720	22,834	21,050	+4,330	-1,784

Education Programs										
Institutional Grants 2/	6,759	7,170	5,795	5,795	18,130	15,100	18,130	16,300	+1,200	-1,830
Higher Education / Regional and National 3/	5,225	5,100	3,802	3,802	---	---	---	---	---	---
Elementary and Secondary	4,499	4,500	4,704	4,704	---	---	---	---	---	---
Subtotal	16,483	16,770	14,301	14,301	18,130	15,100	18,130	16,300	+1,200	-1,830
Fellowships										
Fellowships and Seminars	6,997	7,200	6,279	6,279	14,210	15,050	14,210	16,100	+1,050	+1,890
Other Study Programs	7,803	8,605	7,126	7,126	---	---	---	---	---	---
Subtotal	14,800	15,805	13,405	13,405	14,210	15,050	14,210	16,100	+1,050	+1,890
Research Grants	14,717	18,000	15,705	16,535	18,620	15,400	18,620	16,700	+1,300	-1,920
Office of Preservation	---	---	---	---	---	5,000	3,222	5,000	---	+1,778
Subtotal, Grants and Administration	109,850	115,372	97,655	96,805	95,207	84,090	98,429	94,650	+10,560	-3,779
Administration	---	---	- -	---	13,891	14,240	13,120	14,328	+88	+1,208
Total, Grants and Administration	109,850	115,372	97,655	96,805	109,098	98,330	111,549	108,978	+10,648	-2,571
Matching Grants										
Matching Grants	11,400	9,500	8,064	11,064	10,780	11,500	9,286	14,000	+2,500	+4,714
Challenge Grants	27,000	24,000	20,736	16,864	19,600	16,500	18,643	16,500	---	-2,143
Total, Matching Grants	38,400	33,500	28,800	27,928	30,380	28,000	27,929	30,500	+2,500	+2,571
Total, Humanities	148,250	148,872	126,455	124,733	139,478	126,330	139,478	139,478	+13,148	---
Institute of Museum Services										
Grants to Museums:										
Operating Support Grants	9,500	11,300	10,157	10,154	17,223	---	17,223	12,000	+12,000	-5,223
Conservation Grants	---	---	---	---	3,430	---	3,430	3,000	+3,000	-430
Special Project Grants	900	967	720	669	---	---	---	---	---	---

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(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
Museum Services Board	16	70	67	70	74	7	74	70	+63	-4
Subtotal	10,416	12,337	10,944	10,893	20,727	7	20,727	15,070	+15,063	-5,657
Program Administration	440	520	576	627	833	287	833	800	+513	-33
Use of prior year deferral	---	---	---	-720	---	---	---	---	---	---
Total, Institute of Museum Services	10,856	12,857	11,520	10,800	21,560	294	21,560	15,870	+15,576	-5,690
COMMISSION OF FINE ARTS										
Salaries and Expenses										
Base Programs	268	298	303	319	374	374	377	382	+8	+5
ADVISORY COUNCIL ON HISTORIC PRESERVATION										
Salaries and Expenses										
Advisory Services	---	1,590	1,567	1,500	1,546	1,239	1,585	1,585	+346	---
NATIONAL CAPITAL PLANNING COMMISSION										
Salaries and Expenses										

Base Program	2,150	2,400	2,267	2,279	2,692	2,703	2,721	2,703	---	+18
FRANKLIN DELANO ROOSEVELT MEMORIAL COMMISSION										
Salaries and Expenses										
Base Program	40	30	29	---	21	21	21	21	---	---
PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION										
Salaries and Expenses										
Salaries and Expenses	1,906	2,443	2,294	2,350	2,272	2,221	2,316	2,329	+108	+13
Land Acquisition and Development (Borrowing Authority)										
Property Acquisition	8,470	15,000	2,400	---	---	---	---	---	---	---
Public Development										
Relocation assistance	703	800	---	---	---	---	---	---	---	---
Public Improvements	11,214	7,900	12,282	6,800	4,410	3,250	3,250	3,250	---	---
Historic Preservation	7	2,048	---	---	---	---	---	---	---	---
Program Support Costs	6,686	3,421	1,350	1,950	---	---	---	---	---	---
Total, Public Development	18,610	14,169	13,632	8,750	4,410	3,250	3,250	3,250	---	---
Total, Pennsylvania Avenue Development Corporation	28,906	31,612	18,326	11,100	6,682	5,471	5,566	5,579	+108	+13
FEDERAL INSPECTOR FOR ALASKA GAS PIPELINE										
Permitting and Enforcement										
Base Program	7,900	21,483	19,425	6,125	1,401	882	---	(535)	-882	---

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(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
UNITED STATES HOLOCAUST MEMORIAL COUNCIL										
Holocaust Memorial Council	---	722	785	820	1,990	1,990	2,119	2,125	+135	+6
Total, Title II, Related Agencies	4,298,354	7,213,457	3,733,178	4,059,351	-1,463,182	3,340,255	-2,813,566	4,043,046	+702,791	+6,856,612
Grand total	7,341,722	10,728,569	7,153,073	8,310,196	3,011,267	7,187,084	1,338,097	8,113,134	+926,050	+6,775,037
TITLE I - DEPARTMENT OF THE INTERIOR										
Bureau of Land Management	488,727	543,398	555,260	561,781	687,848	495,301	567,026	579,014	+83,713	+11,988
Fish and Wildlife Service	287,056	287,880	260,856	326,342	423,826	362,087	397,026	376,770	+14,683	-20,256
National Park Service	466,873	827,998	787,238	1,103,382	926,304	684,186	896,628	822,526	+138,340	-74,102
Geological Survey	343,282	368,546	350,981	334,675	415,265	415,348	428,098	437,655	+22,307	+9,557
Minerals Management Service	---	---	---	165,060	162,518	161,918	165,118	171,067	+9,149	+5,949
Bureau of Mines	134,033	142,319	150,256	144,568	135,927	107,060	122,298	131,445	+24,385	+9,147
Office of Surface Mining Reclamation and Enforcement	154,699	162,619	173,848	273,957	377,288	331,512	319,123	276,333	-55,179	-42,790
Bureau of Indian Affairs	940,545	963,012	920,009	1,094,657	1,086,965	950,889	909,493	1,033,121	+82,232	+123,628
Territorial Affairs	166,901	155,034	162,696	178,137	173,828	262,317	182,724	158,538	-103,779	-24,186
Departmental Offices	61,252	64,306	58,741	68,286	84,680	76,211	164,129	83,619	+7,408	-80,510
Total, Title I - Department of the Interior	3,043,368	3,515,112	3,419,895	4,250,845	4,474,449	3,846,829	4,151,663	4,070,088	+223,259	-81,575

TITLE II - RELATED AGENCIES

Forest Service	1,324,427	1,456,069	1,518,495	1,548,254	1,384,460	1,493,840	1,444,698	1,493,869	+29	+49,171
Department of the Treasury	---	---	---	---	-5,375,000	---	-6,900,000	---	---	+6,900,000
Department of Energy	(1,731,577)	(4,474,121)	(1,009,561)	(1,207,870)	(1,006,879)	(456,759)	(1,069,939)	(1,047,585)	(+590,826)	(-22,354)
Clean Coal Technology Reserve	---	---	---	---	---	---	---	100,000	+100,000	+100,000
Fossil Energy	695,640	530,769	360,852	217,514	274,947	176,028	299,534	292,228	+116,200	-7,306
Naval Petroleum and Oil Shale Reserves	109,451	215,559	213,142	222,000	156,874	13,849	13,668	13,668	-181	---
Energy Conservation	684,568	681,157	140,600	429,290	458,610	176,833	468,326	436,587	+259,754	-31,739
Economic Regulatory Administration	150,955	165,712	16,616	38,366	49,484	23,823	24,623	24,623	+800	---
Emergency Preparedness	---	---	---	---	6,045	6,044	3,989	6,754	+710	+2,765
Strategic Petroleum Reserve	190	2,790,507	199,432	242,118	---	---	199,017	113,043	+113,043	-85,974
SPR Petroleum Account	---	---	(3,684,000)	(2,074,060)	(2,049,550)	---	---	- -	---	---
Energy Information Administration	90,773	90,417	78,919	58,582	60,919	60,182	60,782	60,682	+500	-100
Indian Health	663,000	670,732	642,505	752,916	862,361	766,583	897,966	838,572	+71,989	-59,394
Indian Education	75,900	81,680	77,852	67,247	67,404	67,356	67,656	67,356	---	-300
Department of State	---	---	---	---	---	---	---	---	---	---
Navajo and Hopi Indian Relocation Commission	---	---	---	---	20,321	20,241	20,442	22,241	+2,000	+1,799
Smithsonian	128,062	127,229	129,430	147,054	191,467	211,816	205,025	200,644	-11,172	-4,381
National Gallery of Art	21,591	24,314	29,815	32,878	36,848	36,704	37,279	37,934	+1,230	+655
Woodrow Wilson International Center for Scholars	1,621	1,795	1,872	2,321	2,674	2,852	3,342	3,902	+1,050	+560
Memorial to Hale Boggs	---	7	---	---	---	---	---	---	---	---
National Endowment for the Arts	153,726	157,646	142,971	143,135	163,660	144,800	166,660	162,900	+18,100	-3,760
Arts and Artifacts Indemnity fund	---	---	---	---	---	---	---	300	+300	+300
National Endowment for the Humanities	148,250	148,872	126,455	124,733	139,478	126,330	139,478	139,478	+13,148	---
Institute of Museum Services	10,856	12,857	11,520	10,800	21,560	294	21,560	15,870	+15,576	-5,690
Commission of Fine Arts	268	298	303	319	374	374	377	382	+8	+5
Advisory Council on Historic Preservation	---	1,590	1,567	1,500	1,546	1,239	1,585	1,585	+346	---
National Capital Planning Commission	2,150	2,400	2,267	2,279	2,692	2,703	2,721	2,703	---	-18
Franklin Delano Roosevelt Memorial Commission	40	30	29	---	21	21	21	21	---	---
Pennsylvania Avenue Development Corporation	28,986	31,612	18,326	11,100	6,682	5,471	5,566	5,579	+108	+13
Federal Inspector for the Alaska Pipeline	7,900	21,483	19,425	6,125	1,401	882	---	(535)	-882	---
Holocaust Memorial Council	---	722	785	820	1,990	1,990	2,119	2,125	+135	+6
Total, Title II - Related Agencies	4,298,354	7,213,457	3,733,178	4,059,351	-1,463,182	3,340,255	-2,813,566	4,043,046	+702,791	+6,856,612
Grand total	7,341,722	10,728,569	7,153,073	8,310,196	3,011,267	7,187,084	1,338,097	8,113,134	+926,050	+6,775,037